

### HILLSBOROUGH COUNTY, FLORIDA

### REPORT TO THE BOARD OF COUNTY COMMISSIONERS

Recommendations Concerning:
HILLSBOROUGH COUNTY'S
JAN K. PLATT
ENVIRONMENTAL LANDS ACQUISITION
AND PROTECTION PROGRAM
(ELAPP)

2022 ANNUAL REPORT

CONSERVATION AND ENVIRONMENTAL LANDS MANAGEMENT DEPARTMENT

December 2022



# **Accommodation Statement**

In accordance with the requirements of title II of the Americans with Disabilities Act of 1990 ("ADA"), Hillsborough County will not discriminate against qualified individuals with disabilities on the basis of disability in its services, programs, or activities. Persons with disabilities who need an accommodation for this document should email the <a href="Hillsborough County ADA Officer">Hillsborough County ADA Officer</a> or call (813) 276-8401; TTY: 7-1-1.

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ELAPP information and files are available at the main office of the Hillsborough County Conservation and Environmental Lands Management Department, 10940 McMullen Road, Riverview, FL 33569, telephone number (813) 672-7876.

#### STAFF RECOMMENDATION

The Conservation and Environmental Lands Management Department Staff and Parks, Recreation and Conservation Advisory Board recommend that the Board of County Commissioners accept the information presented in this 2022 Annual Report and approve the category listing and proposed methods for acquisition and protection.

#### **IMPLEMENTATION**

Upon approval of the Board of County Commissioners, the County's ELAPP Acquisition Manager will proceed to protect and acquire sites according to the acquisition policy and available funds. The County's Conservation and Environmental Lands Management Department's Environmental Lands Management Section manages preserved properties according to adopted Site Management Plans. Additionally, (as applicable) all approved and new nominations have been ranked in accordance with the ELAPP Site Ranking and Acquisition policies that were amended as part of the 2018 ELAPP Annual Report. In accordance with these polices, 2019 was the last year for citizens to submit new ELAPP nominations to Conservation and Environmental Lands Management staff. Nominations subsequent to 2019 have been presented to the ELAPP General Committee before being reviewed.

#### 2022 ANNUAL JAN K. PLATT ELAPP REPORT

#### **EXECUTIVE SUMMARY**

Referendum History. Through ordinances approved by the Board of County Commissioners which presented referendums to the citizens, Hillsborough County has established the Jan K. Platt Environmental Lands Acquisition and Protection Program (ELAPP) to preserve environmentally significant properties. On March 3, 1987, a referendum providing for the collection of a .25 mill tax for four years for the purchase or protection of environmentally sensitive lands, was approved by the voters of Hillsborough County. A subsequent referendum in 1990 extended this tax for another 20 years. On November 4, 2008, the voters approved a third referendum (79%) for the issuance of up to \$200 million in bonds. ELAPP is a voluntary preservation program, and the County will not use eminent domain to acquire lands for preservation through ELAPP. Property does not become environmentally sensitive because it is approved for preservation through ELAPP due to its environmental significance.

<u>Reviews and Sites</u>. Since its inception, the ELAPP Teams and ELAPP General Committee have completed approximately 419 reviews and identified 139 sites as meeting the ELAPP criteria for protection or acquisition. Fifty-seven sites are now considered as acquired.

Prior Changes to Nomination Process. In recognition of the fiscal challenges facing the County regarding ongoing operating costs, including those for preservation lands, staff, working with the ELAPP General Committee, established a Strategic Plan to guide the program into the future. The objective of the Strategic Plan is to show how ELAPP can best achieve its preservation objectives while meeting the financial goals of the County. As part of this strategic plan, staff worked with the ELAPP General Committee to revise the site ranking policy to focus on the most critical properties. The nomination policy was also revised to provide one last opportunity for public nominations and staff changes to project boundaries due to the fact that after thirty years of nominations, very few new nominations meet the program criteria and the majority of additional acreage approved are boundary modifications to existing preserved lands. Submissions after 2019 have been presented to the ELAPP General Committee at a regular meeting to receive their support to be added to the program.

Ranking and Acquisition Policy. Additionally, in an effort to provide more negotiating latitude on important properties, staff recommended that the acquisition policy address situations when going beyond appraised value is permitted. The revised Ranking and Acquisition Policy approved by the ELAPP General Committee was presented and approved by the Board as part of the 2018 ELAPP Annual Report. As part of the 2019 nominations, in accordance with the new Ranking and Acquisition Policies, all ELAPP sites that were approved for preservation and not ranked as Acquired or Suspended were reranked in accordance with the new policy as "Special", "Essential", "Important", or "Desirable". A summary list of the sites and their recommended ranking is provided at the end of this summary.

Site Statuses. In 2021, the classification of "Acquired" was revised to "Substantially Acquired" to reflect that nearly all "Acquired" sites still had parcels approved for preservation. Suspended sites were reclassified into two categories; Suspended (no longer eligible for preservation, primarily because they have been developed to the extent that they are no longer meet the program's criteria, that the habitat has been fragmented to the point where cannot be effectively managed, and/or most of natural habitat is protected through existing regulations) and "Provisionally Suspended" (the owner of the core parcel is not willing to have their property considered for preservation at this time or staff was not able to negotiate the preservation of the "core parcel" of the project). While an "Agricultural Buffer" classification was established in 2011, all of these sites have been either developed (primarily with solar farms) or have been added to approved sites for acquisition and restoration.

<u>2021 Nominations</u>. There were no sites submitted for consideration in the 2021 cycle.

Acquisition and Funding Update — Since Last Annual Report. From November 18, 2021 (the effective date of the last Annual Report) to September 30, 2022, the program preserved 3 parcels totaling 104 acres with a total purchase price of \$4.195 million. Additionally, the program is under contract for \$1.660 million as of the effective date of this report is the 78.97-acre Buzbee Parcel in the Upper Little Manatee River Corridor Preserve. Also, the program has closed on a \$3.25 million reimbursement of the grant through the Gulf Consortium/RESTORE (funding from the Deepwater Horizon Settlement) for the Riverton acquisition and expects to close a \$825,000 grant reimbursement from the Florida Communities Trust Program (FCT) for recent acquisitions in the Rocky Creek Greenway site.

<u>Cumulative Acquisition and Joint Funding Update</u>. As of October 1, 2022, the program in total has acquired, contracted, or participated in the preservation of about 63,343 acres at a cost of approximately \$308.125 million. ELAPP has been very successful in receiving joint acquisition funding, which has provided over \$90.354 million (or approximately 29%) toward the purchase price of ELAPP properties.

Bond and Ad Valorum Funds. As of October 1, 2022, ELAPP has approximately \$24.8 million in bond proceeds available for acquisition, with an additional \$32 million expected in FY 23, for an approximate total of \$57 million. Unallocated ad valorem funds associated with the 1990 referendum are currently budgeted for capital acquisition and management costs. Since annual allocations are no longer associated with the program and staff costs are funded through general revenue, this report will only provide a financial summary as of the end of the fiscal year, which will include the available bond funds and the balance of the bond authorization that has not been issued.

Management and Restoration Efforts. Since the last Annual Report, the Environmental Lands Management Section successfully applied prescribed burns to 6,236 acres, installed 2.4 miles of security fencing, maintained approximately 458 miles of fire lanes, continued restoration and monitoring on 4,642 acres of imperiled habitat, as well as maintained 160 miles of hiking/equestrian/biking trails and 98 public access points, 31 of which include public parking areas. Additionally, the Environmental Lands Management Section oversaw the development of Pebble Park in Riverview. This passive park along the Alafia River provides a paved walking

trail, unpaved nature trail, pavilions and restrooms for people to enjoy.	A future boardwalk	and
overlook will give access to amazing views along the river.		

# JAN K. PLATT ENVIRONMENTAL LANDS ACQUISITION AND PROTECTION PROGRAM (ELAPP) REPORT

#### **PURPOSE**

The Jan K. Platt Environmental Lands Acquisition and Protection Program (ELAPP) provides the funding, policies, and procedures for the County to identify, acquire, and manage environmentally significant lands for preservation and compatible recreation. ELAPP is not a regulatory program and properties approved for preservation through ELAPP do not become environmentally sensitive by being approved for the ELAP Program; properties are in the ELAP Program due to their environmental significance. ELAPP is a voluntary preservation program, and the County will not use eminent domain to acquire lands for preservation through ELAPP.

#### **BACKGROUND**

In the early 1980s, certain lands within Hillsborough County were identified for preservation under Florida's Conservation and Recreational Lands (CARL) Program. Due to competition for the limited state funds, there was not much progress on these acquisitions until the County offered to provide some of the funding toward the purchase of these lands.

Based on the success of these projects, the Board of County Commissioners (BOCC) directed staff to investigate the potential of an environmental preservation program for Hillsborough County. Staff worked closely with volunteer citizens in reviewing options, investigated other local programs, and provided recommendations to the BOCC.

On January 7, 1987, the BOCC approved an Environmentally Sensitive Lands Ordinance that took effect upon the passage of a referendum. On March 3, 1987, the voters of Hillsborough County passed the Environmentally Sensitive Lands Referendum with 71% of the total votes for a .25 mill tax over a four-year period "for the purpose of acquiring, preserving, and protecting endangered and environmentally sensitive lands, beaches, parks, and recreational lands in Hillsborough County". This Ordinance was used as the foundation for the Environmental Lands Acquisition and Protection Program (ELAPP or ELAP Program).

The ELAP Program was founded on the basis of citizen involvement. Volunteer citizens, as the Environmentally Sensitive Lands Committee, worked with staff to develop the nomination criteria (Appendix "A"), program policies, and procedures. This group eventually became known as the "ELAPP General Committee" and monitors the program, provides for program policies, and addresses special issues or requests.

In order to proceed with the implementation of ELAPP Ordinances, based on the recommendations of the Environmentally Sensitive Lands Committee, and to ensure citizen involvement through the process with limited government agency guidance, the Committee's

structure was extended to the key program function. Teams were established for the purpose of assessing nominations (Site Assessment Team).

These citizens provided recommendations for the first eighteen sites that were approved for preservation through ELAPP in 1987. Staff with the County's Real Estate Department initiated actions to acquire properties. In an effort to expedite acquisition the position of ELAPP Acquisition Manager was created and the position was filled in February 1989.

In response to the number of properties identified for preservation through ELAPP far exceeding the available funding, the BOCC adopted a second ordinance to present a second referendum to the voters. In 1990, the voters approved another ELAPP referendum with 73% of the total votes. This referendum authorized the County to issue bonds up to \$100 million that would be retired by the levy of ad valorem taxes not to exceed .25 mill in any one year for up to twenty years. This ordinance also designated a portion of such funding for site restoration and management and to permit the conveyance of such lands to other public agencies for the purpose of preservation, provided the proceeds were used to acquire additional lands or retire bonds.

In 1993, the BOCC approved amendments to the two ELAPP ordinances to address special issues. Both ordinances were amended to permit the sale of property rights not essential to the preservation of the land. This allowed the sale of water rights, density credits, or other rights through the appropriate approval processes. As part of some acquisitions, certain property rights not needed to accomplish the preservation objective were included in the purchases, such as easements. The proceeds from these sales were to be returned to the ELAP Program to fund site management and additional acquisitions.

These ordinances were also amended to permit the sale of property to a public or quasi-public entity for purposes other than preservation, as settlement of actual or potential litigation, provided there was evidence that no feasible alternative existed, that the property rights were essential to the project, that environmental concerns of the BOCC were sufficiently addressed, and that the proceeds were returned to the ELAP Program for acquisition and management. Both ordinances were also amended to affirm that voters approved funding for these acquisitions in order to accomplish the preservation of environmentally sensitive lands for the benefit of the public, this being their highest public purpose. This affirmation helps ensure that these lands are preserved.

Additionally, the ordinance for the \$100 million referendum was amended to permit the sale of property identified as an "Acquisition of Convenience". This permitted the County to sell property acquired for purposes other than preservation, provided the property was not required for preservation or part of the approved ELAPP site. Eligible property was to be identified before the County acquired title and, in the event the property was to be sold to a private party, the ELAPP General Committee was to be consulted regarding any restrictions on the property after the sale. All proceeds from the sale were to be returned to the ELAP Program to fund acquisition and site management activities. Copies of all ordinances and related amendments are included in *Appendix "G"*.

While the purpose of acquiring such lands will be for resource protection, all lands shall be open for public use and enjoyment to the extent that the County finds such use compatible with the preservation and protection of these lands.

In an effort to stretch the local funding, the ELAP Program aggressively pursued other funding sources. ELAPP was the first local government to do a joint acquisition with SWFWMD. Shortly before the approval of the second referendum in 1990, the state established Preservation 2000, which provided \$300 million annual to a variety of State preservation programs. At the end of Preservation 2000, the State established the successor program, Florida Forever. Funds from Preservation 2000/Florida Forever are distributed to Florida Communities Trust [FCT] (originally with the Department of Community Affairs and currently with the Department of Environmental Protection), the Southwest Florida Water Management District [SWFWMD] (Save Our Rivers Program), and Florida Forever, the successor program to the Conservation and Recreational Lands (CARL) Program, as well as several other land preservation programs.

The approval of Preservation 2000 and the successor program Florida Forever proved essential to the success of ELAPP. The vast majority of ELAPP acquisitions have been completed with some type of joint funding. Joint funding has also included mitigation from the Florida Fish and Wildlife Conservation Commission and wetland mitigation through preservation for the Florida Department of Transportation. Unfortunately, in 2009 the State was experiencing financial challenges due to the severe economic downturn and since 2009, the Florida Legislature has either not funded, or provided very limited funding for Florida Forever-related programs. Without funding opportunities from Florida Forever, it is doubtful that any recent or upcoming acquisitions will have joint funding.

Through the ELAP Program, the County has also cooperated with the City of Tampa, City of Temple Terrace, and Plant City for funding applications on ELAPP sites. Typically, ELAPP sites within these jurisdictions are also managed by the associated municipality.

Except for agricultural buffers, the adopted ranking policy scores a site on eight factors (Appendix "B"). The majority of the factors are concerned with environmental characteristics of the site, but several factors address practical aspects. These factors include ease of acquisition, cost relative to size, and threat of development. Once all factors have been assessed, the site's total score is determined. The score a site receives determines its classification. Each classification has a priority, but no site within that group is given priority over others within that group. The original policy was designed to permit multiple acquisition efforts and does not restrict negotiations but provides guidelines, so the program proceeds in a sensible and effective manner.

Additionally, once a site has been classified, it is not re-ranked due to additional sites entering the program. A site can be re-ranked due to changing conditions, new information, or other factors that affect the site itself. There are currently 45 sites that have been ranked as "Suspended" due to the owners' unwillingness to sell, the property being developed or altered, or other factors as detailed in the acquisition policy. ELAPP is strictly a voluntary program. It has been formerly established that ELAPP will not use the power of eminent domain to acquire property.

As relayed in the next section, after twenty-five years it was necessary for the program to change several policies to address the changes and challenges facing the County.

#### RECENT MAJOR EVENTS

In FY2009, the BOCC stopped assessing the balance of the .25 mill due to the fiscal limitations caused by a significant economic slowdown and other events, as well as the fiscal practicality of funding capital projects with funds from the County's operating assessments. In an effort to establish an alternate funding source, the BOCC adopted an Ordinance to present a referendum to the voters of Hillsborough County. The purpose of this referendum was to allow for the issuance of up to \$200 million in bonds for acquisition and management of ELAPP sites.

Unlike prior referendums, there is no limitation on the millage and there is no limitation on the term to issue the bonds. The millage limitation was eliminated to address the requirements of the bond underwriters. The term limit was removed so that the bonds would be issued when the funds were needed. Due to the term limitation in the second referendum, it was not financially practical to issue bonds after 2000. There was also no limitation on the funding toward management or restoration. This Ordinance acknowledged that the bond proceeds could be spent on capital-related costs, such as initial fencing, initial fire lane installation, and restoration. The balance of the 2008 Ordinance essentially mirrored the prior ordinances as amended.

The referendum from this Ordinance was presented to the voters on the November 4, 2008 General Election Ballot and passed with the approval of nearly 79% of the voters. This referendum had the highest number of voters of the three referendums and had the highest approval percentage. With the passage of this referendum and the issuance of the associated bonds, the ELAP Program will have the funding to continue preserving lands in Hillsborough County for many years. The BOCC issued a total of \$59.43 million in 2009, of which a portion was capitalized interest, so approximately \$56 million of bond proceeds were available for acquisition and other capital costs.

On September 18, 2013, the Board voted to consider renaming ELAPP in honor of Jan K, Platt for her significant contributions to creating the program. This was unanimously supported by the ELAPP General committee at their meeting on September 23, 2013. On October 16, 2013, the Board adopted a resolution renaming ELAPP to the Jan K. Platt Environmental Lands Acquisition and Protection Program.

In recognition of the fiscal challenges facing the County with ongoing operating costs, including those for preservation lands, staff worked with the ELAPP General Committee and executive staff to establish a Strategic Plan to guide the program into the future. The objective of the Strategic Plan is to show how ELAPP can best achieve its preservation objectives while meeting the financial goals of the County. The 2014 Jan K. Platt Environmental Lands Acquisition and Protection Program Strategic Plan has been updated to include recommendations from the 2018 ELAPP Audit and the policy revisions outlined in this report.

In an effort to have the ELAPP ranking, and acquisition policies align with the ELAPP Strategic Plan, staff presented a recommendation to the ELAPP General Committee to review these policies, provided key elements that would be addressed, and provided certain elements that staff felt were necessary to improve the program's performance.

One element that staff recommended related to ending the annual nomination process. In recent years the program was receiving few, if any, qualified nominations. Additionally, there was no way to incorporate the objectives of the strategic plan in the review process. Under the policy provided in the 2018 ELAPP Annual report, 2019 was the last full assessment cycle and any future nominations will be presented to the ELAPP General Committee, by the property owner or authorized representative, to request a full assessment.

In an effort to be more competitive in negotiations, the acquisition policy allows for going beyond appraised value for certain properties. While there was no documented policy on paying beyond appraised value, historically the program had never presented a contract to the Board that was above the highest appraised value. This policy provides for limited opportunities to go above appraised value. With the Board's approval of the 2018 ELAPP Annual Report, the existing ELAPP policies were amended to reflect the policies provided in *Appendix "E."* In 2021, the classification of "Acquired" was revised to "Substantially Acquired" to reflect that nearly all "Acquired" sites still had parcels approved for preservation.

During 2018, the County's Internal Auditor performed an audit of the ELAP Program. In Part 1, the Audit Team reviewed processes and controls for the site acquisition and ongoing site maintenance activities. Due to a lack of sufficient data and record keeping controls, the Audit Team was unable to determine the resources necessary to maintain the ELAP Program. To identify these necessary resources, in Part 2 the County Internal Auditor contacted Barth Associates, Inc. to assist ELAPP management staff with establishing specific, measurable activities that provided sufficient maintenance resources, activity records, and corresponding financial data.

With the 2009 bond issue essentially expended, in 2019 the Board issued bonds that provided \$64.95 million for land acquisition and capital management costs. County Bond Staff have indicated that there is about \$75.6 million still available under the 2008 referendum.

#### LESS THAN FEE ACQUISITIONS AND AGRICULTURAL BUFFERS

In an effort to help protect certain ELAPP preserves, as part of the revisions to the Less Than Fee Policy, the ELAPP General Committee recommended to the BOCC the use of conservation easements for the preservation of agricultural buffers adjacent to existing preserves. The principle is that for certain lands adjoining preserves, any type of agricultural use (row crop, grove, etc.) is preferred to residential development. The use of agricultural buffers was approved as part of the Less Than Fee Policy in the ELAPP 2008 Annual Report.

