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**TO:** Board of County Commissioners

FROM: Melinda Jenzarli, CPA, CIA, CISA, CFE, MBA, Acting County Internal Auditor

DATE: September 20, 2023

SUBJECT: County Internal Auditor's 2024 Annual Audit Plan

A comprehensive risk assessment and audit planning process was developed to optimize the allocation of resources within the County Internal Auditor's Office (CIAO) across a diverse range of auditable areas within the organizational framework of the Board of County Commissioners (County). This strategic process was conducted in conformance with the International Standards for the Professional Practice of Internal Auditing (Red Book Standards). The methodology of selecting assurance, consulting, and other audit services for the County Internal Auditor's 2024 Annual Audit Plan is defined in this report. The Plan was prepared to provide a core guide for audit services to be initiated during calendar year 2024.

On September 5, 2023, the County Internal Audit Committee recommended the Board of County Commissioners accept this 2024 Annual Audit Plan. On September 20, 2023, the Board of County Commissioners considered the County Internal Audit Committee's recommendation and accepted the Plan.

Sincerely,

Melinda Jenzarli

Copy: County Internal Audit Committee Christine Beck, County Attorney Debora Cromartie-Mincey, Chief Assistant County Attorney Tom Fesler, Chief Financial Administrator Carl Harness, Chief Human Services Administrator Greg Horwedel, Deputy County Administrator Ramin Kouzehkanani, Chief Information & Innovation Officer Liana Lopez, Chief Communications Administrator Brandon Wagner, Chief Government Relations and Strategic Services Administrator Bonnie Wise, County Administrator

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## Introduction

To ensure the most efficient and effective utilization of the CIAO's resources, areas selected for audit must be carefully considered. Since the audit function, like other government functions, should provide the maximum possible benefit to Hillsborough County's citizens, audit services that will result in the most benefit should be conducted. A comprehensive risk assessment and audit planning process was developed to optimize the allocation of resources within the CIAO across a diverse range of auditable areas within the organizational framework of the County. This strategic process was conducted to determine the 2024 Annual Audit Plan. The methodology of selecting assurance, consulting, and other audit services for the County Internal Auditor's 2024 Annual Audit Plan is presented below.

# Audit Services Selected for the 2024 Annual Audit Plan

Audit services selected for the County Internal Auditor's 2024 Annual Audit Plan were derived from a variety of sources. These include risk assessments, commissioner and/or management requests, Resolution R20-011 requirements, Hillsborough County Home Rule Charter Section 4.10 requirements, and International Standards for the Professional Practice of Internal Auditing (Red Book Standards) requirements. Risk was the primary factor in selecting projects for the 2024 Annual Audit Plan. Risks in some areas of the County are higher than others for many reasons, including the number of years since the last audit and/or externally scrutinized / monitored; operational impact; outsourced processes; and awareness or suspicion of fraud, theft, or waste. Those areas of the County, which are higher in risk, will receive more audit services than those of lower risk. However, the areas of lower risk were not ignored; rather, they will receive audit services less frequently or more narrowly scoped than the higher risk areas.

In addition to risk, occasionally, commissioners and/or management request audit services to assist with a potential concern or to provide advisory services focusing on opportunities to further improve overall operations that are already in place, or opportunities that are on the horizon. Because the CIAO functions as a business partner, commissioner and management requests are seriously considered in the selection of audit services. As part of the risk assessment and planning process, the County Internal Auditor solicited input from commissioners, executive staff, senior staff, second line managers, the Clerk of Circuit Court's Chief Audit Executive, RSM US LLP Partner, the County Internal Audit Committee, and others.

# County Internal Auditor's 2024 Annual Audit Plan County Internal Auditor's Governance Commitment Statements

## **Definition of Internal Auditing**

Internal auditing is an independent, objective assurance and consulting activity designed to add value and improve an organization's operations. It helps an organization accomplish its objectives by bringing a systematic, disciplined approach to evaluate and improve the effectiveness of risk management, control, and governance processes.

## **Code of Ethics**

The CIAO's personnel are expected to apply and uphold the principles outlined in the Code of Ethics (integrity, objectivity, confidentially, and competency).

# Organizational Independence of the Internal Audit Activity

As the Acting County Internal Auditor, I will provide assurance services on behalf of the Board on the various County functions and activities under county administration. The CIAO is an entity directly under the Board. It is not administratively or functionally under the County Administrator.

The County Internal Auditor position is the Board's chief audit executive. As such, I will report functionally to the Board. Functionally reporting to the Board involves the following activities.

The Board approves:

- The internal audit charter.
- The risk-based internal audit plan.
- The County Internal Auditor's Office budget.
- Decisions regarding the County Internal Auditor's appointment and removal.
- The County Internal Auditor's compensation.

The Board will receive communications directly from me on my performance related to the audit plan and other matters.

# Review of the Internal Audit Charter and Resolution R20-011

I reviewed and confirmed that the internal audit charter:

- Establishes the internal audit activity's position within the organization, including the nature of the internal audit functional reporting relationship with the Board.
- Authorizes access to records, personnel, and physical properties relevant to the performance of engagements.
- Defines the scope of internal audit activities.