In accordance with the Less Than Fee Policy, County staff presented five sites to the Site Selection Team as part of the 2010 nomination cycle, which were approved as Agricultural

Buffers and may be preserved as buffers to existing preserves in accordance with the Less Than Fee Policy

With the importance of expanding existing preserves, several of the agricultural buffers have been reclassified and are approved for acquisition. Once acquired they will be restored. The remaining agricultural buffers have been developed with solar farms which effectively achieved the objectives of an Agricultural Buffer (single user with activities that do not impact the preserve). This classification was formally suspended as of the 2021 Annual Report.

#### ACQUISITIONS AND FINANCIAL STATUS

As indicated in prior Annual Reports, the program essentially received ad valorem funds for that portion of the ¼ mill associated with the 1990 referendum which were not required for debt service. It has been recommended that most of these funds will be kept for (i) acquisitions that cannot be funded through bond proceeds due to the conditions associated with tax exempt bonds; (ii) to fund capital costs that cannot be funded with bond proceeds; and (iii) as a reserve for future operating costs for the management of properties preserved through ELAPP until additional revenues are available. In FY2012, a portion of these funds were appropriated for the Lower Green Swamp Preserve (f.k.a. Cone Ranch), with approximately \$2.1 million allocated for initial operating and staff costs, as well as \$3 million allocated toward future restoration needs.

The fiscal limitations and challenges facing the County, especially between 2009 and 2014, also impacted the ELAP Program. Decreased revenues have mandated prudence and caution regarding fiscal issues, including the impact of additional operating costs associated with new acquisitions. Currently, the primary focus has been targeting in-holdings and additions to existing preservation lands in an effort to limit increased operating costs.

A Financial Status based on October 1, 2022, provides a financial summary of the current status of the program ("Where Are We Now") and a summary of the bonds issued associated with the 2008 referendum, which are provided in *Appendix "C."* As of October 1, 2022, the ELAP Program had approximately \$24.9 million in bond proceeds available for acquisition and capital management costs,). An additional \$32 million is expected in FY 23, for an approximate total of \$57 million.

As reflected in the chart below, Since the 2021 Annual Report, the following <u>three</u> parcels totaling 104.58 acres have been acquired at a cost of \$4.195 million, and <u>one</u> parcel is under contract at a cost of \$1.6 million totaling 78.97 acres.

	ACQUIRED						
	PROJECT NAME	PARCEL	ORIGINAL	PURCHASE	ACRES		
		NAME/OWNER	RANKING	PRICE			
1	Alafia North Prong	Dumke	В	\$595,000	20		
2							
	Bahia Beach	South Bay CDD					
	Restoration/Riverton	Holdings LLC	В	\$3,137,000	73.7		
3		South Bay					
	Bahia Beach	Community					
	Restoration/Riverton (	Development District	В	\$463,000	10.88		
	CONTRACT						
	PENDING						
1							
	Upper Little Manatee						
	River (Est. 2023)	Cecile Buzbee Farms,					
	,	Inc.	A	\$1,660,000	78.97		

As of October 1, 2022, the program has preserved or contracted on approximately 63,343 acres with a total purchase price of approximately \$308.125 million. The County has received over \$87.1 million in joint funding (or 28.9%). Since the Florida Legislature has not provided any substantive funding since 2009, there have been very few opportunities for joint funding of preservation sites. An application was submitted in late 2020 by the County to the Florida Communities Trust Program for the recent acquisitions in the Rocky Brushy Creek site, and the ELAP Program is expected to be reimbursed \$825,000 for acquisitions costs. The County also has secured a RESTORE Grant for the Riverton Parcel and the County has been reimbursed \$3.25 million of the \$3.6 million purchase price.

During FY2014, a statewide referendum was placed on the 2014 General Election Ballot to amend the Florida Constitution designating a portion of the documentary stamp tax revenue for land preservation for the next 20 years. This amendment was approved by nearly 75% of the voters. While the approval of this referendum provides the potential for joint funding from the State for ELAPP acquisitions, as of October 1, 2022, the Legislature has appropriated only limited funding to programs that could fund land preservation in Hillsborough County.

#### SITE MANAGEMENT

A portion of the Countywide General fund, phosphate severance taxes, lease revenues, and restoration grants fund the Environmental Lands Management Section consisting of forty-seven permanent full-time members and three permanent part-time members. This section carries out a variety of land management activities that include site security, prescribed burning, exotic plant control, protected species recovery, and public access. Large-scale habitat restoration projects are being accomplished through partnerships with other local, state, and federal agencies. Since

the last Annual Report, the Environmental Lands Management Section successfully applied prescribed burns to 6,236 acres, installed 2.4 miles of security fencing, maintained approximately 458 miles of fire lanes, continued restoration and monitoring on 4,642 acres of imperiled habitat, as well as maintained 160 miles of hiking/equestrian/biking trails and 98 public access points, 31 of which include public parking areas. Additionally, the Environmental Lands Management Section oversaw the development of Pebble Park in Riverview. This passive park along the Alafia River provides a paved walking trail, unpaved nature trail, pavilions and restrooms for people to enjoy. A future boardwalk and overlook will give access to amazing views along the river.

#### 2022 NOMINATION CYCLE & ELAPP GENERAL COMMITTEE REVIEW

At the 2022 Annual ELAPP General Committee Meeting, the Committee approved a transfer of property rights to the Water Resources Department for a proposed water transmission pipeline over a 31.6-acre portion of the Balm Scrub ELAPP Site. In exchange for this internal conveyance of rights, the Water Resources Department has agreed to pay \$1.557 million to cover the costs of the easement acquisition and habitat restoration for the preserve. Subsequently, at the October 6, 2022, board meeting, the Board of County Commissioners authorized staff to schedule a public hearing for consideration of the adoption of a resolution formally approving the transfer. The public hearing will likely be scheduled in early 2023.

#### SITES RECOMMENDED FOR PRESERVATION THROUGH ELAPP

The following list of sites is classified according to the ranking policy. All sites meet the established selection criteria and will be considered for acquisition or protection, although efforts will be concentrated on sites considered Special and Essential. The Parks, Recreation and Conservation Advisory Board previously reviewed and approved the site recommendations at their monthly meeting on November 10, 2022.

# **SUMMARY OF SITES (FY 2022)**

Special Sites	Score				
Blackwater Creek					
Lower Green Swamp Addition (F.K.A Cone Ranch Addition)					
Essential Sites (Top Five scores)					
USF Preserve	62				
Alafia North Prong	55				
Little Manatee Corridor Addition	50				
Brooker Creek Buffer Addition	41				
Cockroach Creek Greenway	40				
Important (Next Ten Highest Ranked)					
Balm Boyette Addition	38				
Varn /Cone Ranch Greenway	35				
Buckhorn Springs	35				
Knights Griffin Property	32				
McIntosh/Zack Tract	32				
Walton Acquisitions FL LLC	30				
Wimauma Scrub	29				
Ekker Addition	27				
Nye Park Addition	27				
Baker Creek and Tributaries	26				
Desirable					
Golden Aster Scrub/Kitchen Connection	24				
Sydney Dover Trails	24				
Cow House Creek	23				
Lake Stemper	23				
Old Morris Bridge Road	23				
Pemberton Creek	23				
Alafia River	19				
Fish Hawk Park Portion	19				
Simmons Hammock Greenway	18				
Bullfrog Creek – Nundy	14				
Georgetown	14				

### SPECIAL SITES

#### BLACKWATER CREEK +/- 9500 ACRES

**Location:** Land located in northeast Hillsborough County along Blackwater Creek and Hillsborough River from U.S. 301 to S.R. 39.

**Recommendation:** Negotiate protection or acquisition. (See "Acquired Parcels")

#### **CONE RANCH ADDITION +/- 3,600 ACRES**

**Location:** Land located in the extreme northeast corner of Hillsborough County adjacent to the County-owned Cone Ranch. (Note: The area of this site has been reduced to reflect the property conveyed to the County as part of an exchange with C.F. Industries, which was not associated with the ELAP Program.)

**Recommendation:** Negotiate protection or acquisition.

### **ESSENTIAL SITES**

**New Site** 

**NONE** 

#### Sites Previously approved for Preservation

#### **USF FOREST PRESERVE +/- 610 ACRES**

[Score - 62]

<u>Location</u>: The site is located on the north side of E Fletcher Ave, east N 46<sup>th</sup> ST, and west of Lettuce Lake Conservation Park

**Recommendation:** Negotiate protection or acquisition of the site.

#### <u>ALAFIA NORTH PRONG +/- 4,400 ACRES (Portion of South Hillsborough Wildlife</u> Corridor) [Score – 55]

**Location:** Along the north prong of the Alafia River, from Alderman's Ford Park to the Polk County Line.

**Recommendation:** Negotiate protection or acquisition of the site. At the request of Mosaic staff properties under their ownership were removed from the site. At such time that it is relayed that Mosaic is interested in pursuing negotiations on any portion of their property contiguous to preserved lands, the associated properties will be deemed added to the site and eligible for preservation. In conjunction with the Interlocal Agreement with

the Southwest Florida Water Management District staff will pursue joint funding if practical (See "Acquired Parcels")

#### <u>LITTLE MANATEE RIVER CORRIDOR ADDITION +/- 2,630 ACRES</u> [Score – 50]

**Location:** West of Hobbs Road, south of the Little Manatee River Corridor site and north of the County Line.

**Recommendation:** Negotiate protection or acquisition of the site. (See "Acquired Parcels")

#### BROOKER CREEK BUFFER ADDITION +/- 900 ACRES

[Score – 41]

**Location:** In Northwest Hillsborough County along north & east side of Patterson Road.

**Recommendation:** Negotiate acquisition or protection of the site. (See "Acquired Parcels")

#### COCKROACH CREEK GREENWAY +/- 1,000 ACRES (f.k.a. Valroy Road)

[Score – 40]

**Location:** Original site (Valroy Road) included land south of Valroy Road, west of Interstate 75, and north of the Manatee County Line in southern Hillsborough County. The project boundary was modified in 1999 to include natural habitat greenways along creek systems and other areas connecting the original site to the wetlands of Cockroach Bay. In 2019 it was extended to include land along the west side of I-75 to the Little Manatee River

**Recommendation:** Negotiate acquisition or protection of the site. (See 'Acquired Parcels')

### **IMPORTANT SITES**

#### **New Site**

#### **NONE**

#### **Sites Previously Approved for Preservation**

#### BALM BOYETTE ADDITION +/- 197 ACRES

[Score - 38]

Location: North of County Road 672 and east of Balm Boyette Road

**Recommendation:** Negotiate acquisition or protection of the site.

#### **VARN/CONE RANCH GREENWAY +/- 1,470 ACRES**

[Score – 35]

**Location:** Located in portions of five sections, west of Highway 39, north of Knights-Griffin Road, and south of Bruton Road, in northeast Hillsborough County.

**Recommendation:** Negotiate acquisition and/or protection. Use of Less Than Fee Techniques to comply with approved ELAPP policy.

#### **BUCKHORN SPRINGS +/- 146 ACRES**

[Score - 35]

**Location:** South of Bloomingdale Avenue, east of Hwy 301, and west of Bell Shoals Road.

**Status:** Mosaic has indicated that they are interested in preserving this property with a conservation easement. Staff is in initial negotiations regarding elements of the easement, which include public access. Based on Mosaic's interest in working with the County this property has been reranked from Provisionally Suspended.

#### **KNIGHTS-GRIFFIN PROPERTY +/- 270 ACRES**

[Score - 32]

**Location:** In Plant City between Knights Griffin Road and McGee Road.

**Recommendation:** Negotiate acquisition or protection of the site.

#### McINTOSH/ZACK TRACT +/- 860 ACRES

[Score – 32]

**Location:** Land southeast of the intersection of Knights-Griffin Road and S.R. 39 and associated land to the southeast within the Plant City limits.

**Recommendation:** Negotiate protection or acquisition of the natural area as a core parcel. The balance of the site may be considered separate from the core parcel only with

an approved restoration plan. Site has been awarded a grant from the Florida Communities Trust through the City of Plant City. (See "Acquired Parcels")

#### WALTON ACQUISITIONS FL LLC +/- 546 ACRES

[Score - 30]

**Location:** Knights Griffin Road and Charlie Taylor Road

**Recommendation:** Negotiate acquisition or protection of the site.

#### WIMAUMA SCRUB +/- 55 ACRES

[Score - 29]

**Location:** Land located south of Lake Wimauma on Brigman Road and west of Westlake Road.

**Recommendation:** Negotiate acquisition or protection of the site.

#### **EKKER ADDITION +/- 173 ACRES**

[Score – 27]

**Location:** On the South bank of Bullfrog Creek West of the Ekker site, east of US 41 north of Symmes Road.

**Recommendation:** Negotiate protection or acquisition.

#### NYE PARK ADDITION +/- 73 ACRES

[Score – 27]

**Location:** Next to Nye Park north of Sunset Land and East of US 41.

**Recommendation:** Negotiate protection or acquisition of the site

#### BAKER CREEK AND TRIBUTARIES +/- 900 ACRES

[Score – 26]

**Location:** Land containing portions of the floodplain of Baker Creek and several tributaries south of Lake Thonotosassa, including the original Lake Thonotosassa site.

**Recommendation:** Negotiate protection or acquisition contingent upon approved restoration program.

### **DESIRABLE SITES**

New Site

#### **NONE**

### Sites Previously approved for Preservation

#### GOLDEN ASTER SCRUB/KITCHEN CONNECTION +/- 60 ACRES [Score – 24]

(re-ranked from "Essential" due to site number limitations and will be highest ranked site in this classification)

**Location:** West of the CSX Railroad Line and east of U.S. Hwy 41, south of Gibsonton.

**Recommendation:** Negotiate protection or acquisition.

#### SYDNEY DOVER TRAILS ADDITIONS +/- 186 ACRES

[Score – 24]

**Location:** North of SR 60 and east of Sydney Washer Road.

**Recommendation:** Negotiate protection or acquisition of the site.

#### **COW HOUSE CREEK +/- 120 ACRES**

[Score – 23]

**Location:** Along Cow House Creek, between the Hillsborough River and Interstate 75, just north of Fowler Avenue.

**Recommendation:** Negotiate acquisition with a funded restoration plan.

#### **LAKE STEMPER NORTH +/- 35 ACRES**

[Score - 23]

**Location:** South side of Sunset Lane and East of US 41 in Lutz to the north shore of Lake Stemper.

**Recommendation:** Negotiate acquisition

#### OLD MORRIS BRIDGE ROAD +/- 117 ACRES

[Score - 23]

**Location:** Land is located on Old Morris Bridge Road, east of Interstate 75 and south of Morris Bridge Road.

**Recommendation:** Negotiate protection or acquisition of the site. (Note: This site now includes the 56-acre Gray Pines nomination.)

#### PEMBERTON CREEK SITE +/- 200 ACRES

[Score – 23]

**Location:** Bordered on the west by Gallagher Road and on the south by Interstate 4.

**Recommendation:** Negotiate protection or acquisition contingent upon approved restoration plan on "Area 1". Negotiate protection or acquisition of "Area 2".

#### ALAFIA RIVER +/- 62.38 ACRES

[Score – 19]

**Location:** Land between Riverview Blvd and Alafia River west of US 41 and east of recently acquired park.

**Recommendation:** Negotiate protection or acquisition of the site.

#### FISH HAWK PARK PORTION ADDITION +/- 10.4 ACRES

[Score – 19]

Location: West side of Osprey Ridge Drive south of Parkset Drive

**Recommendation:** Subject to approval of the Director of Parks and Recreation, have property management responsibility transferred to the Conservation and Environmental Lands Management Department for management as an ELAPP site.

#### SIMMONS CREEK HAMMOCK +/- 601.64 ACRES

[Score - 18]

**Location:** Land between Interstate I-4 and north of Jess Walden Road east of the weigh station.

**Recommendation:** Negotiate protection or acquisition of the site.

#### BULLFROG CREEK – NUNDY +/- 29 ACRES

[Score – 14]

**Location:** Land between Nundy Ave and Bullfrog Creek East of US 41.

**Recommendation:** Negotiate protection or acquisition of the site.

#### GEORGETOWN +/- 82 ACRES\*

[Score – 14]

**Location:** Dredged peninsula west of the Georgetown Apartments on Westshore Boulevard (\*it is estimated that approximately 34 acres of the site consists of submerged lands).

**Recommendation:** Negotiate protection or acquisition contingent upon approved restoration program.

### **MERGED SITES**

#### PRINGLE BRANCH +/- 380 ACRES

**Location:** East of Hobson Simmons Road between Balm Boyette Scrub and the reservoir property along the Pringle Branch.

**Status**: This site is now part of the Balm Boyette Preserve

#### SIMMONS TRACT +/- 80 ACRES

**Location:** Land located adjacent to the Boyette Tract on Pringle Branch, a tributary of the Fishhawk Creek.

**Status:** The Real Estate Department has presented offers to the owners who have rejected them based upon their estimation of value. This parcel is now combined with adjoining lands as the "Pringle Branch" which was subsequently merged with the Balm Boyette Preserve.

#### **SUN CITY SCRUB +/- 40 ACRES**

**Location:** Land located in southern Hillsborough County between U.S. 41 and the railroad tracks south of Old Sun City.

**Status**: This site is now part of the Piney Pointe & Cockroach Creek Site

#### ZINDLER +/- 25 ACRES

**Location:** Land located on the Little Manatee River adjacent to and across the river from the Little Manatee River State Recreation Area. The boundary of this site has been modified to address the "Crenshaw" nomination.

**Status:** The properties associated with this site are now part of the Little Manatee River Site.

### AGRICULTURAL BUFFERS

There are currently no sites in this classification.

### PENDING CONTRACTS

# <u>UPPER LITTLE MANATEE RIVER +/- 1,978 ACRES (f.k.a. Saffold Portion of South Hillsborough Wildlife Corridor)</u>

**Location:** Along the Little Manatee River, upstream of U.S. Highway 301, just north of the Manatee County line and back into the County to S.R. 579.

**Status:** At the September 21, 2022, Board of County Commissioners Meeting, the Board approved the contract for the purchase of the "Buzbee" parcel, which is a 78.97 acre tract within the Upper Little Manatee River Preserve.

## **ACQUIRED PARCELS**

# **RECENTLY ACQUIRED PARCELS** (Since Beginning of Prior Fiscal Year)

# <u>ALAFIA NORTH PRONG +/- 4,400 ACRES (Portion of South Hillsborough Wildlife Corridor)</u>

**Location:** Along the north prong of the Alafia River, from Alderman's Ford Park to the Polk County line.

**Status:** On April 22, 2022, the County closed on the "Dumke" parcel acquisition, which is a 20-acre tract within the Alafia North Prong Preserve. The purchase price was \$595,000.

#### BAHIA BEACH COASTAL RESTORATION +/- 233.7 ACRES

**Location:** East of Bahia Beach and south of the County's E.G. Simmons Park.

**Status:** On October 26, 2021, the County closed on the "Riverton" parcel acquisition, which consisted of approximately 84 acres MOL within the Bahia Beach Restoration Preserve. The purchase price was \$3.6 million. \$3.25 million of the purchase price was reimbursed to the County under the RESTORE program (funding from the Deep-Water Horizon settlement, see "Substantially Acquired."

### PREVIOUSLY ACQUIRED PARCELS

(Prior to Beginning of Prior Fiscal Year)

# <u>ALAFIA NORTH PRONG +/- 4,400 ACRES (Portion of South Hillsborough Wildlife Corridor)</u>

**Location:** Along the north prong of the Alafia River, from Alderman's Ford Park to the Polk County line.

**Status:** As part of an Interlocal Agreement between the District and the County, the District has acquired approximately 1,000 acres (initial preservation through a life estate and a conservation easement with a right to purchase within 5 years) for a total cost of \$2,512,000. The County provided 50% of the acquisition costs.

On December 7, 2006, the County acquired 764 acres from the Gooch Family Trust with a purchase price of \$8,264,400. Due to lack of funding from Florida Forever, it is doubtful that joint funding from SWFWMD will occur.

At the request of Mosaic staff properties under their ownership were removed from the site. At such time that it is relayed that Mosaic is interested in pursuing negotiations on any portion of their property contiguous to preserved lands, the associated property will be deemed added to the site and eligible for preservation. In conjunction with the Interlocal Agreement with the Southwest Florida Water Management District staff will pursue joint funding if practical. (See "Acquired Parcels")

# <u>ALAFIA NORTH PRONG +/- 4,400 ACRES (Portion of South Hillsborough Wildlife Corridor)</u>

**Location:** Along the north prong of the Alafia River, from Alderman's Ford Park to the Polk County line.

**Status:** In September 2021 the County completed the acquisition of the 135.6-acre Gooch Mosely Tract along Henry George Road for \$1.2 million (see "Previously Acquired Parcels' for other acquisitions.

#### BLACKWATER CREEK +/- 9,500 ACRES

**Location:** Land located in northeast Hillsborough County along Blackwater Creek and the Hillsborough River from U.S. 301 to S.R. 39.

**Status:** The Real Estate Department completed the purchase of the 1,959-acre Weiss Property for \$4,000,000. Approximately 1,800 acres are within the Florida Communities Trust Project and the County has been reimbursed a total of \$1,803,000. Two additional parcels totaling 26 acres on the south side of Blackwater Creek west of S.R. 39 have been purchased for \$93,525, with 50% funding from the Florida Communities Trust. The County also has funded a 5-acre in-holding for \$22,000 and is acquiring a 10-acre

landlocked parcel for \$20,000. In October 2003, the County has a 10-acre landlocked parcel for \$20,000. On October 13, 2013, the County completed the acquisition of the 11-acre parcel on Patrinostro Road for \$285,000, which included a residence that will be used for site security.

#### **BROOKER CREEK BUFFER ADDITION +/- 900 ACRES**

Location: In Northwest Hillsborough County along north/east side of Patterson Road.

**Status:** In 2020 the County acquired the 287-acre Cee Bee Groves property for \$4.96 million and a 251.6-acre tract owned by Double Screen Associates LLC for \$6.64 million.

#### COCKROACH CREEK GREENWAY +/- 1,000 ACRES (f.k.a. Valroy Road)

**Location:** Original site (Valroy Road) included land south of Valroy Road, west of Interstate 75, and north of the Manatee County Line in southern Hillsborough County. The project boundary was modified in 1999 to include natural habitat greenways along creek systems and other areas connecting the original site to the wetlands of Cockroach Bay.

**Status:** On October 10, 2001, the County completed the acquisition of 549 acres with a purchase price of \$1,346,349. While much of the balance of the site is preserved through the regulatory process, ELAPP will pursue additional acquisitions to provide sufficient buffers.

#### LITTLE MANATEE RIVER CORRIDOR ADDITION +/- 1,091 ACRES

**Location:** West of Hobbs Road, south of the Little Manatee River Corridor site and north of the County line.

**Status:** In July 2012, the County acquired 493.1 acres from the Tropicana Property Land Trust for a purchase price of \$1,799,705.

#### McINTOSH/ZACK TRACT +/- 860 ACRES (Massey)

**Location:** Land southeast of the intersection of Knights-Griffin Road and S.R. 39 and associated land to the southeast within the Plant City limits.

**Status:** In July 1998, the City of Plant City acquired the 364-acre McIntosh parcel for \$1,125,000 with 50% funding from the Florida Communities Trust. The owners of the Zack parcel have not responded to previous offers.

#### McKAY BAY/PALM RIVER GREENWAY +/- 67 ACRES

**Location:** On the south side of Palm River, between the U.S. 41 bridge and the SWFWMD spoil deposition area at the mouth of the river.

**Status:** One parcel along US 41 has been acquired by the City of Tampa with limited funding through ELAPP and with the majority of the funding from the State Greenways and Trails Program. However, since the majority of the site has been developed with residential structures, it is no longer practical to pursue for preservation and the site is now re-ranked as suspended (See "Suspended Sites").

# SUBSTANTIALLY ACQUIRED SITES

#### ALAFIA SCRUB PRESERVE +/- 78 ACRES (f.k.a. Read Property)

**Location:** Located on the Alafia River, just east of the Interstate 75 bridge, on the southern shoreline.

**Status:** The County has purchased the entire property for \$2,150 million, with 50% funding from the Florida Communities Trust.

# <u>ALAFIA SOUTH PRONG +/- 2,700 ACRES (Portion of South Hillsborough Wildlife Corridor)</u>

**Location:** Along the south prong of the Alafia River near the community of Welcome, southeast of Alderman's Ford Park.

**Status:** As part of an Interlocal Agreement between the Southwest Florida Water Management District and the County, over 2,091 acres have been preserved at a total cost of \$6,382,844 with the County and the District each providing 50% of the acquisition costs. The properties are managed under a lease from the District to the County.

The County acquired the 20-acre Marine Property and the 6-acre Jordan Property near Welcome Road. Staff did not pursue joint funding due to the cost to comply with SWFWMD acquisition policies. Two adjoining 40-acre tracts have been acquired by the County for wetland mitigation (through preservation), which have been funded as part of road projects and will be managed as part of the adjoining preserve. In 2016, 53.7 acres at Jameson Road and CR 39 was acquired for \$686,720. In 2019, 124,8 acres on CR 39 north of Jameson Road was acquired for \$1,597,440.

At the request from representatives for Mosaic Fertilizer, the properties titled with Mosaic Fertilizer have been removed from the site.

#### ALDERMAN'S FORD PRESERVE +/- 1,600 ACRES (f.k.a. Alderman's Ford Addition)

**Location:** Lands on either side of the Alafia River from Alderman's Ford Park westward between S.R. 39 and Lithia Pinecrest Road.

**Status:** In June 1990, the County acquired 541 acres of property known as the Sheldon Property for \$1,477,200. In June 1993, an additional 353.5 acres was purchased from the Joo Family for \$1,396,923 (with approximately 9.5 acres designated an acquisition of convenience to address the future road extension through the property from the end of Bloomingdale Avenue to Keysville Road). An additional 76 acres was acquired from the West Estate in April 1995, for \$237,000.

The County has completed a Contract with the State for the sale of the three acquired parcels with a sale price of \$1,532,100 (with the County retaining the Acquisition of Convenience). These funds have been returned to the program for other acquisitions. Staff has negotiated a lease from the State for management purposes.

The County will attempt to negotiate acquisition of the remainder of the site. The balance of the project may be protected or acquired in conjunction with the Interlocal Agreement with the Southwest Florida Water Management District. Staff is authorized to expand or modify site area to correspond to acquisition boundary approved by the District.

#### ALDERMAN'S FORD SOUTH PRONG ADDITION +/- 950 ACRES

**Location:** Land stretching from the east boundary of Alderman's Ford Park along the South Prong of the Alafia River to C.R. 640, where it meets the South Prong Portion of the South Hillsborough Wildlife Corridor. This site also includes the Van Horne site.

**Status:** As part of an Interlocal Agreement between the Southwest Florida Water Management District and the County, the District has acquired 354 acres adjacent to Alderman's Ford Park for \$764,000. An additional parcel containing approximately 1,088 acres in this site and the Alafia South Prong site was acquired in 1998 for \$3,198,720. On both acquisitions, the County has provided 50% of the acquisition cost.

#### APOLLO BEACH +/- 63 ACRES

**Location:** Land on the northern tip of the Apollo Beach peninsula.

**Status:** The two parcels totaling 62.7 acres that comprise this site were acquired in early 1996 with a total purchase price of \$2,066,258. The County has received a reimbursement of \$1,042,000, 50% of all acquisition costs, from the Florida Communities Trust Program. Approximately 37 acres of the site have been restored by the SWIM Program to include native estuarine wetland and coastal upland habitats. The balance of the site functions as a resource-based park with beach access.

#### BAHIA BEACH COASTAL RESTORATION +/- 233.7 ACRES

**Location:** East of Bahia Beach and south of the County's E.G. Simmons Park.

**Status:** In July and August 2001, the County completed the acquisition of three parcels totaling 148.7 acres with a total purchase price of \$656,512. Through a Grant from the U.S. Fish and Wildlife Service through the Department of Environmental Protection, the County has been reimbursed 62% of the purchase price, \$407,036, and \$46,650 toward certain restoration costs. The SWIM Program plans to restore the natural hydrology and habitat of the site.

An additional 170 acres (more or less) of undeveloped land between the existing preserve and the Little Manatee River was approved but not included since the prior owner did not want to have it in the ELAP Program. In exchange for other County owned lands, the current owner has traded approximately 80 acres north of Shell Point Road to the County for preservation. As of the effective date of this report the County has contracts to acquire the Riverton Parcel south of Shell Point Road (See 'Pending Contracts").

# BALM-BOYETTE SCRUB PRESERVE +/- 5,260 ACRES (Portion of South Hillsborough Wildlife Corridor)

**Location:** A six-mile-long site on both sides of Balm-Boyette Road and Balm Riverview Roads approximately ½ mile north of C.R. 672 and lands west of Balm Riverview Road and north of CR 672

**Status:** In March 1992, the County acquired 4,920 acres of this site from the Williams Acquisition Holding Company for \$16,123,054. This included the 1,300-acre portion that has been partially reclaimed from phosphate mining. Approximately 3,600 acres was sold to the State in December, through the Preservation 2000/CARL Program for \$6,373,000 (half of the associated purchase price) and is currently leased back to the County on a nominal basis until 2046. The BOCC has approved the conveyance of 60 acres to Tampa Electric Company (TECO) for a major transmission corridor, subject to a conservation easement to the County. In addition to the \$500,000 payment, the County has received funding toward a management plan for this site and a parcel on the Alafia River.

Staff negotiated a 10-acre purchase on the western boundary from John Fallen for \$44,000. The western 4 acres have been designated an "Acquisition of Convenience" and are available for sale.

In conjunction with a cooperative acquisition with the Water Resources Department, the County acquired 441 acres in the eastern portion of the AgMart property for preservation through ELAPP at a cost of approximately \$21 million. Once restored this property will provide a wildlife corridor connection between the Balm Scrub site the portion of Balm Boyette Scrub preserve titled with the State.

#### BALM SCRUB +/- 2,100 ACRES (f.k.a. Balm Road Scrub)

**Location:** Land south of Balm Road (C.R. 672), east of U.S. Hwy 301, and west of the old CSX Railroad grade in south Hillsborough County.

**Status:** In January 1999, the County completed the purchase of 1,592 acres for \$3,183,740. The SWIM Program completed a 30-acre wetland restoration/stormwater treatment project on the site in 2004. In 2020 a ten-acre parcel with a residence at the South end of McGrady Road was acquired to provide site security and improve public access.

#### BALM SCRUB ADDITION +/- 3,845 ACRES

**Location:** Between Balm Wimauma Road and West Lake Drive south of the Balm Scrub site.

**Status:** In July 2010, the County acquired 100.16 acres from Amy Diehl for a purchase price of \$801,280, adjoining the Balm Scrub site. In January 2011, the County acquired 1,018 acres from Spencer Farms, Inc., Eisenhower Properties and Mitchell Development for a total purchase price of \$10,372,576.

While ranked as acquired as part of the 2019 reranking of all sites, based on subsequent review it may be presented to the ELAPP Site Selection Team for consideration as an active site.

# BELL CREEK PRESERVE +/- 490 ACRES (f.k.a. Sterling Downs and Sterling Downs Addition, a.k.a. Sterling Down Greenway for FCT)

**Location:** Corridor north of Shadow Run from McMullen Loop Road to Bell Creek.

**Status:** The County acquired 60 acres of this site for \$810,000 in May 1990. In November 1995, the County completed the purchase of an additional 363 acres for \$1,438,117 from McRiley Homes. The County has conveyed a portion of the site (mostly altered land) to the School Board for a middle school that will adjoin a facilities-based park. In September 1997, the Real Estate Department completed the acquisition of 142.7 acres from Murlin and Myra Hansen for \$1,350,000. The County received a grant of \$1,290,058 from the Florida Communities Trust for 50% of the cost of the remainder of the McRiley Homes tract and the Hansen Property.

#### BLACKWATER HAMMOCK +/- 9 ACRES

**Location:** Land on the Hillsborough River Reservoir within the Tampa City limits. It is bordered on the east by the river, on the south by several residential lots, and on the west and north by a public golf course.

**Status:** The City of Tampa has completed the purchase of this site for \$200,000, with 40% of the acquisition costs being funded by Florida Communities Trust and the balance provided by ELAPP. This site will be managed by the City of Tampa in accordance with a management plan approved by the County's Parks, Recreation and Conservation Department and Florida Communities Trust.

# BOY SCOUT PORTION +/- 800 ACRES (Portion of South Hillsborough Wildlife Corridor)

**Location:** An area northeast of the intersection of Lithia Pinecrest Road and Lithia Springs Road, along the Alafia River.

Status: In December 1991, the County acquired 195 acres of the River Hills Development from the Arvida/JMB Partners for \$700,000 and 195 acres from FishHawk Ranch for \$1,290,000. An additional 40 acres was acquired through a tax deed auction for \$16,000. With the exception of a few parcels, a portion of the site is protected through regulatory requirements associated with the River Hills Development and a large tract in the site is being used as a Boy Scout Camp (is felt that the nature of their use should not have a substantial impact on the wildlife corridor). An additional parcel (approximately 26 acres of wetlands) has been conveyed to the County as part of the settlement with TECO regarding the Balm Boyette Scrub. A 30-acre parcel was acquired for \$24,000 and an 8.9-acre tract was acquired for back taxes of \$11,700 (though this amount may be reduced by Board action). The balance of the project may be protected or acquired in conjunction with the Interlocal Agreement with the Southwest Florida Water Management District. Staff is authorized to expand or modify site area to correspond with acquisition boundary approved by the District.

On August 5, 2004, the County acquired a conservation easement from the Gulf Ridge Council, Boy Scouts of America, Inc., as part of an exchange not associated with the ELAP Program. This property was included in an application to Florida Communities Trust on a much larger project and was awarded a grant. While not funded through ELAPP, the proceeds from the grant were designated for recreational improvements and management of the FCT nomination. Forty acres that were previously under a conservation easement were acquired with Public Works funding; therefore, it could meet the requirements for mitigation. On December 17, 2012, the County acquired the 3-acre Chadwick Parcel next to Lithia Springs Park. The associated residence will either be: 1) used for site security; or 2) demolished and the site restored to native habitat.

#### BROOKER CREEK BUFFER PRESERVE +/- 500 ACRES (f.k.a. Clearwater Property)

**Location:** Land located in northwest Hillsborough County south of Tarpon Springs-Lake Fern Road, west of Patterson Road, directly east and adjacent to the Pinellas County line.

**Status:** In May 1994, the Real Estate Department completed the purchase of the 390 acres owned by the City of Clearwater for \$1.2 million. As part of the transaction, the

City of Clearwater provided \$200,000 from the sale to the County for the purposes of restoring the site. Additional acquisitions are being considered. Tampa Electric Company has been authorized to conduct restoration as mitigation for off-site wetland impacts estimated at a value of \$156,000. Four 1-acre lots were acquired in February 2000, at a total cost of \$146,050. The 66-acre DiBerardino Property was acquired in December 2008. On September 30, 2009, the County completed an agreement with the Southwest Florida Water Management District to use the property for wetland mitigation through preservation and fully reimbursed the County for the acquisition of this property.

#### **BROOKER CREEK HEADWATERS +/- 1,730 ACRES**

**Location:** Land in northwest Hillsborough County, north of Van Dyke Road, south of Lutz-Lake Fern Road, west of Carlton Arms Apartments and the Cheval subdivision.

**Status:** In March 1994, the Southwest Florida Water Management District completed the acquisition of the 944-acre Cypress Bend Tract from the Federal Deposit Insurance Corporation for \$3.5 million, which included capacity fees for water and wastewater service (as well as 38 acres of platted right-of-way). The District provided approximately \$1.6 million, with the County reimbursing \$1.9 million. The County has received the rights to the capacity fees that have been transferred to Public Utilities with a \$450,000 reimbursement to the ELAP Program. The District has acquired an additional 130 acres, including a residence that is being used for site security, for a total cost of approximately \$750,000 and additional acquisitions are planned. All acquired areas will be leased to the County.

In 1998, the Southwest Florida Water Management District dropped this site from their Five-Year plan. Any further acquisitions will need to be funded solely by the County. The County completed the acquisition of the 31-acre Hope Property near the corner of Gunn Highway and Van Dyke Road for \$461,000. The 4-acre corner was excluded since it was not essential to the preservation of the site and high cost due to its commercial potential.

#### BULLFROG CREEK SCRUB +/- 2,163 ACRES

**Location:** Land along Bullfrog Creek between U.S. 301 and Interstate 75 in south Hillsborough County.

**Status:** In February 1996, the County completed the purchase of the entire 1,620-acre site for \$4,750,000. Through an agreement with the Florida Fish and Wildlife Conservation Commission (FFWCC, formerly the Game and Freshwater Fish Commission), the western half of this site has been used as a regional gopher tortoise mitigation bank. The County has received in excess of \$2.4 million through permits issued for the FFWCC for their portion of the project. The eastern half will be used by Hillsborough County as a mitigation bank as part of the County's Upland Wildlife Habitat Ordinance. Over time, it is planned that the entire purchase price will be

refunded to the ELAP Program from the payments associated with these mitigation credits.

# COCKROACH BAY +/- 1,363 ACRES (combined former Cockroach Bay Addition site (formerly Leisey Shell Pits] and Isles of Cockroach Bay)

**Location:** Majority of the land west of Gulf City Road and north of Cockroach Bay, adjacent to the Cockroach Bay Aquatic Preserve and two ELAPP sites (Cockroach Bay Islands and Piney Point/Cockroach Bay), and the islands from the Little Manatee River to Cockroach Bay and approximately two miles of mangrove shoreline.

**Status:** The County acquired the majority of islands from the Whitaker Family in August of 1989 for \$950,000. The County has received a reimbursement of \$604,000 from the State's Conservation and Recreational Lands (CARL) Program. This site will be managed as part of the Cockroach Bay Aquatic Preserve. Owners of the remaining island are reluctant to sell. The County has acquired approximately 875 acres for about \$2.1 million. A multi-agency effort with the Surface Water Improvement and Management Program (SWIM), Department of Environmental Protection, and the Environmental Protection Commission is in the process of restoring the site into a preserve and resource-based park. In 2006, ELAPP facilitated the donation of the 43-acre Lost River Fish Farm in the northern portion of the site. In 2007, the County acquired two in-holdings (about 3 acres and another 10 acres) on the north shore of Cockroach Bay. On April 7, 2014, the County completed the acquisition of the Big Cockroach Mound for \$100,000.