I also reviewed Resolution R20-011 and confirmed that the purpose, authority, and responsibility of the CIAO are formally defined.

During these reviews, I did not identify any material concerns. Therefore, there is no necessary approval action by the Board at this time.

**Risk Assessment Methodology** 

Independent External Quality Assessment Review <u>Review</u> QAR report issued 7/20/22

> <u>Conclusion</u> Generally Conforms (highest rating)

Conclusion Comment "No conformance gaps," and, "A comprehensive Quality Assurance and Improvement Program."

The next independent external quality assessment review is planned in 2027.

# County Internal Auditor's Risk Assessment Components

The risk assessment process combines information obtained from narratives, internal control questionnaires, management self-assessment surveys, current events, unauthorized purchase reports, performance of audit services, and communications with commissioners, executive staff, senior staff, and second line management. The CIAO also considered risk information derived from the Clerk of Circuit Court's Chief Audit Executive and an RSM US LLP Partner.

The annual risk assessment is a cumulative process. Utilizing the AutoAudit software's risk library (which contains 43 auditable entities and 131 activities), the CIAO assessed the risks associated with each entity based on the eight risk factors below:

- External Risks
- Financial Risks
- Supply Risks
- Management Risks
- Data Security Risks
- Health and Safety Risks
- Managing Complexity Risks
- Operational Risks

Each year the risk library builds upon the prior year and will continue to compile greater detail of the County's risks.

The risk assessment methodology performed was in conformance with the International Standards for the Professional Practice of Internal Auditing (Red Book Standards).

## Risks

### **Emerging Risks**

Throughout the year, the County Internal Auditor informs the County Administrator of emerging risks and situations that may have a negative impact on County operations and programs.

During 2023, County departments were impacted by several complex technology shifts, changes in state laws, significant increases in the cost of insurance premiums and claims, high inflation, challenges with labor skills availability, delays in the supply chain, project delays, increased project costs, vendor contractual commitments for goods and services, cybersecurity threats and increased automobile accidents.

The highest risks for 2023 fall into eight key categories: external, financial, supply, management, data security, health & safety, and managing complexity. An emerging risks table is located on the next page.

# High Risk Areas

Risk Categories	Risk Sub Categories	Emerging Risk Comments
External	Strategic Risks	Technology shift, for example, new County website, Customer Expe- rience Transformation project (CRM Microsoft Dynamics migration to ServiceNow), Bonfire (to manage procurement solicitation process).
	Terrorist Acts	New state laws that went into effect July 1, 2023, limit the powers
	Market Environment	granted to local governments through Home Rule.
	Environmental Incidents	Environmental impact of climate change and pollution.
Financial	Capital Availability	Increased cost of insurance premiums and claims (health, cyber
	Credit	security, and property).
	Financial Market	Impact of inflation (cost of supplies, contracted work, availability of affordable housing units).
	Price Changes	
	Inflation/Deflation	Infrastructure: existing budget doesn't match growth, transporta-
	Insurance Risks	tion, maintaining roads and bridges, fire stations, and affordable housing units.
Supply	Commodity Risk	Labor supply shortage / labor skills availability.
	Labor Risk	Increased delays in supply chain and projects.
	Third Party Risks	Decrease in bids received / less competition.
	Customer Risks	
Management	Financial Reporting	Due to a shrinkage in the labor pool, management may have to provide additional training and closer supervision for less qualified and / or experienced personnel.
	Employee Behavior	
Data Security	Human Risks	The demand for technology solutions, cybersecurity, and resilience continue to be high priorities.
	System Risks	
	Other Data Security	
Health & Safety	Employee Health and Safety	Increase in automobile accidents.
		Preparation, response, and recovery from natural disasters.
	Third Party Health and Safety	Animal shelters are at or over max capacity.
		Increase of slip and falls on sidewalks.
Managing	Change/Project Management	Oracle Cloud SaaS implementation. Organizational changes, business process and workforce changes, role responsibility changes, and hybrid workforce.
Complexity		
Operational	Internal & External Fraud	Safety environment, compensation, laws, rules, regulations, County
	Employment Practices and Work- place Safety	ordinances, and standard operating procedures.
	Clients, Products & Business Practices	
	Damage to Physical Assets	
	Business Disruption and System Failures	
	Execution, Delivery and Process Management	

2024 Annual Audit Plan Development

#### **Conducting Engagements**

The CIAO:

- Conducts engagements in conformance with International Standards for the Professional Practice of Internal Auditing (Red Book Standards).
- Performs independent and objective reviews and evaluations of all departments, offices, boards, activities, functions, and agencies under the control

## County Internal Audit Committee's Review and the Board's Acceptance of the 2024 Annual Audit Plan

The County Internal Auditor's 2024 Annual Audit Plan is comprised of individual engagements. The Plan was reviewed by the County Internal Audit Committee for input. The Committee determined that the County Internal Auditor performed an annual risk assessment, based on her own judament of risks after consideration of input from executive staff and the Commissioners, and after sharing information and coordinating with other internal and external providers of assurance and consulting services. The Committee also determined that the County Internal Auditor's 2024 Annual Audit Plan's hours (resource requirements) align with the available resource budget. Therefore, pursuant to Resolution R20-011, on September 5, 2023, the County Internal Audit Committee recommended the Board of County Commissioners to accept the 2024 Annual Audit Plan. On September 20, 2023, the Board of County Commissioners considered the Committee's recommendation and accepted the 2024 Annual Audit Plan.