#### COCKROACH AND PINEY POINT CREEKS +/- 3,5,50 ACRES

**Location:** On the eastern shore of Tampa Bay, just north of the Manatee County line.

**Status:** In conjunction with the Southwest Florida Water Management District, the 2,347-acre TECO Property was acquired for \$3,427,144. In 2016, SWFWMD, as part of the SWIM Program, completed a large-scale estuarine and coastal habitat restoration project on the site and the adjoining Fulkerson Road site. Staff is pursuing the other properties in this project with willing owners.

#### CYPRESS CREEK PRESERVE +/- 4,300 ACRES

**Location:** Land on both sides of Cypress Creek east of Livingston Road, west of Interstate 75, and north of C.R. 581.

**Status:** In April 1996, the Real Estate Department completed the purchase of 1,200 acres for \$1,200,000 from the Diez Family. In October 1996, the purchase of the 71-acre All State Homes Tract was completed. Of these acquisition costs, 40% were funded by the Florida Communities Trust. In November 1999, the County completed the purchase of 827 acres from Lennar Homes for \$6,500,000.

In September 2000, the County completed the purchase of the 291-acre Jennings Parcel for \$974,407. It is located west of Interstate 275 and east of Livingston Road at the end of Roberson Trail. While under contract, the property was submitted as a preservation mitigation site. Staff completed the necessary actions for it to be used by FDOT for mitigation, and the County received 100% of the acquisition funding. On May 24, 2001, the 110-acre Greer Property (directly north of the Jennings Parcel) was acquired at a cost of \$118,653, and in 2008, the ELAPP program was reimbursed 100% of the acquisition funding as part of the site being used for mitigation by the County's Public Works Department. In July 2011, the County acquired 25 acres from Ralph and Suzanne Terrell for \$345,151. In June 2020 the County acquired 43 acres from Brian Kirby for \$685,000 which adjoins the Terrell and Jennings properties.

#### CYPRESS STREET +/- 55 ACRES

**Location:** Land located at the west end of Cypress Street on Old Tampa Bay in the Westshore district. Immediately north of the Diamond Back Tract.

**Status:** On September 30, 1996, the County completed the purchase of approximately 42 acres of this site. The three contracts totaling \$3,956,000 needed to close simultaneously. Approximately 38% of the acquisition costs were paid by the Florida Communities Trust. This site is titled with the City of Tampa, who will restore the site, create wetlands to treat stormwater, and develop a beach access park through SWIM and a Pollution Recovery Trust Fund Grant.

In June 1998, the County acquired the 1.2-acre Blank Property for \$75,000, which is the last remaining vacant tract north of the Lemon Street Canal. There was no FCT funding since the grant was retired. The Blank Property was deeded to the City with restrictive covenants to assure that the site is held for preservation. The remaining ownership south of the canal may be considered if there are willing sellers.

#### DAIRY FARM +/- 372 ACRES

**Location:** East of the Hillsborough River, west of Hwy 301, south of the Hillsborough River State Park, and north of Wilderness Park.

**Status:** On January 30, 1989, the Real Estate Department completed the acquisition of this site with a total purchase price of \$1,735,050. The Real Estate Department, working with the Parks and Recreation Department, prepared and the Board approved a lease of the site to the State as an addition to the Hillsborough River State Park. They will be responsible for managing the site and they are formulating plans for planting and restoration efforts. A portion of the site has been restored by West Coast Regional Water Supply Authority for mitigation of off-site wetland impacts associated with pipeline construction.

#### **DELANEY CREEK +/- 22 ACRES**

**Location:** Land located on the south side of Delaney Creek, north of Hartford Street and east of the CSX Railroad.

**Status:** The Real Estate Department completed the purchase of the Richards and Wise parcels. A third tract was conveyed to the County to correct a hiatus in the project. The Stormwater Section of Engineering and Construction Services has completed a restoration project. While there are additional parcels in this site, there are no further acquisitions currently planned for this project.

#### **DIAMONDBACK PRESERVE +/- 10.4 ACRES (f.k.a. Brackins Tract)**

**Location:** Just north of the Howard Frankland Bridge on the east shore of Tampa Bay.

**Status:** Acquired site for \$400,000 with agreement for pending joint funding from the Aviation Authority.

#### ECOPALMS +/- 1,036 ACRES

**Location:** Land within the City of Tampa, between Bruce B. Downs Boulevard and Interstate 75, to the east and west; and Tampa Palms development and the University of South Florida's Ecological Research Area to the north and south.

**Status:** The site is effectively preserved through the development process according to the City of Tampa. The County will consider the purchase of the remaining property rights if half of the purchase price is funded by another agency who will manage the property or if it can be acquired at a substantial discount from appraised value and managed by another agency.

#### **ENGLISH CREEK +/- 636 ACRES**

**Location:** North of S.R. 60, southeast of Plant City, on English Creek and Howell Branch.

**Status:** The County acquired a 123-acre tract in September 1989 for \$255,000 and a 133-acre tract in 1990 for \$1,100,000, which provides a manageable unit. A lease with Hillsborough Community College (HCC) has been approved to allow the site to be used for environmental studies for the public. The site has been expanded to reflect recently nominated adjoining lands. Additional acquisitions will be considered in the future. The County's Stormwater Section and the SWIM Program are jointly funding the design and construction of a wetland restoration/stormwater treatment system on the site. Since HCC has closed the environmental studies center the HCC property was acquired by the County in 2019. Due to its condition, the environmental studies center was demolished.

#### FISHHAWK RANCH +/- 3,540 ACRES (Portion of South Hillsborough Wildlife Corridor)

**Location:** Southeast County, south of the Alafia River, north of Boyette-Bell Shoals Road between Fish Hawk and Little Fish Creeks and west of Lithia-Pinecrest Road.

**Status:** In 1991, the County completed two acquisitions totaling 300 acres adjacent to Fish Hawk and Little Fish Hawk Creeks, with a total cost of \$2,880,000.

On December 15, 2003, the County completed the purchase of 1,421 acres for \$9.6 million from FishHawk Communities. Effectively, half of this acquisition was conveyed to the SWFWMD for \$4.8 million and the County received a grant for \$2.4 million from FCT so that a total of \$7.2 million (or 75% of the purchase price) was provided by other agencies.

On June 15, 2005, the County acquired 1,085 acres along the Alafia River from Pulte Home Corporation (who had just acquired slightly over 2,000 acres from entities held by the Thomas Family). Of the \$11.2 million purchase price, slightly more than 70% was funded through two grants with the Florida Communities Trust. The County also acquired 10 acres next to the FishHawk Communities parcel from the Karlsons for \$307,400, with 60% funded from FCT. Portions of the site have been preserved by Tampa Bay Water as part of the reservoir project (no funding from ELAPP was provided for those purchases). Due to the size of the Lithia Springs Preserve site and the adjoining acquisitions in this site, Lithia Springs Preserve has been merged into the Fishhawk Ranch site.

On October 26. 2012, the County acquired 4.9 acres from the Estate of Catherine C. Clark. On March 9, 2016, the County acquired 15 acres from members of the Casady and Dispennette families.

In April 2020, the County acquired the 36-acre Jeffcoat Property for \$1,464,000 and in July 2021 the 20-acre Hagin Parcel. These two properties were surrounded on two sides by existing preservation lands. If they were not preserved their development would have impacted the preserve and greatly complicated management.

#### FLORIDA COLLEGE +/- 140 ACRES

**Location:** East bank of the Hillsborough River upstream of Riverhills Park in Temple Terrace.

**Status:** On March 20, 1989, the Real Estate Department completed the purchase of a portion of the Florida College site, a 65-acre tract owned by Edward and Ramona Bolding. The site was purchased for \$900,000, which was \$425,000 below the appraised value.

On August 31, 1995, the City of Temple Terrace completed the purchase of the parcel by Florida College, known as the Temple Terrace Riverfront Park, for \$1,800,000. This 54-acre parcel (plus additional riverine wetlands) was acquired as part of a 50% grant from the Florida Communities Trust and a cooperative agreement between the City of Temple Terrace and the County, using ELAPP funds as the local match (approximately \$900,000). This site is managed by the City of Temple Terrace as a nature park.

#### **FULKERSON ROAD +/- 154 ACRES**

**Location:** Land on the southeast edge of Cockroach Bay, adjacent to the Hillsborough Community College Environmental Studies Center.

**Status:** On December 12, 2004, this property was acquired by the SWFWMD for \$791,400, with 50% funding from the County. In 2016, SWFWMD, as part of the SWIM Program, completed a large-scale estuarine and coastal habitat restoration project on the site and the adjoining Cockroach and Piney Point Creeks site.

#### GOLDEN ASTER SCRUB +/- 1,236 ACRES (revised from original 400-acre site)

**Location:** Undeveloped area west of Interstate 75, north of Big Bend Road behind the road maintenance complex.

**Status:** In May 1995, the Real Estate Department completed the purchase of 1,235 acres for \$3,088,000. The County has completed the sale of 1,178 acres for \$1,450,000 (50% of \$2,900,000) to the State through the Preservation 2000/CARL Program. This property is being leased back to the County. In July 1998, the County received the donation of .9 acres that improves access to the site.

#### **HOWELL CREEK BRANCH +/- 14 ACRES\*\***

**Location:** North and east of Bealsville Park on Nesmith Road next to Howell Branch (formerly part of the English Creek site).

**Status:** On June 18, 2014, staff completed the purchase of the 14 acres in this site at a cost of \$117,000.

#### <u>JEANIE AND PETE JOHNSON PRESERVE +/- 84.3 ACRES (f.k.a. Ekker Preserve and</u> Lower Bullfrog Creek Restoration Site)

**Location:** Located on the south shore of Bull Frog Creek, on the north side of Symmes Road, west of Interstate 75 in Gibsonton.

**Status:** In April 2001, the Southwest Florida Water Management District completed the purchase of 84.3 acres of this site at a cost of \$736,351. The County provided 50% of the acquisition cost. An adjoining parcel has been added to the boundary of this project. The SWIM Program will restore the site to improve the water quality of Bull Frog Creek.

#### **LAKE DAN +/- 1,219 ACRES**

**Location:** Northwest corner of Hillsborough County. To the west is Pinellas County's Brooker Creek Preserve, managed by the County. Pasco County is on the site's northern boundary.

**Status:** On April 24, 2008, the County completed the acquisition of the 1,047-acre Wilde Family Trust Property with a purchase price of \$17,755,469. Since that purchase, the County has contracted or purchased approximately 30 acres in 4 parcels at a total purchase price of \$1,310,500 to facilitate public access and management of the property. On September 4, 2008, the Governing Board selected a nomination of most of the property to receive a 50% grant not to exceed \$6,300,000. In 2011, the balance of this site was submitted to FCT and in 2016 the County entered into the Grant Contract with FCT for the funding requested in this application and in June 2018 the County received \$3.47 million reimbursement for a portion of the 2008 Wilde Family Trust acquisition.

# LAKE FRANCIS PRESERVE (F.K.A. BROOKER CREEK CORRIDOR PRESERVE) +/-1,800 ACRES

**Location:** Land located in northwest Hillsborough County, east of the Lake Dan site.

**Status:** The County purchased the 1,673-acre Kay O'Rourke Property in December 2009 for \$20,141,000.

#### LITHIA SPRINGS PRESERVE +/- 54 ACRES (f.k.a. Lithia Springs Addition)

**Location:** Three sites on the north bank of the Alafia River bordering the Lithia Springs Park site, currently leased by Hillsborough County and previously identified as a nominated site.

**Status:** The western portion of this site has been merged with Fishhawk Ranch and the eastern portion of this site has been merged with Boy Scout Portion/SHWC.

#### LITTLE MANATEE RIVER +/- 2,800 ACRES

**Location:** The section of the Little Manatee River west of Hwy 301 and east of Hwy 41.

**Status:** The Real Estate Department has completed the purchase of approximately 1,360 acres of the site comprised of eight tracts with a total acquisition cost of around \$6.6 million. Approximately 1,100 acres have been transferred to the Southwest Florida Water Management District through the Save Our Rivers Program. The basis for this joint effort was established through an Interlocal Agreement between the County and SWFWMD. Two recent acquisitions include 27.7 acres next to Camp Bayou for \$1,200,000 and 28 acres on Hayes Bayou at the end of River Bend Drive for \$460,000.

Three additional parcels totaling 754 acres with a total purchase price of \$1,486,000 have been acquired. These properties, which border the Little Manatee River State Recreation Area, were acquired through a joint preservation effort with the State's Parks Inholdings and Additions Program, which is funded through Preservation 2000 as additions to the Park. All parcels have been conveyed to the State.

The 56-acre Zaizer parcel between US 301 and the Little Manatee River was acquired in 2018 and is currently leased to the state to manage as part of the State Park. The 48-acre Weld property near the Sundance boat ramp and the four-acre Humphrey property by Hayes Bayou were acquired in 2019. The 6-acre Garrett Tract next to the Zaizer parcel was acquired for \$150,000 and will be added to the lease for the Zaiser property with the State.

#### LITTLE MANATEE RIVER CORRIDOR +/- 6,039 ACRES

**Location:** Land in southern Hillsborough County along the Little Manatee River Corridor from C.R. 579 upstream as far as Grange Hall Loop Road.

**Status:** On April 8, 1997, the Real Estate and Facilities Services Department completed the purchase of 2,611 acres for \$5,793,000. The seller has provided \$450,000 toward restoration of the site. On February 26, 1999, the County completed the purchase of an additional 803 acres for \$2,578,700. The site is part of an Interlocal Agreement with the Southwest Florida Water Management District and the County has been reimbursed \$3.8 million for the acquisition costs of 3,200 acres that have been transferred to the District and leased back to the County. On May 23, 2007, the County completed the purchase of the Dent Ranch Parcel located at the south end of Leonard Lee Road. This 85-acre parcel was acquired at a cost of \$1,360,000. On March 30, 2014, the County completed the acquisition of nearly 419 acres for \$2.93 million (\$7,400 per acre) on SR 674. This does not include 10 acres at CR 579 and CR 674 that was funded by Fire Rescue Services for a Fire Station. Once the station design is completed, the fire station will be transferred to ELAPP, and Fire Rescue Services will be reimbursed for the pro-rata acreage transferred to ELAPP in accordance with the agenda item approving the contract.

In January 2021 the County acquired the 5-acre Abuzhara parcel with a \$150,000 purchase price.

# LOWER GREEN SWAMP PRESERVE (F.K.A. CONE RANCH PRESERVE) +/- 12,800 ACRES

**Location:** The extreme northeast corner of Hillsborough County, east of S.R. 39. Blackwater Creek traverses the site latitudinally from east to west, and the Itchepackesassa Creek flows from south to north through the site.

**Status:** On February 17, 2010, the Board of County Commissioners approved the transfer of the entire County ownership from the Utility Enterprise Fund to ELAPP at a cost of \$11,8 million.

The County acquired three parcels in the southwest portion of the site totaling approximately 12 acres with a total purchase price of \$190,000. Acquisition of these three parcels will simplify management in this portion of the site.

#### McKAY BAY +/- 52 ACRES

**Location:** On the shoreline of McKay Bay, in the extreme northeast section of Hillsborough Bay.

**Status:** The County acquired this 52-acre site in February 1990 for \$142,000. A portion of the site has been restored through the SWIM Program to improve water quality of the bay.

#### MORRIS BRIDGE ROAD 70 ACRES +/- 70 ACRES

**Location:** Land located on Morris Bridge Road approximately one mile east of Interstate 75.

**Status:** The County acquired the site on July 7, 2004, for athletic fields to address the needs of this area. After further analysis, public concern about the impact to adjoining preserve lands and the acquisition of other sites that would help address this need, the property was transferred to the ELAP Program. The property has been conveyed to the SWFWMD for management as part of the Lower Hillsborough Flood Detention Area and the ELAP Program has been reimbursed for 50% of the purchase price and 50% of the approved acquisition costs.

#### NEW TAMPA FLATWOODS +/- 149 ACRES

**Location:** The east side of Interstate 75 south of the City of Tampa Water Treatment Plant, adjacent to the Morris Bridge Wellfield.

**Status:** On July 26, 2001, the City completed the purchase of this site with a purchase price of \$3,000,000. The County provided 60% of the funding and Florida Communities Trust provided 40%. This property will be managed by the City in accordance with the Interlocal Agreement between the County and the City and the Grant Award Agreement with Florida Communities Trust.

#### OAKRIDGE +/- 921 ACRES

**Location:** The east side of Morris Bridge Road one mile south of Pasco County. Borders Wilderness Park and the Hillsborough River State Park.

**Status:** Acquisition was completed, and the property was conveyed to the Southwest Florida Water Management District for preservation through the Save Our Rivers Program. This conveyance returned \$1,163,600 as 50% of the \$2.3 million purchase price and transaction costs to the program to preserve additional lands.

#### PAM CALLAHAN PRESERVE +/- 97 ACRES (f.k.a. Peppermound Creek)

**Location:** Between Sweetwater Creek and Woods Creek, at the mouth of Peppermound Creek, north of the Courtney Campbell Causeway.

**Status:** In November 1993, the purchase of the undeveloped 90 acres of this site was completed for \$1,075,000. An additional 60 acres (more or less), including 6 acres of uplands not under environmental jurisdiction, was transferred to the County as part of the regulatory approvals.

#### PORT TAMPA RESTORATION +/- 320 ACRES

**Location:** This site is located in the Port Tampa/Interbay part of town, on the shoreline of Old Tampa Bay, west of MacDill Air Force Base.

**Status:** On December 31, 1998, the City of Tampa completed the purchase of the 23.9-acre "Chavers Property," with a purchase price of \$1,1 million. On August 29, 2003, the City completed the acquisition of the 220-acre parcel owned by CSX. Both parcels are preserved with restrictive covenants that are controlled by the County.

#### RHODINE SCRUB +/- 640 ACRES (f.k.a. Rhodine Road)

**Location:** North of Rhodine Road, approximately one mile east of Balm Riverview Road, adjacent to Stephen J. Wortham County Park.

**Status:** The County completed acquisition of 406.5 acres of this tract in August 1991. A 3-acre tract that was previously excluded to address minor contamination concerns has been acquired after it was determined that it was not contaminated. The County recently acquired a 5-acre in-holding for \$70,000.

#### RIVERCREST PARK ADDITION +/- 6 ACRES

**Location:** East bank of the Hillsborough River, upstream of the bridge at MLK Boulevard south of Rivercrest Park.

**Status:** The City has completed the purchase of the 5.1-acre parcel that was owned by the Reeds for \$744,500. This property is titled with the City and has restrictive covenants for the benefit of the County to assure that it is managed in accordance with the requirements of the ELAP Program.

#### RIVERHILLS PARK ADDITION +/- 37.4 ACRES

**Location:** North bank of Hillsborough River upstream of Riverhills Park in Temple Terrace.

**Status:** This property was acquired in 1995 for \$800,000 as part of a grant from the Florida Communities Trust and a cooperative agreement between the City of Temple Terrace and the County using ELAPP funds as the local match (approximately \$400,000). This site will be managed by the City of Temple Terrace as a nature park.

In September 2000, a series of 18 single-family lots were acquired at a cost of \$742,500. In June 2000, these lots were submitted as a project to the Florida Communities Trust. It was selected for funding in September 2001, and in July 2002, the County received 90% of the acquisition costs (\$688,325.00).

#### **ROCKY CREEK COASTAL PRESERVE +/- 370 ACRES (f.k.a. Troydale Road)**

**Location:** The east bank of Rocky Creek, west of Troydale Road and south of Hillsborough Avenue. The site adjoins the eastern boundary of the Bower Tract.

**Status:** In April 1992, the FDIC completed the donation of 256 acres to the County. As a requirement of the donation, the County paid the associated expenses of \$35,000. In July 1992, the County acquired an adjoining 23 acres from C&S Bank for \$75,000 (55% of average appraised value).

#### ROCKY/BRUSHY CREEK GREENWAY +/- 39ACRES

**Location:** Along the riparian corridors associated with Rocky and Brushy Creeks in northwest Hillsborough County.

**Status:** In the Manhattan portion, the County has acquired a 10-acre parcel for \$1.3 million and an adjoining 6-acre parcel for \$710,000. The County received a 50% reimbursement from Florida Communities Trust (FCT). In 2020, the County acquired three parcels totaling just over 10 acres across the street from the Citrus Park Athletic Complex with a total cost of \$1.6 million. Staff submitted these to FCT and these properties have been selected to receive a \$825,000 grant.

#### FRED & IDA SCHULTZ PRESERVE +/- 120 ACRES (f.k.a. Port Redwing)

**Location:** Land west of U.S. Highway 41 South, at the end of Kracker Avenue, encompassing the north half of a man-made peninsula, south of Whiskey Stump Key and north of the Big Bend Power Plant on Tampa Bay.

**Status:** On October 30, 1995, the Southwest Florida Water Management District completed the purchase of the northern half of this peninsula (containing approximately 120 acres) for \$750,000, with 50% of the acquisition costs being funded by the ELAP Program. This area has been fully restored by the SWIM Program to create estuarine wetland and upland habitat with beach access at the western end. The southern portion of this site was sold to the Tampa Port Authority, who will eventually develop the property as a deep-water port. A Pollution Recovery Trust Fund Grant in the amount of \$225,000 was awarded to SWIM to assist with restoration.

#### **SOUTH MacDILL 48 +/- 48 ACRES**

**Location:** Interbay region of Tampa, an undeveloped parcel north of Napoleon Avenue, west of MacDill Avenue, south of Interbay Boulevard, and east of Himes Avenue.

**Status:** In April 1992, after lengthy negotiations, the County acquired this site for \$700,000. The County and City of Tampa recently entered into an Interlocal Agreement for the City to submit this to FCT. The property was selected for funding in October 2003 and the County received \$923,675 in July 2004. The City will now manage the property as a resource-based park in accordance with a plan reviewed by the County.

#### SUN CITY HERITAGE PARK ADDITION +/- 106 ACRES

**Location:** East of US 41 and South of Sun City Heritage Park.

**Status:** The County has acquired nine lots that are in-holdings for the existing County owned lands north of Chaney Drive. Staff will ask that the Board adopt a resolution indicating that the County owned properties south of Sun City Heritage Park will be considered preserved through ELAPP

#### THE KITCHEN +/- 629 ACRES (f.k.a. Bullfrog Creek/The Kitchen/Gibson Land)

**Location:** The shoreline of Hillsborough Bay from the mouth of the Alafia River south to the man-made peninsula on the south side of Whiskey Stump Key.

**Status:** The County acquired approximately 26.7 acres for \$90,000 in September 1991. An approximately 328-acre parcel was purchased in July 1997, for \$264,000. A Pollution Recovery Trust Fund Agreement in the amount of \$200,000 was awarded to the County for restoration. On March 28,2012, the County acquired 24.6 acres on Kracker Avenue from Berton Raden Thomas et al. for \$340,000.

#### **TOWER RESTORATION +/- 13 ACRES**

**Location:** Adjacent to the existing Sulphur Springs Park, located on the north bank of the Hillsborough River and west of the Interstate 75 bridge.

**Status:** In conjunction with an Interlocal Agreement between the County and the City of Tampa, the City completed the purchase of 12.8 acres at a total cost of \$2,850,000. The County only funded \$2,070,000 (highest approved appraised value) and the City fully funded the balance of the purchase price. Under the original Interlocal Agreement, this was to be the City's priority application in the 2002 FCT application cycle. At the request of the City, this agreement was amended to permit the City to postpone this application to the subsequent FCT application cycle so they could pursue an additional project. As part of this postponement, the City will also submit the South MacDill 48 site. This site was selected by FCT for funding in October 2003, and in June 2004, the

County received \$996,303. The City will now manage the property as a resource-based park in accordance with a plan reviewed by the County.

#### TOWN 'N COUNTRY PRESERVE +/- 150 ACRES

**Location:** Native land north of Old Memorial Highway and west of Dick Creek, adjacent to the Countryway Subdivision, due north of the Bower Tract but separated by a 2,000-foot-wide strip of undeveloped land and S.R. 580.

**Status:** On December 10, 1999, the County completed the purchase of the 150-acre native portion of the Pistol Range parcel of this site. This transaction represented the joint participation of the City of Tampa, School Board, and the County. The portion acquired by the School Board will be used for a high school. This acquisition included the purchase of the remaining interest in Channel "A" drainage easement, which will include a portion of the Upper Tampa Bay Trail. The ELAP Program has been reimbursed for the cost of the land associated with Montague Street.

The acquired areas remaining after road right-of-way were in a project funded by FCT and the County was reimbursed \$1.1 million.

#### TRIPLE CREEK RANCH +/- 2,000 ACRES

**Location:** Land located along Bell Creek between Fishhawk Ranch and Balm-Boyette Scrub.

**Status:** The County has acquired two properties totaling 57 acres north of Rhodine Road and south of the Thomas Girl Scout Camp for \$355,297. These tracts adjoin Bell Creek and the Rhodine Scrub site.

In September 2000, the County completed the purchase of the 751-acre Edwards property for \$2,254,200. This property is north of the Balm Boyette Scrub property and west of Balm Boyette Road. A portion of the site north of the proposed Big Bend Road extension that was used as a dairy farm was designated an "Acquisition of Convenience." The County submitted the entire Edwards acquisition to FCT for funding and recently received a \$1.18 million grant.

On February 16, 2006, the County completed the acquisition of the 225-acre Transcend Development parcel for \$8.5 million. This property was submitted to the Florida Communities Trust for joint funding and the County was reimbursed \$4.25 million (50% of the acquisition cost).

# <u>UPPER LITTLE MANATEE RIVER +/- 1,978 ACRES (f.k.a. Saffold Portion of South Hillsborough Wildlife Corridor)</u>

**Location:** Along the Little Manatee River, upstream of U.S. Highway 301, just north of the Manatee County line and back into the County to S.R. 579.

**Status:** The Real Estate Department has completed the purchase of 7 parcels containing 1,380 acres (665 acres in the original Upper Little Manatee River and 715 acres in the Saffold site) with a total purchase price of \$2,986,148. The Southwest Florida Water Management District has completed the purchase of the Staley property, which included 39 acres in Hillsborough County and 100 acres in Manatee County. The County has provided \$25,000 toward the purchase of the property in Hillsborough County. The County has been reimbursed \$1 million on 929 acres that have been conveyed to the District and leased back to the County.

#### **VIOLET CURY PRESERVE +/- 161 ACRES (f.k.a. Flynn Lake)**

**Location:** North side of Sinclair Hills Road east of Interstate 275 and west of Livingston Road.

**Status:** The Real Estate Department completed the purchase of this property for \$1,846,783 on October 12, 1995. The County has been reimbursed for 50% of the acquisition costs through a grant from the Florida Communities Trust

#### **WOLF BRANCH +/- 1,200 ACRES**

**Location:** The shoreline of Tampa Bay between E.G. Simmons Park and Apollo Beach, and the drainage basin of Wolf Branch from its mouth upstream to Leisey Road.

**Status:** In July 1993, the County completed the acquisition of approximately 1079.50 acres within the Apollo Beach DRI for \$1.8 million. In 1999, the Real Estate Department completed the purchase of 47 acres of mangroves for \$9,500. The Surface Water Improvement and Management (SWIM) Program has completed a full-scale wetland and upland restoration project on the site. As part of the 2016 nominations, approximately 80 acres along 19<sup>th</sup> Avenue Northwest was added to the site as a boundary modification.

### PROVISIONALLY SUSPENDED

### ALAFIA RIVER/LITTLE MANATEE RIVER CORRIDOR CONNECTION +/- 12,605 ACRES

**Location:** Expanse of land between the eastern edge of the Little Manatee River Corridor site and the Alafia South Prong site north and south of CR 674.

**Status:** In 2013, representatives of Mosaic presented a request have all properties owned by Mosaic removed from consideration through ELAPP. Since nearly all of this site is owned by Mosaic, this site is no longer eligible until the owner expresses an interest in having their property preserved through ELAPP. <u>Update</u>: In 2020, Mosaic approved the reinstatement of approximately 1,000 acres of land along the Little Manatee River located just south of CR 674 and west of Grange Hall Loop Road.

#### EGMONT KEY +/- 146 ACRES

Location: Gulf of Mexico west of the Bob Graham Sunshine Skyway Bridge

**Recommendation:** The site is managed by the Division of State Parks and Recreation and, based on communication with executive staff in 2019, they have no interest in selling the property and will continue to manage it as conservation and recreational lands.

#### LAKE PARK +/- 600 ACRES

**Location:** Land is at the southwest corner of Van Dyke Road and Dale Mabry Highway.

**Recommendation:** Based on the current lease agreement and the positive relationship with the City of St. Petersburg staff regarding the County's management of the property, the current status is acceptable. At such time the City determines that they want to sell the property, this site would be ranked as a 'Special', though some portions may not qualify for funding through ELAPP due to the nature of the recreational use. The County has a recorded right of first refusal for their entire ownership if a voluntary negotiation is not pursued.

#### **LAKE ROGERS +/- 500 ACRES**

**Location:** Land located south of North Mobley Road and west of Gunn Highway in northwest Hillsborough County.

**Recommendation:** Based on the current lease agreement and the positive relationship with the City of St. Petersburg staff regarding the County's management of the property, the current status is acceptable. At such time the City determines that they want to sell the property, this site would be ranked as a 'Special' and the uses as of 2020 would qualify for funding under ELAPP. The County has a recorded right of first refusal for the portion of their ownership associated with the lease a voluntary negotiation is not pursued.

#### **LITHIA SPRINGS +/- 160 ACRES**

**Location:** At the west end of Lithia Springs Road, 2 miles off C.R. 640.

**Status:** There is currently an acceptable lease agreement between the County and property owner; Mosaic. At such time that Mosaic determines that they want to sell the property this site would be ranked as 'Special', though some portions may not qualify for funding through ELAPP due to the nature of the recreational use.

### SUSPENDED SITES

#### 22<sup>nd</sup> STREET HAMMOCK +/- 24 ACRES

**Location:** Bordered on the west by 22<sup>nd</sup> Street, on the north by a City of Tampa-owned ball field, a railroad along the east, and by a large TECO maintenance yard to the south.

**Status:** This property was donated to the City. Since no County funding was required to complete the transaction, there are no ELAPP related restrictive covenants on the property.

#### BALM-BOYETTE SCRUB PRESERVE (WEST BUFFER) +/- 904 ACRES

**Location:** Western boundary of the Balm Boyette Scrub Preserve

**Status:** At the request of the owner, the portion north of the TECO right-of-way has been placed in the Suspended Acquisitions category and is not eligible for acquisition. The balance of this site south of the TECO right of way is now approved for preservation as an addition to the Balm Boyette Scrub Preserve.

#### BALM-BOYETTE SCRUB PRESERVE (South Buffer) +/- 575 ACRES

**Location:** Along the south boundary of the Balm-Boyette Scrub Preserve, west of County-ownedlands.

**Status:** This property has been added to the Balm Boyette Scrub Preserve. If acquired, it will be restored to provide a wildlife corridor to the Balm Scrub site.

#### BLOOMINGDALE/BUCKHORN CREEK +/- 34 ACRES

**Location:** Land South of Bloomingdale Avenue along Buckhorn Creek. North of the Buckhorn Creek Site

**Status:** The long-term protection of the adjoining Buckhorn Springs site (which is in the Suspended Acquisitions status) was required for consideration of this site. This site has subsequently been developed and is no longer eligible for preservation.

#### CYPRESS LAKE FLATWOODS +/- 42 ACRES

**Location:** South of Van Dyke Road surrounded by Van Dyke Farms subdivision. (Note: 1,200-acre Brooker Creek Buffer Preserve ELAPP site is located north of Van Dyke Road.)

**Status:** The majority of the site is wetlands (protected). Most of the site's uplands are developed and habitat is fragmented

#### CSX/DELANEY CREEK POP-OFF +/- 70 ACRES

**Location:** Land east of U.S. 41, between U.S. 41 and "Old 41A," south of Madison Avenue.

**Status:** The owner of the property, Cargill Fertilizer, has placed a conservation easement on portions of the property to address mitigation required under a permit.

#### **DeSOTO PARK ADDITION +/- 19 ACRES**

**Location:** East of DeSoto Park on the north shore of McKay Bay.

**Status:** During the acquisition process of this property, it was determined that the site may be contaminated with hazardous wastes from neighboring industrial uses. Research indicated that there were adverse soil conditions that would impact the value of the property.

#### DICK CREEK +/- 60 ACRES

**Location:** North of Old Memorial Highway, west of Sheldon Road, along the east and west shoreline of Dick Creek in northwest Hillsborough County.

**Status:** The surrounding upland areas have been developed and are no longer available. The wetlands associated with the Dick Creek and setback area have been preserved through the development process.

#### **DUG CREEK +/- 450 ACRES**

**Location:** Along the Dug Creek system in south Hillsborough County, just east of Highway 301 and south of C. R. 674.

**Status:** Most of the site is developed and habitat is fragmented

#### EAST MEADOWS +/- 45 ACRES

**Location:** Northern Hillsborough County surrounded on three sides by the property known as East Meadows.

**Status:** The property has been developed and it is not feasible to consider acquisition.

#### **GERACI PROPERTY +/- 600 ACRES**

**Location:** Land located at the northeast corner of the VanDyke/Dale Mabry intersection in northwest Hillsborough County.

**Status:** Due to subdivision and development, preservation of this site is not feasible.

#### GIBSONTON FISH FARM +/- 20 ACRES

**Location:** Land east of U.S. 41 and west of the CSX Rail Line just north and across the highway from the acquired Gibson Lands ELAPP site.

**Status:** The site has been developed with a residential subdivision and is no longer practical to pursue for preservation.

#### GRAY ROAD +/- 69 ACRES\*\*

**Location:** Land south of Gray Road and west of S.R. 39, about one mile north of C.R. 672.

**Status:** Most of the site is developed and habitat is fragmented

#### **GREENWOOD TRACT +/- 47 ACRES**

**Location:** The south end of Greenwood Avenue in Tampa, on the shores of the Hillsborough River Reservoir, just south of the City of Tampa's Temple Crest Park.

**Status:** Research determined that the vast majority of the site was donated to the City and most of the other City Lands are being held for flood protection and reservoir purpose, so there is no basis for ELAPP to acquire this property. The privately held portion may be considered where the City formally affirms through resolution that the property will be preserved.

#### **HAMNER TOWER +/- 60 ACRES**

**Location:** Land located at the northwest corner of the intersection of North Boulevard and Fletcher Avenue.

**Status:** The County completed the acquisition of an 8.7-acre portion of the 60-acre designated site from the Department of Agriculture in October 1993 under the condition that the remaining 50+ acre "core parcel" be acquired and preserved within a few years. Staff has attempted to acquire the "core parcel" of the site for several years but was never able to reach an agreement. Pursuant to representations in the agenda item to the Board when the 8.7-acre portion was acquired, ELAPP has been reimbursed the acquisition cost of the site (\$468,626.00). The property has been reclassified as a non-programmed open space County park and is now shown as "other public land" on the ELAPP map for this site. This status should have been reflected in the 2007 Annual Report. The core parcel has recently been subdivided for residential purposes and this site can no longer be considered through ELAPP.

#### **HOEDT ROAD +/- 188 ACRES**

**Location:** Land east of Dale Mabry and north of Bearss Avenue in northwest Hillsborough County.

**Status:** The majority of the site is wetlands (protected). Most of the site's uplands are developed and habitat is fragmented

#### JAMAICA LAKE GREENWAY +/- 51 ACRES

**Location:** An area near the Tampa Bay Business Park and St. Joseph's Hospital, north side of west Martin Luther King Blvd., and north of the former Tampa Bay Center Mall site.

**Status:** Nearly all of the upland areas have been developed.

#### **LAKE RUTH RANCH +/- 1,200 ACRES**

**Location:** Land on the north side of Lutz-Lake Fern Road, south of the Pasco County line, and west of Dale Mabry Highway, in northwest Hillsborough County.

**Status:** Pursuant to the original recommendation, due to development on this site, it can no longer be considered.

#### LAKE WEEKS +/- ACRES

**Location:** Along the northern shoreline of Lake Weeks and adjacent to the County's Lake Weeks Park on the southwest corner.

**Status:** The property has been developed and it is not feasible to consider acquisition.

#### LITTLE BULLFROG CREEK SCRUB +/- 400 ACRES

**Location:** South of the Summerfield development and east of U.S. 301.

**Status:** The majority of the natural habitat on the site has been developed and it is not feasible to consider acquisition.

## LITTLE MANATEE RIVER PRESERVE (NORTH AND SOUTH BUFFER) +/- 810 ACRES

**Location:** Large agricultural land east of I-75 adjacent to existing preserve lands.

**Status:** The northern buffer has been developed as a solar farm and achieves the objectives of an agricultural buffer. The southern buffer has been added to the Little Manatee River site for acquisition and restoration.

#### LITTLE MANATEE RIVER CORRIDOR PRESERVE (EAST BUFFER) +/- 820 ACRES

**Location:** Large agricultural lands on the east boundary of the Little Manatee Corridor site.

**Status:** This property has been added to the Little Manatee Corridor Addition. If acquired, it will be restored to provide a wildlife corridor to other preserved lands.

#### <u>LITTLE MANATEE RIVER CORRIDOR PRESERVE (SOUTH BUFFER) +/- 1,300</u> <u>ACRES</u>

**Location:** Large agricultural lands on the south boundary of the Little Manatee Corridor site that are not part of the Little Manatee Corridor Addition.

**Status:** This property has been added to the Little Manatee Corridor Addition. If acquired, it will be restored to provide a wildlife corridor to other preserved lands.

#### **LIVE OAK RANCH +/- 1,270 ACRES**

**Location:** Land bordered on the west by Bruce B. Downs Boulevard, on the north by County Line Road, on the south by the Cross Creek development, and on the east by K-Bar Ranch.

**Status:** At the request of the property owner, this site has been placed in the Suspended Acquisitions category and has been developed.

#### MADISON AVENUE +/- 570 ACRES

**Location:** Land located in the Gibsonton area, north and south of Madison Avenue east of CSX Railroad and west of a residential area.

**Status:** Most of the uplands have been developed and it is not feasible to consider acquisition.

#### McKAY BAY CAUSEWAY +/- 45 ACRES

**Location:** Land on the southeast corner of McKay Bay, north of the 22<sup>nd</sup> Street Causeway, within the Tampa city limits.

**Status:** The City attempted to negotiate a purchase, but the owner had a substantially higher value perspective. The City surrendered a grant from the Florida Communities Trust.

#### McKAY BAY/PALM RIVER GREENWAY +/- 67 ACRES

**Location:** On the south side of Palm River, between the U.S. 41 bridge and the SWFWMD spoil deposition area at the mouth of the river.

**Status:** While one parcel has been acquired by the City of Tampa with limited funding through ELAPP (See "Acquired Parcels"), the majority of the site has been developed with residential structures and is no longer practical to pursue for preservation.