## Sharing Information and Coordinating Efforts

The County Internal Auditor used her own judgment in planning the 2024 Annual Audit Plan after sharing information and coordinating with other internal and external providers of assurance and consulting services, such as second line management, the Clerk of the Circuit Court's Chief Audit Executive, and an RSM US LLP partner. Collectively, this ensures there is adequate assurance and consulting coverage of the auditable environment, as well as minimal duplication of efforts.

# County Internal Auditor's 2024 Annual Audit Plan Components

Providing audit services for all identified risks from the 2024 risk assessment, commissioner and management suggestions, and the carryover from the 2023 Annual Audit Plan are greater than available CIAO resources. Therefore, the 2024 Annual Audit Plan was developed after a careful review of the risk assessment results, audit resource allocation, and management requests for audits.

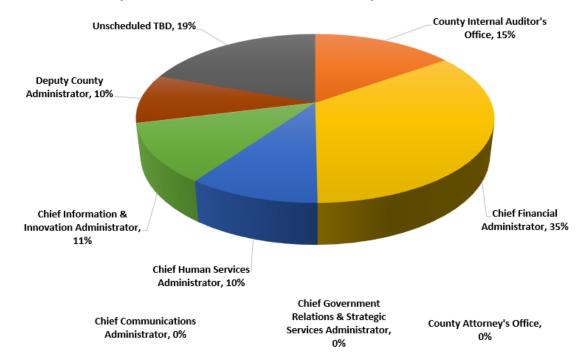
The County Internal Auditor's 2024 Annual Audit Plan is a planning tool to utilize the CIAO resources. As such, it is subject to change throughout the year as the auditable environment changes.

Final communication of engagement results will be issued during the year for audits and advisory projects, and other services.

<u>Audits and Advisory Projects</u> Cyber Security Incident Response Employee Compensation and Accruals Pet Resources Foster Program Property Insurance and Claims Solid Waste Residential Assessments Process Sunshine Line Resident Transportation Services Wellness Fund Program

#### Other Services

Annual Risk Assessment and Planning for 2025 Internal Assessment Quality Assurance and Improvement Program (QAIP) Pet Resource Center Continuous Data Analytics Residential Street Lighting Program Monitoring Other Services To Be Determined



#### County Internal Auditor's 2024 Annual Audit Plan By Percent of Scheduled Hours

#### Other Services Defined

- Monitoring management corrective action plans (Resolution R20-011)
- Consulting services (Home Rule Charter & Resolution R20-011)
- Procure and manage contracted audit services on behalf of management (Board Performance Audit Policy 02.11.00.00)
- Special reviews (Resolution R20-011)
- Cone of silence investigations (Ordinance 13-24)
- Annual risk assessment and planning (Resolution R20-011)
- Management assistance services
- Technical guidance services

## **County Internal Audit Committee Recommendation Letter**



County Internal Audit Committee Gina d'Angelo Louise Lopez Richard Russell James Shepard Patricia Simmons

County Internal Auditor Peggy Caskey, CIA, CFE, CISA

#### Board of County Commissioners

Donna Cameron Cepeda Harry Cohen Ken Hagan Pat Kemp Gwendolyn "Gwen" W. Myers Michael Owen Joshua Wostal

> County Administrator Bonnie M. Wise County Attorney Christine Beck

#### MEMORANDUM

DATE: September 5, 2023

TO: Board of County Commissioners

FROM: Louise Lopez, County Internal Audit Committee Vice Chair

SUBJECT: County Internal Auditor's Office 2024 Annual Audit Plan

Pruse no

Dear Board Members,

Pursuant to Board of County Commission Resolution R20-011, the County Internal Audit Committee is responsible for commenting to the Board of County Commission whether the County Internal Auditor performed an annual risk assessment, based on her own judgment of risks after consideration of input from senior management and the Commissioners, and after sharing information and coordinating with other internal and external providers of assurance and consulting services, as applicable. The Audit Committee is also responsible for considering if the County Internal Auditor's resources (management of resource requirements available to effectively deploy the plan) align with the annual audit plan budget and then forwarding the annual plan to the Board of County Commission with the Audit Committee's comments for approval.

After gaining an understanding of the process utilized by the County Internal Auditor to perform the 2024 annual risk assessment, the Audit Committee concluded that the County Internal Auditor met the above referenced requirements in Resolution R20-011. Therefore, the Audit Committee recommends the Board of County Commission accept the 2024 Annual Audit Plan.

Should the Board of County Commission need additional information, please feel free to contact me directly at 727-709-2226 or via email at louise.lopez@saluteinc.com.

Copy: County Internal Audit Committee, file DeBora Cromartie-Mincey, Chief Assistant County Attorney