#### MARINA POINT +/- 60 ACRES

**Location:** Land located in western Hillsborough County along Channel "A" south of Hillsborough Avenue and adjacent to the Bower Tract Preserve.

**Status:** Site has been developed as an apartment community and is no longer available for preservation.

#### MOBBLY BAY +/- 30 ACRES

**Location:** Land located on Mobbly Bay on the east side of the Pinellas/Hillsborough County line at the end of Race Track Road.

**Status:** The property has been developed with a subdivision.

#### NEWMAN BRANCH +/- 380 ACRES

**Location:** East of the Apollo Beach peninsula south of the Big Bend power plant.

**Status:** Property currently proposed for an environmental studies center.

#### PENDOLA POINT +/- 280 ACRES

**Location:** Eastern shoreline of Hillsborough Bay between Pendola Point and Delaney Creek with an eastern boundary of U.S. Hwy 41.

**Status:** Research has indicated that the entire site is use for wetland mitigation or is under a conservation designation and is currently preserved. If the Tampa Port Authority uses the northern 150-acre portion as a mitigation site, consider protection or acquisition of remaining parcel owned by Gardinier (130 acres).

#### RACE TRACK ROAD +/- 800 ACRES

**Location:** Land north of Race Track Road west of Nine Eagles Drive, along western Hillsborough/Pinellas County line.

**Status:** Though attempts were made to negotiate for the acquisition of a portion of the property, the developer did not want to entertain reasonable negotiations. The property has since been developed and it is not feasible to consider acquisition.

#### RACE TRACK ROAD ADDITION +/- 322 ACRES

**Location:** Adjacent to and east of the existing, unacquired Race Track Road ELAPP site, which is north of Race Track Road and west of Nine Eagles Drive, in northwest Hillsborough County along the Pinellas County line.

**Status:** The property has been developed and it is not feasible to consider acquisition.

#### RIVER CROSSINGS ESTATES +/- 59 ACRES

**Location:** Land within the Bloomingdale subdivision, approximately ½ mile east of Bell Shoals Road, along the north shore of the Alafia River.

**Status:** The owner has proposed a condition requiring purchase of the entire tract, which is not feasible for the program to consider due to limited future utility. The Real Estate Department presented offers in 1992 and negotiations have been idle since 1993. This property has been developed and it is not feasible to consider acquisition

#### SEVER-PACKARD +/- 18 ACRES

**Location:** Southeast corner of intersection of Fowler Avenue and the Hillsborough River.

**Status:** The majority of this property has been developed and it is not feasible to consider acquisition.

#### SWEETWATER CREEK RESTORATION +/- 54 ACRES

**Location:** Just south of West Hillsborough Avenue and north of a County-owned park, Sweetwater Park.

**Status:** Nearly entire site has been developed and it is not feasible to consider acquisition.

#### TROUT AND CYPRESS CREEKS CORRIDOR +/- 2,400 ACRES

**Location:** Land between Interstate 75 and C.R. 581 in northern Hillsborough County, which includes a section of Trout Creek, adjacent to SWFWMD's Wilderness Park, and connects with the Cypress Creek ELAPP site. Portions of the original nomination have been developed or are proposed for development at this time.

**Status:** The majority of this site has been developed. The undeveloped area in the western portion is added to the Cypress Creek site.

#### **TUCKER JONES +/- 186 ACRES**

**Location:** West of Highway 301 on both the north and south sides of Tucker Jones Road.

**Status:** At the request of the owner of the core parcel, his property was removed from consideration. The site has subsequently been developed and no longer qualifies for preservation.

#### **VALRICO FIRE TOWER +/- 50 ACRES**

**Location:** Land in the location of S.R. 60 and Dover Road.

**Status:** Most of the site is developed and habitat is fragmented

#### WILLIAMS ROAD +/- 10 ACRES

**Location:** West of Williams Road and east of Interstate 75, south of Harney Road. This has been the site for several archeological digs.

**Status:** Most of the site is developed and habitat is fragmented

#### **WOODBURY SITE +/- 121 ACRES**

**Location:** Southwest corner of Woodbury and Lakewood Road, north of Hwy. 60 and the Seaboard Coastline Railroad in Brandon.

**Status:** Prior to the nomination, this site was under contract and has since been developed.

#### **WOOLLEY TRACT +/- 670 ACRES**

**Location:** Land located west of Interstate 75, east of 78<sup>th</sup> Street, north of Riverview Road, and south of Madison Avenue.

**Status:** At the time of nomination the site was in advanced stages to modify existing regulatory approvals and has since been developed.

#### LIST OF APPENDICES

APPENDIX "A" ELAPP Nomination Form

APPENDIX "B" Evaluation Scores

APPENDIX "C" Financial Status and Joint Funding

APPENDIX "D" Registry of ELAPP Acquisitions

APPENDIX "E" Amendments to Site Ranking and Acquisition policy

APPENDIX "F" Text of ELAPP Audit by County Internal Auditor

**APPENDIX "G" ELAPP Ordinance** 

**APPENDIX "H"** Historic Newspaper Editorials (Tampa Tribune)

# APPENDIX "A" NOMINATION FORM AND QUALIFYING CRITERIA



#### HILLSBOROUGH COUNTY JAN K. PLATT ENVIRONMENTAL LANDS ACQUISITION AND PROTECTION PROGRAM SITE NOMINATION FORM

#### PLEASE RETURN TO:

HILLSBOROUGH COUNTY JAN K. PLATT ENVIRONMENTAL LANDS ACQUISITION AND PROTECTION PROGRAM HILLSBOROUGH COUNTY CONSERVATION AND ENVIRONMENTAL LANDS MANAGEMENT DEPT.

Environmental Lands Management Administration Office 10940 McMullen Road Riverview, FL 33569

(or as authorized by the Director of the Conservation and Environmental Lands Management Department)

Please complete this form to the greatest extent possible utilizing the information available to you as the nominator.

- 1. Site Location and folio/PIN number (Attach a highway map or aerial map delineating the site):
- 2. Acres (Attach a legal description and survey if available):
- 3. Estimated Value of Land (if known):
- 4. Ownership of Property (if known):
- 5. Describe why you think this site should be nominated to the ELAP Program. Use the qualifying criteria on page two of this form. If a planned restoration effort is proposed, such information must be provided. (Please continue on extra pages if necessary.)

6.	Nominator is submitting as (concerned citizen authorized governmen or civic association represent	owner, t agency representati	
NON	MINATOR'S NAME:		
РНО	ONE:	Date	<u>::</u>
ADD	DRESS:		

#### HILLSBOROUGH COUNTY JAN K. PLATT ENVIRONMENTAL LANDS ACQUISITION AND PROTECTION PROGRAM QUALIFYING CRITERIA

Environmental lands are those lands which shall have as their purpose the conservation and protection of environmentally unique, irreplaceable and valued ecological resources. The primary purpose of acquiring such lands shall be for resource protection, but all lands shall be open for public use and enjoyment to the extent that Hillsborough County finds such use compatible with the conservation and protection of these lands. Each environmental lands project shall be qualified by satisfying one or more of the following criteria:

- 1. Land containing native, relatively unaltered flora and fauna, including wetlands, uplands and transitional systems, representing a natural habitat unique to or scarce within the State of Florida or Hillsborough County.
- 2 Land that provides or could provide, with or without restoration, habitat important to the support or protection of state or federally listed species.
- 3. Land containing intact xeric habitat or soils suitable for restoration of xeric habitat.
- 4. Land which plays a vital role in the enhancement and protection of water quality and quantity, including ground water resources, or which provides protection for fish and wildlife habitat, but which cannot be adequately protected through local, state, and federal regulatory programs.
- 5. Land that provides valuable access, urban/rural land links, protection zones, or additions to existing environmentally sensitive lands or which forms part of a natural greenway system which functions as a habitat corridor associated with such lands, and which is essential for protection and management of those environmentally sensitive lands.
- 6. Land that protects existing preservation lands and would provide a significant benefit to the long-term management and ecological function and ecological function of the preserved lands.

# APPENDIX B EVALUATION SCORES

HILLSBOROUGH COUNTY JAN K. PLATT ENVIRONMENTAL LANDS ACQUISITION AND PROTECTION PROGRAM						E TY NEW YORK
SITE EVALUATION FORM  ASSIGN A POINT VALUE FROM 0-10 FOR EACH OF THE FOLLOWING ELEVEN CATEGORIES:		Alafia North Prong	Alafia River	Baker Creek and Tributaries	Balm Boyette Addition	Brooker Creek Buffer Addition
		H H		шин	7	Н
1. Land containing native, relatively unaltered flora and fauna, including wetlands, uplands and transitional systems, representing a natural habitat unique to, or scarce within the State of Florida or Hillsborough County.	1-10	6	0	3	7	3
2. Land that provides or could provide with or without restoration, a habitat important to the support or protection of state or federally listed species.	1-10	5	4	6	8	6
3. Land containing intact xeric habitat or soils suitable for restoration of xeric habitat.  4. Land which plays a vital role in the enhancement and protection of water quality and quantity, including ground water resources, or which provides protection for fish and wildlife habitat, but which cannot be adequately protected through local, state, and federal regulatory	1-10	4	4	3	4	1
5. Land that provides valuable access, urban/rural land links, protection zones, or additions to existing environmentally sensitive lands or which forms part of a natural greenway system which functions as a habitat corridor associated with such lands, and which is essential for protection	1-10	10	6	8	3	10
and management of those environmentally sensitive lands.  6. Land that protects existing preservation lands and would provide a significant benefit to the long-term management and ecological function and ecological function of the preserved lands.	1-10	9	0	0	0	6
7. Ease of acquisition.	1-10	5	3	2	. 8	6
8. Cost, size, and manageability of site.	1-10	6	1	2	4	3
SUBMITTED BY: Official Record Welli Ocket DATE 12.16.19	TOTAL	55	19	26	38	41

HILLSBOROUGH COUNTY JAN K. PLATT ENVIRONMENTAL LANDS ACQUISITION AND PROTECTION PROGRAM		dy				u o
SITE EVALUATION FORM		Bullfrog Creek-Nundy	roach k nway	House	rtion	Hawk
ASSIGN A POINT VALUE FROM 0-10 FOR EACH OF THE FOLLOWING ELEVEN CATEGORIES:		Bull	Cockroach Creek Greenway	Cow F	Ekker Additi	Fish
1. Land containing native, relatively unaltered flora and fauna, including wetlands, uplands and transitional systems, representing a natural habitat unique to, or scarce within the State of Florida or Hillsborough County.	1-10	0	4	5	3	5
2. Land that provides or could provide with or without restoration, a habitat important to the support or protection of state or federally listed species.	1-10	2	6	4	4	1
3. Land containing intact xeric habitat or soils suitable for restoration of xeric habitat.	1-10	0	1	2	0	1
4. Land which plays a vital role in the enhancement and protection of water quality and quantity, including ground water resources, or which provides protection for fish and wildlife habitat, but which cannot be adequately protected through local, state, and federal regulatory programs.	1-10	3	8	5	6	0
5. Land that provides valuable access, urban/rural land links, protection zones, or additions to existing environmentally sensitive lands or which forms part of a natural greenway system which functions as a habitat corridor associated with such lands, and which is essential for protection and management of those environmentally sensitive lands.	1-10	0	9	0	3	1
6. Land that protects existing preservation lands and would provide a significant benefit to the long-term management and ecological function and ecological function of the preserved lands.	1-10	0	5	0	3	0
7. Ease of acquisition.	1-10	8	3	6	7	10
8. Cost, size, and manageability of site.	1-10	1	4	1	1	1
SUBMITTED BY: Official Record Helli Ockett DATE 12.16.19	TOTAL	14	40	23	27	19

HILLSBOROUGH COUNTY JAN K. PLATT ENVIRONMENTAL LANDS ACQUISITION AND PROTECTION PROGRAM			. g			
SITE EVALUATION FORM  ASSIGN A POINT VALUE FROM 0-10 FOR EACH OF THE FOLLOWING ELEVEN CATEGORIES:		Georgetown	Golden Aster Scrub/Kitchen Addition	Knights- Griffin Property	Lake Stemper	Little Manatee River Corridor Addition
1. Land containing native, relatively unaltered flora and fauna, including wetlands, uplands and transitional systems, representing a natural habitat unique to, or scarce within the State of Florida or Hillsborough County.	1-10	2	5	8	5	7
2. Land that provides or could provide with or without restoration, a habitat important to the support or protection of state or federally listed species.	1-10	3	6	6	4	8
3. Land containing intact xeric habitat or soils suitable for restoration of xeric habitat.	1-10	0	1	1	2	1
4. Land which plays a vital role in the enhancement and protection of water quality and quantity, including ground water resources, or which provides protection for fish and wildlife habitat, but which cannot be adequately protected through local, state, and federal regulatory programs.	1-10	5	5	3	3	5
5. Land that provides valuable access, urban/rural land links, protection zones, or additions to existing environmentally sensitive lands or which forms part of a natural greenway system which functions as a habitat corridor associated with such lands, and which is essential for protection and management of those environmentally sensitive lands.	1-10	0	3	0	1	10
6. Land that protects existing preservation lands and would provide a significant benefit to the long-term management and ecological function and ecological function of the preserved lands.	1-10	0	0	0	0	7
7. Ease of acquisition.	1-10	3	3	9	7	5
8. Cost, size, and manageability of site.	1-10	1	2	5	1	7
SUBMITTED BY: Official Record Holle Ockett DATE 12.16.19	TOTAL	14	25	32	23	50

HILLSBOROUGH COUNTY JAN K. PLATT ENVIRONMENTAL LANDS ACQUISITION AND PROTECTION PROGRAM			Charles To the State of			
SITE EVALUATION FORM  ASSIGN A POINT VALUE FROM 0-10 FOR EACH OF THE FOLLOWING ELEVEN CATEGORIES:	McIntosh/ Zack Tract	Nye Park Addition	Old Morris Bridge Road	Pemberton Creek	Rocky/Brushy Creek Greenway	
1. Land containing native, relatively unaltered flora and fauna, including wetlands, uplands and transitional systems, representing a natural habitat unique to, or scarce within the State of Florida or Hillsborough County.	1-10	7	6	3	5	5
<ol> <li>Land that provides or could provide with or without restoration, a habitat important to the support or protection of state or federally listed species.</li> </ol>	1-10	7	5	6	5	3
3. Land containing intact xeric habitat or soils suitable for restoration of xeric habitat.	1-10	1	3	3	1	1
4. Land which plays a vital role in the enhancement and protection of water quality and quantity, including ground water resources, or which provides protection for fish and wildlife habitat, but which cannot be adequately protected through local, state, and federal regulatory programs.	1-10	8	5	3	5	2
5. Land that provides valuable access, urban/rural land links, protection zones, or additions to existing environmentally sensitive lands or which forms part of a natural greenway system which functions as a habitat corridor associated with such lands, and which is essential for protection and management of those environmentally sensitive lands.	1-10	0	1	2	0	5
6. Land that protects existing preservation lands and would provide a significant benefit to the long-term management and ecological function and ecological function of the preserved lands.	1-10	5	0	0	0	5
7. Ease of acquisition.	1-10	2	6	5	5	6
8. Cost, size, and manageability of site.	1-10	2	1	1	2	2
SUBMITTED BY: Official Record Helle Ocket DATE 12.16.19	TOTAL	32	27	23	23	29

HILLSBOROUGH COUNTY JAN K. PLATT ENVIRONMENTAL LANDS ACQUISITION AND PROTECTION PROGRAM				ne	0	
SITE EVALUATION FORM  ASSIGN A POINT VALUE FROM 0-10 FOR EACH OF THE FOLLOWING ELEVEN CATEGORIES:		Simmons Hammock Greenway	Sydney Dover Trails Addition	Co	Walton Acquisiti ns FL LLC	Wimauma Scrub
1. Land containing native, relatively unaltered flora and fauna, including wetlands, uplands and transitional systems, representing a natural habitat unique to, or scarce within the State of Florida or Hillsborough County.	1-10	3	5	5	3	7
2. Land that provides or could provide with or without restoration, a habitat important to the support or protection of state or federally listed species.	1-10	3	3	8	5	5
3. Land containing intact xeric habitat or soils suitable for restoration of xeric habitat.	1-10	2	1	1	1	5
4. Land which plays a vital role in the enhancement and protection of water quality and quantity, including ground water resources, or which provides protection for fish and wildlife habitat, but which cannot be adequately protected through local, state, and federal regulatory programs.	1-10	2	5	5	2	5
5. Land that provides valuable access, urban/rural land links, protection zones, or additions to existing environmentally sensitive lands or which forms part of a natural greenway system which functions as a habitat corridor associated with such lands, and which is essential for protection and management of those environmentally sensitive lands.	1-10	1	0	3	5	0
6. Land that protects existing preservation lands and would provide a significant benefit to the long-term management and ecological function and ecological function of the preserved lands.	1-10	0	0	2	5	0
7. Ease of acquisition.	1-10	5	8	6	4	4
8. Cost, size, and manageability of site.	1-10	2	2	5	5	3
SUBMITTED BY: Official Record Holle Ocket DATE 12.16.19	TOTAL	18	24	35	30	29

HILLSBOROUGH COUNTY JAN K. PLATT ENVIRONMENTAL LANDS ACQUISITION AND PROTECTION PROGRAM								
SITE EVALUATION FORM		>-						
		ert	horn					
ASSIGN A POINT VALUE FROM 0-10 FOR EACH OF THE FOLLOWING ELEVEN CATEGORIES:	USF Property	Buckhorn Springs						
1. Land containing native, relatively unaltered flora and fauna, including wetlands, uplands and								
transitional systems, representing a natural habitat unique to, or scarce within the State of								
Florida or Hillsborough County.	1-10	8	7					
2. Land that provides or could provide with or without restoration, a habitat important to the								
support or protection of state or federally listed species.	1-10	8	5					
3. Land containing intact xeric habitat or soils suitable for restoration of xeric habitat.	1-10	7	5					
4. Land which plays a vital role in the enhancement and protection of water quality and								
quantity, including ground water resources, or which provides protection for fish and wildlife habitat, but which cannot be adequately protected through local, state, and federal regulatory								
programs.	1-10	8	8					
5. Land that provides valuable access, urban/rural land links, protection zones, or additions to								
existing environmentally sensitive lands or which forms part of a natural greenway system which								
functions as a habitat corridor associated with such lands, and which is essential for protection and management of those environmentally sensitive lands.	1-10	8	1					
6. Land that protects existing preservation lands and would provide a significant benefit to the long-term management and ecological function and ecological function of the preserved lands.	1-10	9	0					
Tong term management and coordinate randeron and coordinate randeron or the preserved rands.	1 10							
7. Ease of acquisition.	1-10	8	7					
8. Cost, size, and manageability of site.	1-10	5	2					
CUIDMITTEED DV. Official Degard	TOTAL	61	35					
SUBMITTED BY: Official Record DATE 10.04.21	TOTAL							

# APPENDIX C FINANCIAL STATUS AND JOINT FUNDING

#### WHERE ARE WE THIS FY FINANCIALLY WITH ELAPP?

	TOT	AL FUNDING
FINANCIAL STATUS, EXPENDITURES, AND JOINT FUNDING		
AVAILABLE BOND FUND PROCEEDS (OCTOBER 1, 2022)	\$	24,900,736
ANTICIPATED ADDITIONAL BOND PROCEEDS FY 2023	\$	32,000,000
AD VALOREM/NON-ELAPP BOND FUND BALANCE (OCTOBER 1, 2022)	\$	15,022,170
2008 VOTER AUTHORIZED BOND REFERENDUM	\$	200,000,000
2009/2019A BOND ISSUE	\$	59,430,000
2019B BOND ISSUE	\$	64,950,000
AUTHORIZATION AVAILABLE FOR FUTURE ISSUANCE	\$	75,620,000

Updated 10/1/2022

#### **REIMBURSEMENTS FROM JOINT PRESERVATION EFFORTS**

			% of Overall Funds
Property/Program	Am	ount Received	Received
Conservation and Recreational Lands			
(CARL) Program	\$	9,955,000	11.02%
City of Tampa (COT)(Tower site)	\$	780,000	0.86%
Department of Environmental Protection			
(DEP) (Bahia Beach Coastal Restoration)	\$	407,036	0.45%
Florida Communities Trust (FCT)	\$	44,063,550	48.77%
FINANCIAL STATUS, EXPENDITURES, AND JOINT FUNDING	\$	2,174,407	2.41%
Florida Fish and Wildlife Conservation			
Commission (FFWCC) (Bullfrog Creek Scrub)	\$	1,905,000	2.11%
Greenways and Trails (GW&T) (McKay Bay			
Palm River)	\$	315,000	0.35%
Hillsborough County Public Works (Greer			
Tract)	\$	118,653	0.13%
Hillsborough Aviation Authority (HAA)			
(Diamond Back Tract)	\$	200,000	0.22%
State Parks Inholdings and Additions (PIA)	\$	795,506	0.88%
Southwest Florida Water Management District (SWFWMD)	\$	26,395,919	29.21%
Gulf Coast Consortium (Bahia Beach Coastal Restoration –			
Riverton)	\$	3,244,000	3.59%
TOTAL JOINT FUNDING	\$	90,354,071	100.00%

Note 1: FFWCC (formerly known as Game and Freshwater Fish Commission)

Note 2: During FY23, County will receive \$825,000 from State (FCT Program) as reimbursement for 2 recent acquisitions within the Rocky/Brushy Creek ELAPP Site

# APPENDIX D REGISTRY OF ELAPP ACQUISITIONS

PROJECT NAME	PARCEL NAME / OWNER	ORIG. RANKING	PURCH. PRICE	ACRES	JOINT FUNDING AGENCY	JOINT FUNDING AMT.	ASSESSED VALUE AT TIME OF SALE	JUST VALUE AT TIME OF SALE	ACQ. DATE
Column1	Column2	Column3	Column4	Column5	Column6	Column7	Column8	Column9	Column10
Alafia North Prong	C. L. Knight (SWFWMD)	В	\$2,512,500	923.4	SWFWMD	\$1,256,250	\$221,152	\$2.361.483	12/15/1994
Alafia North Prong	Gooch Trust	В	\$8,264,400	766.2	135.6	. , ,	\$3,064,440	\$5,332,219	12/7/2006
Alafia North Prong	Gooch Trust (Moseley)	В	\$1,200,000	135.6					9/15/2021
Alafia North Prong	Dumke		\$595,000	20.0					4/22/2022
Alafia Scrub Preserve	William A. Read	В	\$2,150,000	77.8	FCT	\$1,075,000	\$1,324,805	\$1,324,805	9/22/1998
Alafia South Prong	Dr. Pruit (SWFWMD)	В	\$3,958,700	1,277.0	SWFWMD	\$1,979,350	\$417,946	\$5,515,000	11/03/94
AREGISTRY OF ELAPP A	COULSITIONS (SWFWMD)	В	\$1,697,144	570.0	SWFWMD	\$848,572	\$178,413	\$2,304,204	8/26/1998
Alafia South Prong	Jameson (SWFWMD)	В	\$580,000	211.8	SWFWMD	\$290,000		\$1,076,000	8/20/1999
Alafia South Prong	Lane (SWFWMD)	В	\$147,000	32.6	SWFWMD	\$73,500	\$6,544	\$6,544	1/9/1998
Alafia South Prong	Marnie	В	\$20,000	20.0			\$10,000	\$10,000	1/13/2006
Alafia South Prong	Jordan	В	\$96,000	6.0			\$5,400	\$5,400	5/1/2008
Alafia South Prong	Pruitt	В	\$686,720	53.7			\$341,332	\$11,865	12/15/2017
Alafia South Prong	Pruitt	В	\$1,597,440	124.8					3/22/2018
Alderman's Ford Preserve (FKA Alderman's Ford Addition)	Joo Property (State)	A	\$1,396,923	353.5	CARL	\$675,600	\$81,303	\$1,850,900	7/2/1993
Alderman's Fórd Preserve (FKA Alderman's Ford Addition)	West Property (State)	А	\$237,000	76.4	CARL	\$118,500		\$300,730	4/10/1995
Alderman's Ford Preserve (FKA Alderman's Ford Addition)	Sheldon Property (State)	A	\$1,477,200	541.0	CARL	\$738,600		\$3,024,872	7/19/1990
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Alderman's Ford South Prong Addition	Hopewell Land Partners (SWFWMD)	A	\$1,445,716	499.0	SWFWMD	\$722,858		\$1,962,841	8/26/1998
Alderman's Ford South Prong Addition	McDonald Construction, Inc. (SWFWMD)	Α	\$763,250	354.0	SWFWMD	\$381,625		\$1,013,000	10/28/1994
Apollo Beach Park	Robert E. Lee and Co.	В	\$1,565,000	46.8	FCT	\$782,500		\$1,150,088	4/11/1996
Apollo Beach Park	William T. Higgs	В	\$501,258	16.0	FCT	\$250,624	. , , ,	\$1,038,456	5/23/1996
Bahia Beach Coastal	Riverton	В	\$3,600,000	84.0		\$3,244,000		AFF =0.0	10/26/2021
Bahia Beach Restoration	Chapman Property	В	\$104,272	35.8	DEP	\$64,648	·	\$55,790	8/9/2001
Bahia Beach Restoration	Tillett Groves Property	В	\$297,400	76.0	DEP	\$184,388	. ,	\$457,690	7/17/2001
Bahia Beach Restoration	Tillett Farms Property	В	\$254,840	36.9	DEP	\$158,000		\$432,743	7/17/2001
Balm Boyette Scrub	Charles H. Fallen, III	A	\$44,000	10.0			\$39,000	\$39,000	7/15/2002
Balm Boyette Scrub	Williams Acquistion (State)	Α	\$16,123,054	4,923.1	CARL	\$6,370,000	\$1,762,645	\$19,509,112	3/6/1992

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Balm Boyette Scrub	AgMart (Western Portion)	Α	\$21,039,464	471.0					9/15/2021
Balm Scrub (FKA Balm Road Scrub)	Emma S. Summner Trust	В	\$3,183,740	1,592.1			\$796,750	\$8,545,223	1/7/1999
Balm Scrub (FKA Balm Road Scrub)	McGrady Road Parcel	В	\$300,000	10.0					12/11/2020
Balm Scrub Addition	Amy Diehl	Α	\$801,280	100.2			\$1,126,400	\$1,126,400	8/4/2010
Balm Scrub Addition	Spencer Farms, Inc	Α	\$7,546,331	740.9			\$971,071	\$5,855,062	1/18/2011
Balm Scrub Addition	Eisenhower Properties	А	\$1,352,456	132.8			\$45,451	\$1,237,641	1/18/2011
Balm Scrub Addition	Mitchel Development	Α	\$1,473,789	144.7			\$271,130	\$1,416,711	1/18/2011
Bell Creek Preserve (FKA Sterling Downs)	Summertime Lakes, Inc.	В	\$810,000	60.0	FCT	\$1,119	\$440,544	\$440,544	5/11/1990
Bell Creek Preserve (FKA Sterling Downs)	MacRiley Homes, Inc.	В	\$1,195,317	275.2	FCT	\$615,000	\$1,743,087	\$1,790,575	11/22/1995
Bell Creek Preserve (FKA Sterling Downs)	Murlin Hansen	В	\$1,350,000	142.7	FCT	\$704,000	\$992,885	\$992,885	9/30/1997
Blackwater Creek Preserve	Endre & Georgia Kovacs	А	\$66,800	22.0	FCT	\$33,400	\$44,409	\$44,409	10/5/1998
Blackwater Creek Preserve	Jeffrey Alan Robison	А	\$26,725	5.2	FCT	\$13,362	\$2,344	\$20,056	10/5/1998
Blackwater Creek Preserve	Arthur D. and Janice Weiss	Α	\$4,000,000	1,951.0	FCT	\$1,803,000	\$438,896	\$5,499,711	6/10/1997
Blackwater Creek Preserve	Hahn Parcel	А	\$21,000	5.0			\$20,000	\$20,000	9/27/1999
Blackwater Creek Preserve	Kovatch	Α	\$20,000	10.0			\$22,500	\$22,500	10/30/2003
Blackwater Creek Preserve	Patrinostro, et al	Α	\$285,000	11.0			\$98,040	\$79,240	10/15/2013
Blackwater Hammock	St. Joseph's Hospital of Tampa Foundation, Inc. (City of Tampa)	В	\$200,000	9.0	FCT	\$80,000	\$166,088	\$166,088	8/30/1997
Boy Scout Portion	Fish Hawk Inv. Fund, Ltd.	А	\$1,441,357	195.0			\$93,198	\$4,044,180	12/5/1991
Boy Scout Portion	ARVIDA	Α	\$700,000	195.0			\$63,200	\$1,482,195	12/19/1991
Boy Scout Portion	McPhillips (Tax Deed Sale)	А	\$16,000	40.0			\$20,000	\$20,000	6/26/1995
Boy Scout Portion	George (Tax Deed Sale)	Α	\$11,659	8.9			\$59,280	\$59,280	3/31/1999
Boy Scout Portion	Huskey	А	\$23,696	30.1			\$15,050	\$15,050	3/22/1999
Boy Scout Portion	Chadwick	А	\$342,000	3.0			\$134,741	\$84,241	12/17/2013
Brooker Creek Buffer Preserve (FKA Clearwater)	Fanny D'Agostino	В	\$38,150	1.0			\$19,357	\$19,357	2/24/2000
Brooker Creek Buffer Preserve (FKA Clearwater)	The City of Clearwater	В	\$1,258,790	410.8			\$0	\$2,380,300	6/2/1995
Brooker Creek Buffer Preserve (FKA Clearwater)	Elvira D'Agostino	В	\$39,550	1.0			\$21,762	\$21,762	2/24/2000
Brooker Creek Buffer Preserve (FKA Clearwater)	Theresa D'Andrea	В	\$35,000	1.0			\$25,120	\$25,120	2/24/2000
Brooker Creek Buffer Preserve (FKA Clearwater)	Anthony D'Andrea	В	\$35,350	1.0			\$20,769	\$20,769	2/24/2000
Brooker Creek Buffer Preserve (FKA Clearwater)	Pete Sarantos	В	\$129,750	8.9			\$122,000	\$122,000	9/2/2004
Brooker Creek Buller Preserve (FKA Clearwater)	DiBerardino	В	\$1,200,000	66.3	FDOT	\$1,200,000	, , , , , , , , , , , , , , , , , , , ,		12/17/2008
Brooker Creek Buffer Preserve Addition	Cee Bee Groves,Inc.	А	\$4,959,132	286.9		, , , , , , ,			9/15/2020

Brooker Creek Buffer Preserve Addition	Double Screen Associates LLLP	А	\$6,642,240	251.6					9/17/2020
Brooker Creek Headwaters	Cypress Bend/FDIC (SWFWMD)	Α	\$3,500,000	944.9	SWFWMD	\$1,750,000	\$5,819,033	\$5,819,033	9/20/1993
Brooker Creek Headwaters	James Roberts (SWFWMD)	А	\$170,000	9.1	SWFWMD	\$85,000	\$99,454	\$99,454	6/14/1994
Brooker Creek Headwaters	Synod (SWFWMD)	Α	\$191,500	25.8	SWFWMD	\$95,750	\$177,080	\$177,080	6/12/1995
Brooker Creek Headwaters	Cindy Roberts (SWFWMD)	А	\$28,500	2.9	SWFWMD	\$14,250	\$20,072	\$20,072	9/22/1994
Brooker Creek Headwaters	Agnes B. Falzerano (SWFWMD) Joseph G. and Reta M. Hanson	Α	\$52,635	9.6	SWFWMD	\$26,317	\$60,800	\$60,800	6/14/1994
Brooker Creek Headwaters	(SWFWMD)	А	\$117,488	47.5	SWFWMD	\$58,744	\$191,310	\$191,310	3/14/1996
Brooker Creek Headwaters	Earle Living Trust (SWFWMD)	Α	\$189,070	40.0	SWFWMD	\$94,535	\$8,200	\$340,800	3/14/1996
Brooker Creek Headwaters	Richard and Ardeth Hope	А	\$461,280	31.6			\$11,325	\$290,950	3/5/1999
Bullfrog Creek Scrub	Sumner Family Trust	В	\$2,281,653	841.7	GFWFC/HC	\$935,000	\$121,540	\$2,416,440	2/23/1996
Bullfrog Creek Scrub	Emma S. Summner Trust	В	\$2,467,469	778.2	GFWFC/HC	\$970,000	\$278,217	\$4,239,387	2/23/1996
Cockroach & Piney Point Creeks	TECO Property (SWFWMD)	Α	\$3,427,144	2,347.1	SWFWMD	\$1,713,572	\$1,506,695	\$4,298,889	12/11/2004
Cockroach Bay	Krebs	Α	\$31,000	3.0			\$1,500	\$1,500	8/28/2007
Cockroach Bay	Milam	Α	\$650,000	30.0			\$345,508	\$345,508	11/20/2007
Cockroach Bay	Symmes	А	\$100,000	4.0			\$5,625	\$5,625	4/4/2014
Cockroach Bay (FKA Cockroach Bay Addition)	Leisey Shell Pits	А	\$525,000	484.0			\$596,541	\$596,541	6/5/1991
Cockroach Bay (FKA Cockroach Bay Addition)	Simmons/Claprood	А	\$1,585,000	391.0			\$126,318	\$1,914,550	6/21/1991
Cockroach Bay (FKA Cockroach Bay Addition)	Boy Scouts	Α	\$10,000	10.0			\$0	\$0	8/27/2004
Cockroach Bay (FKA Cockroach Bay Addition)	Lost River Preserve	А	\$0	43.0			\$200,068	\$200,068	4/13/2006
Cockroach Bay Islands	Whitaker (State)	Α	\$950,000	151.9	CARL	\$602,300	\$34,325	\$34,325	8/23/1989
Cockroach Creek Greenway	Lowrey/Keene/Hardin	А	\$1,346,348	549.5			\$91,306	\$1,096,481	10/10/2001
Cypress Creek Preserve Phase I	Diez Tract	Α	\$1,200,000	1,247.4	FCT	\$468,000	\$289,757	\$10,000,621	4/26/1996
Cypress Creek Preserve	Lennar Homes	А	\$6,500,000	827.0	FCT	\$2,200,000	\$3,428,129	\$10,184,388	11/30/1998
Cypress Creek Preserve - West	Wayne & Edna Jennings	Α	\$974,407	290.8	FDOT	\$974,407	\$74,132	\$3,032,920	9/19/2000
Cypress Creek Preserve - West	William R. & Esther Greer	А	\$118,653	111.0	PW	\$118,653	\$22,099	\$218,215	5/23/2001
Cypress Creek Preserve -West	Ralph and Suzanne Terrell	Α	\$345,151	25.4			\$361,290	\$361,290	7/22/2011
Cypress Creek Preserve - West	Brian Kirby	А	\$685,000	43.0					6/9/2020
Cypress Creek Preserve-Phase I	All State Homes Inc.	Α	\$827,000	71.1	FCT	\$322,530	\$16,738	\$215,628	10/16/1996
Cypress Street Restoration Park	Blank, Jr., Hanlon, and Boling	А	\$75,000	1.2			\$68,227	\$68,227	5/15/1998
Cypress Street Restoration Park	Paragon, Inc. (City of Tampa)	Α	\$2,006,000	26.4	FCT	\$761,589	\$1,334,423	\$1,334,423	9/30/1996
Cypress Street Restoration Park	Sheldon (City of Tampa)	А	\$1,875,000	14.8	FCT	\$678,231	\$1,321,828	\$1,321,828	9/30/1996
Dairy Farm	301 Ranch Partnership	В	\$1,735,050	372.0			\$143,617	\$751,762	9/23/1988
Delaney Creek	Doug Richards	С	\$150,000	9.7			\$108,762	\$108,762	12/3/1993

Delaney Creek	Donald Wise	С	\$4,000	0.6			\$13,338	\$13,338	12/28/1993
Delaney Creek Diamond Back (FKA Brackins Tract)	Fenneran Estate (Donation)  Brackins Tract	C B	\$400,000	0.3 10.4	HAA	\$200,000	\$0 \$36,000	\$0 \$36,000	10/23/1995 9/14/1990
English Creek	Mildred Fasano	В	\$247,600	123.8		7=70,700	\$24,581	\$24,581	9/29/1989
English Creek	Herman Levin	В	\$980,000	136.7			\$790,532	\$790,532	3/13/1990
English Creek	Hillsborough Community College	В	\$550,000	117.7					9/26/2019
Fish Hawk	Fish Hawk Invest. Fund, Ltd.	А	\$2,721,870	270.0			\$100,123	\$5,440,000	8/28/1991
Fish Hawk	Fish Hawk Communities	А	\$4,800,000	715.0	FCT	\$2,400,000	\$1,411,696	\$9,234,405	11/15/2002
Fish Hawk	Fish Hawk Communities	Α	\$4,800,000	715.0	SWFWMD	\$4,800,000	\$1,411,696	\$9,234,405	11/15/2002
Fish Hawk	Pulte Homes	А	\$11,200,000	1,085.0	FCT	\$7,885,900	\$660,000	\$12,257,585	6/10/2005
Fish Hawk	Karlson	Α	\$307,400	10	FCT	\$153,700	\$165,000	\$165,000	10/6/2005
Fish Hawk	Nguyen	Α	\$150,000	10			\$251,479	\$251,479	3/30/2009
Fish Hawk	Barnes	Α	\$5,625	4.5			\$3,375	\$3,375	7/19/2011
Fish Hawk	Ckark	Α	\$150,000	4.9			\$121,977	\$121,977	10/26/2012
Fish Hawk	Casady/Dispennette	Α	\$225,000	15.0			\$163,250	\$163,250	3/9/2016
Fish Hawk	Jeffcoat	Α	\$1,464,000	36.1					4/21/2020
Fish Hawk	Margie Hagin	Α	\$1,200,000	19.3					7/16/2021
Fish Hawk fka Lithia Spr. Pr.	James Hackworth	В	\$110,000	39.4			\$26,800	\$299,700	7/17/1991
Florida College	Florida College (T. T. Riverfront Park/City of Temple Terrace)	В	\$1,800,000	53.3	FCT	\$900,000	\$1,597,500	\$1,597,500	8/31/1995
Florida College	Edward and Ramona Bolding	В	\$900,000	64.9			\$150,623	\$150,623	3/17/1989
Fulkerson Road	Goedicke, Inc	В	\$791,400	154.0	SWFWMD	\$395,700	\$208,209	\$208,209	12/7/2004
Golden Aster Scrub	Emil C. Marquardt, as Trustee	В	\$717	0.9			\$4,250	\$4,250	5/26/1995
Golden Aster Scrub	Emil C. Marquardt, as Trustee (State)	В	\$3,088,735	1,234.9	CARL	\$1,450,000	\$306,684	\$7,504,760	10/20/1993
Howell Creek Jeanie and Pete Johnson Preserve (1/k/a	Joe Gay	С	\$117,000	14.2			\$129,600	\$129,600	6/17/2014
Ekker Preserve and Lower Bullfrog Creek Jeanie and Pete Johnson Preserve (1/k/a	(SWFWMD)	В	\$571,351	69.5	SWFWMD	\$285,675	\$101,104	\$686,271	7/18/2003
Ekker Preserve and Lower Bullfrog Creek	Kushmer Property (SWFWMD)	В	\$165,000	14.8	SWFWMD	\$82,500	\$88,035	\$322,793	6/19/2000
Lake Dan	Wilde	В	\$17,755,469	1,048.0	FCT	\$9,112,000	\$269,850	\$19,077,028	4/24/2008
Lake Dan	Malfa	В	\$700,000	10.0	FCT	\$350,000	\$706,406	\$706,406	6/27/2008
Lake Dan	Palm of Bermuda(Zummo)	В	\$390,500	10.0	FCT	\$195,250	\$180,975	\$180,975	9/16/2008
Lake Dan	BCF (Forman)	В	\$220,000	10.0	FCT	\$110,000	\$141,875	\$141,875	10/9/2008
Lake Dan	Amick\Welton	В	\$1,135,000	54.0			\$433,386	\$4,650	1/11/2017
Lake Francis fka Brooker Creek Corridor	Kay D. O'Rourke	Α	\$20,141,000	1,673.0			\$528,942	\$26,626,652	12/18/2009

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Artesian Farms-Dickman (SWFWMD)	Α	\$3,236,115	536.2	SWFWMD	\$1,618,057	\$155,082	\$1,462,483	8/19/1991
Ellsberry Bros. (SWFWMD)	Α	\$655,520	151.5	SWFWMD	\$327,760	\$53,638	\$689,625	8/14/1992
Wynns Bros. (SWFWMD)	Α	\$370,000	84.6	SWFWMD	\$145,000	\$145,000	\$482,290	10/1/1992
Stone/Nobles (SWFWMD)	Α	\$922,400	388.8	SWFWMD	\$461,200	\$534,645	\$1,644,057	10/1/1992
Edward Carr	Α	\$1,600	25.0			\$35,575	\$35,757	5/17/1991
First Florida Bank, N.A.	Α	\$72,500	14.8			\$88,980	\$88,980	5/1/1991
William Lineberger	Α	\$785,000	118.5			\$848,815	\$848,815	12/28/1990
Eric and Joyce Nodland	А	\$110,000	10.0			\$33,480	\$33,578	9/29/1994
Park P-2000)	А	\$217,655	228.0	PIA	\$108,827	\$1,241,135	\$1,241,135	12/29/1994
P-2000)	Α	\$573,877	144.3	PIA	\$335,145	\$76,944	\$783,306	11/9/1995
Janes/Bonar Property	Α	\$87,000	9.0			\$64,888	\$64,888	10/11/2001
Sandra R. Council	Α	\$257,500	22.0			\$109,786	\$109,786	12/29/1995
(State Park P-2000)	Α	\$695,068	382.3	PIA	\$347,534	\$280,566	\$1,187,500	10/4/1997
Mixon	Α	\$8,000	1.0	PIA	\$4,000	\$6,386	\$8,000	2/25/1999
Carol Fagot Trust	Α	\$1,200,000	27.7			\$220,977	\$515,377	12/31/2007
RSSJM (McDonald)	Α	\$460,000	28.0			\$510,873	\$510,873	4/17/2008
REDUS	Α	\$925,000	40.0			\$1,088,689	\$1,088,686	2/18/2013
Weld	Α	\$1,000,000	25.3					6/4/2019
Zaiser	Α	\$480,000	56.0					10/30/2018
Garrett	Α	\$135,000	5.8					2/25/2021
Cardanell Farms (SWFWMD)	Α	\$2,578,700	803.4	SWFWMD	\$1,260,000	\$446,436	\$2,836,990	4/8/1997
Rood/Hilton (SWFWMD)	Α	\$5,793,000	2,610.9	SWFWMD	\$2,654,500	\$1,131,106	\$8,934,024	12/31/1998
IMC 184 (SWFWMD)	Α	\$368,340	184.0	SWFWMD	\$184,000	\$72,389	\$460,552	8/23/1999
IMC Donation (SWFWMD)	Α		588.0			\$2,107,588	\$2,107,588	10/29/1999
IMC 60 (SWFWMD)	Α	\$126,577	53.6	SWFWMD	\$63,280	\$94,263	\$1,093,947	4/12/2001
Dent Ranch	Α	\$1,360,000	85.1			\$430,152	\$2,340,777	5/22/2007
6503, LLC	Α	\$3,099,342	418.8					
Abuzahara	Α	\$150,000	5.0					1/12/2021
David Clabuesch, Trustee	Α	\$1,799,705	493.1			\$178,107	\$1,826,945	7/31/2012
Hillsborough County/Public Utilities	Α	\$11,800,000	12,800.0			\$0	\$0	2/17/2010
Davis\Carlisle	Α	\$80,000	1.5			\$52,709	\$53,709	12/15/2016
	Ellsberry Bros. (SWFWMD)  Wynns Bros. (SWFWMD)  Stone/Nobles (SWFWMD)  Edward Carr  First Florida Bank, N.A.  William Lineberger  Eric and Joyce Nodland  RTC/301 Commonwealth Savings (State Park P-2000)  Wicorenead/Lightroot Farms (State Park P-2000)  Janes/Bonar Property  Sandra R. Council Finn Caspersen 1995 Charitable 11.  (State Park P-2000)  Mixon  Carol Fagot Trust  RSSJM (McDonald)  REDUS  Weld  Zaiser  Garrett  Cardanell Farms (SWFWMD)  IMC 184 (SWFWMD)  IMC 184 (SWFWMD)  IMC 60 (SWFWMD)  Dent Ranch  6503, LLC  Abuzahara  David Clabuesch, Trustee  Hillsborough County/Public Utilities	Ellsberry Bros. (SWFWMD)  Wynns Bros. (SWFWMD)  A  Stone/Nobles (SWFWMD)  A  Edward Carr  A  First Florida Bank, N.A.  William Lineberger  A  Eric and Joyce Nodland  KTC/30T COMMINION Edward Carr  Park P-2000)  A  Wicorenead/Lightroot Farms (State Park P-2000)  A  Janes/Bonar Property  A  Sandra R. Council Firm Caspersen 1995 Chantable Tr.  (State Park P-2000)  A  Mixon  A  Carol Fagot Trust  A  RSSJM (McDonald)  A  REDUS  A  Weld  A  Zaiser  A  Garrett  A  Cardanell Farms (SWFWMD)  A  Rood/Hilton (SWFWMD)  A  IMC 184 (SWFWMD)  A  IMC Donation (SWFWMD)  A  Dent Ranch  A  A  A  A  A  A  A  A  A  A  A  A  A	Ellsberry Bros. (SWFWMD)  A \$655,520  Wynns Bros. (SWFWMD)  A \$370,000  Stone/Nobles (SWFWMD)  A \$922,400  Edward Carr  A \$1,600  First Florida Bank, N.A.  A \$72,500  William Lineberger  A \$785,000  Eric and Joyce Nodland Ray P-2000)  First Florida Bank, N.A.  A \$110,000  First Florida Bank, N.A.  A \$72,500  Eric and Joyce Nodland Ray P-2000)  A \$110,000  First Florida Bank, N.A.  A \$72,500  First Florida Bank, N.A.  A \$110,000  First Florida Bank, N.A.  A \$110,000  A \$110,000  A \$110,000  First Florida Bank, N.A.  A \$110,000  A \$17,550  A \$17,655  A \$1,000  Bandra R. Council A \$257,500  A \$695,068  Mixon  A \$1,000,000  A	Elisberry Bros. (SWFWMD)  A \$655,520  151.5  Wynns Bros. (SWFWMD)  A \$370,000  84.6  Stone/Nobles (SWFWMD)  A \$922,400  388.8  Edward Carr  A \$1,600  25.0  First Florida Bank, N.A.  A \$72,500  14.8  William Lineberger  A \$785,000  118.5  Eric and Joyce Nodland Rear Porton Commonweath Satiste Park P-2000)  A \$217,655  228.0  Moorenead/Lighttoot Farms (State Park P-2000)  A \$573,877  144.3  Janes/Bonar Property  A \$87,000  9.0  Sandra R. Council Firm Caspersen 1995 Charitable 11.  (State Park P-2000)  A \$695,068  382.3  Mixon  A \$1,200,000  27.7  RSSJM (McDonald)  A \$460,000  28.0  REDUS  A \$925,000  40.0  Weld  A \$1,000,000  25.3  Zaiser  A \$480,000  56.0  Garrett  A \$135,000  5.8  Garrett  A \$135,000  5.8  Cardanell Farms (SWFWMD)  A \$368,340  184.0  IMC 184 (SWFWMD)  A \$368,340  184.0  IMC 180 (SWFWMD)  A \$126,577  53.6  Dent Ranch  A \$1,360,000  85.1  6503, LLC  A \$3,099,342  418.8  Abuzahara  A \$150,000  12,800.0	Elisberry Bros. (SWFWMD)  A \$655,520  151.5 SWFWMD  Wynns Bros. (SWFWMD)  A \$370,000  84.6 SWFWMD  Stone/Nobles (SWFWMD)  A \$922,400  388.8 SWFWMD  Edward Carr  A \$1,600  25.0  First Florida Bank, N.A.  A \$72,500  14.8  William Lineberger  A \$785,000  118.5  Fric and Joyce Nodland  A \$110,000  10.0  Fric and Joyce Nodland  A \$110,000  10.0  Fric and Joyce Nodland  A \$110,000  10.0  A \$217,655  228.0 PIA  Mororresadrughrioot Farms (State Park P-2000)  A \$573,877  144.3 PIA  Janes/Bonar Property  A \$87,000  9.0  Sandra R. Council  A \$257,500  22.0  Frint Laspersern 1995 Chantable Tr.  Gistale Park P-2000)  A \$695,068  382.3 PIA  Mixon  A \$1,200,000  27.7  RSSJM (McDonald)  A \$460,000  28.0  REDUS  A \$925,000  40.0  Weld  A \$1,000,000  25.3  Zaiser  A \$480,000  56.0  Garrett  A \$135,000  5.8  Cardanell Farms (SWFWMD)  A \$2,578,700  803.4 SWFWMD  Rood/Hilton (SWFWMD)  A \$368,340  184.0  MFWMD  MRC Danation (SWFWMD)  A \$1360,000  85.1  MFWMD  MRC Donation (SWFWMD)  A \$1360,000  85.1  Hillsborough County/Public Utilities  A \$1,799,705  493.1  Hillsborough County/Public Utilities  A \$11,800,000  12,800.0	Elisherry Bros. (SWFWMD)  A \$685,520  151.5 SWFWMD  \$327,760  Wynns Bros. (SWFWMD)  A \$370,000  84.6 SWFWMD  \$145,000  Stone/Nobles (SWFWMD)  A \$370,000  84.6 SWFWMD  \$145,000  Stone/Nobles (SWFWMD)  A \$922,400  388.8 SWFWMD  \$461,200  Edward Carr  A \$1,600  25.0  First Florida Bank, N.A.  William Lineberger  A \$785,000  118.5  Eric and Joyce Nodland  A \$110,000  Fricts Park P-2000)  A \$217,655  228.0 PIA \$108,827  MOROGENEROUSHINDOUT FAIRS (State Park P-2000)  A \$573,877  144.3 PIA \$335,145  Janes/Bonar Property  A \$87,000  9.0  Senetra R. Council Partin Lineberger A \$257,500  22.0  Partin Lasperseria 1995 Charitation 11.  (State Park P-2000)  A \$257,500  22.0  Partin Lasperseria 1995 Charitation 11.  (State Park P-2000)  A \$88,000  1.0  PIA \$4,000  Carol Fagot Trust  A \$1,200,000  27.7  RSSJM (McDonald)  A \$460,000  28.0  REDUS  A \$480,000  25.3  Zaiser  A \$480,000  56.0  Garrett  A \$1,500,000  Rood/Hilton (SWFWMD)  A \$368,340  184.0  \$148.0  SWFWMD  \$148,000  \$12,600,000  Rood/Hilton (SWFWMD)  A \$368,340  184.0  SWFWMD  \$148,000  \$148,00	Elisberry Bros. (SWFWMD)  A \$665,520  151.5 SWFWMD  \$327,760  \$53,838  Wynns Bros. (SWFWMD)  A \$370,000  84.6 SWFWMD  \$145,000  \$146,000  \$145,000  \$146,000  \$145,000  \$146,000  \$145,000  \$146,000	Elisberry Bros. (SWFWMD)  A \$655,520 151.5 SWFWMD \$327,760 \$53,638 \$686,625 Wyrns Bros. (SWFWMD)  A \$370,000 84.6 SWFWMD \$145,000 \$145,000 \$482,290 \$50,600 \$482,290 \$388.8 SWFWMD \$145,000 \$482,290 \$440,055 \$240,000 \$482,290 \$440,055 \$440,057 \$440

Lower Green Swamp Preserve									
(fka Cone Ranch)	Hampton	Α	\$10,000	0.1			\$4,427	\$4,427	12/14/2016
Lower Green Swamp Preserve (fka Cone Ranch)	Ray	Α	\$100,000	10.0					2/14/2018
Massie/Zack (McIntosh)	Plant City)	В	\$1,125,000	365.4	FCT	\$562,500	\$222,018	\$2,311,822	7/26/2001
McKay Bay	Lykes Brothers, Inc.	В	\$142,000	62.0			\$443,871	\$443,871	7/23/1998
McKay Bay Palm River Greenway	James H. and Rose Mary Turiey (City of Tampa)	В	\$350,255	2.6	GW&T	\$315,000	\$111,532	\$118,822	2/14/1990
Morris Bridge Road	Gurrard, et al	А	\$3,500,000	70.0	SWFWMD	\$1,750,000	\$163,248	\$655,337	7/7/2004
New Tampa Flatwoods	Tampa)	В	\$3,000,000	121.7	FCT	\$1,200,000	\$488,867	\$488,867	7/23/1990
Oakridge	Melitta Canada, Inc. (SWFWMD)	Α	\$2,315,000	921.0	SWFWMD	\$1,163,000	\$262,960	\$4,276,200	10/25/1993
Pam Callahan (FKA Peppermound Creek)	M.F.C., Inc./F.D.I.C.	В	\$1,075,000	96.6			\$1,836,331	\$1,836,331	10/30/1995
Port Tampa Restoration	L.C. Chavers (City of Tampa)	А	\$1,100,000	23.9			\$102,800	\$102,800	1/20/1999
Port Tampa Restoration	Atlantic Land and improvement (City of Tampa)	А	\$220,000	220.0					9/4/2003
Rhodine Scrub (FKA Rhodine Road)	Sylvan Properties, Inc.	Α	\$1,200,000	406.5			\$2,107,588	\$2,107,588	5/12/1997
Rhodine Scrub (FKA Rhodine Road)	Grady Sweat	Α	\$70,006	5.0			\$12,000	\$12,000	8/31/2000
Rivercrest Park Addition	William S. & Kathryn Reed	В	\$744,500	5.1			\$531,702	\$531,702	6/29/1995
Riverhills Park Addition	Florida College (City of Temple Terrace)	С	\$800,000	32.0	FCT	\$400,000	\$0	\$1,422,000	8/8/2000
Riverhills Park Addition-Phase II	Lawrence Kessler, et al (City of Temple Terrace)	С	\$742,500	5.4	FCT	\$665,000	\$877,028	\$877,028	8/20/2000
Rocky Brushy Creeks-Manhattan Portion (aka Rocky Creek Trails)	Otero\Oliver	В	\$1,300,000	10.0	FCT	\$650,000	\$22,500	\$22,500	12/17/2004
Rocky Brushy Creeks-Manhattan Portion (aka Rocky Creek Trails)	Whitehurst	В	\$710,000	6.0	FCT	\$355,000	\$275,400	\$275,400	6/27/1905
Rocky Brushy Creeks-Manhattan Portion (aka Rocky Creek Trails)	Hockman	В		5.7	101	ψ000,000	Ψ210,400	Ψ210,400	
Rocky Brushy Creeks-Manhattan Portion (aka			\$1,000,000						7/28/2020
Rocky Creek Trails) ROCKY Creek Coastal Preserve (FKA Troydale	Billingsley	В	\$614,000	4.4			440.500	440.500	9/16/2020
Road) коску Стеек Coastal Preserve (FKA Troydale	C & S National Bank of Florida	А	\$75,000	23.2			\$46,528	\$46,528	4/1/1992
Road)	F.D.I.C. Barnett Bank of Highlands County	A	\$21,295	256.0			\$299,020	\$299,020	12/10/1999
Schultz Preserve (f.k.a.Port Redwing)	(SWFWMD)	В	\$750,000	119.9	SWFWMD	\$375,000	\$1,749,000	\$1,749,000	12/31/1998
South MacDill	Montecello Industries, Inc.	В	\$700,000	47.8	FCT	\$923,675	\$884,231	\$884,231	9/24/1991
Sun City Herigate Park Addition	Nethers Trust	А	\$30,000	0.3			\$11,067	\$11,067	7/15/2009
Sun City Herigate Park Addition	Solie	Α	\$13,000	0.2			\$3,200	\$3,200	7/29/2011
Sun City Heritage Park Addition	Smithers	Α	\$18,000	0.4			\$10,100	\$10,100	4/9/2013
Sun City Heritage Park Addition	Hidewaway Partners	Α	\$60,000	1.2					2/21/2018
The Kitchen (FKA Bullfrog/Kitchen/Gibson)	Gibson Parcel	В	\$90,000	26.7			\$105,304	\$105,304	8/6/1997
The Kitchen (FKA Bullfrog/Kitchen/Gibson)	Jim Davis/Lillian Moss	В	\$264,900	357.2			\$69,472	\$69,472	3/29/2002
The Kitchen (FKA Bullfrog/Kitchen/Gibson)	Berton Thomas, et al.	В	\$340,000	24.6			\$429,815	\$429,815	3/28/2012
The Kitchen (FKA Bullfrog/Kitchen/Gibson)	Houghton	В	\$2,300	2.0			\$11,502		6/28/1931

	McDill Columbus Corporation (City of	_							
Tower Restoration	Tampa)~	В	\$780,000		COT	\$780,000			3/26/1998
Tower Restoration	Tampa)~	В	\$2,070,000	12.8	FCT	\$996,303	\$1,760,537	\$1,760,539	3/26/1998
Town IN Country Pres. (IKA Sheldon Rd Pistol Range)	City of Tampa	С	\$2,187,978	150.0	FCT	\$1,103,073	\$5,759,442	\$5,759,442	3/6/1992
Triple Creek	Carl and Jeannette Durrance	В	\$290,557	46.1			\$123,969	\$123,969	3/26/1998
Triple Creek	Siu Lingan	В	\$64,740	10.0			\$20,400	\$20,400	8/30/2000
Triple Creek	Charles Doyle Edwards	В	\$2,254,200	744.0	FCT	\$1,139,403	\$1,254,108	\$2,309,681	3/15/1996
Triple Creek	Transcend Development	В	\$8,500,000	228.0	FCT	\$4,250,000		\$2,382,630	2/16/2006
Upper Little Manatee River	Sarasota Co. Land & Title Co.	Α	\$735,160	357.0	SWFWMD	\$367,580	\$118,098	\$1,136,270	5/6/1996
Upper Little Manatee River	Spanjers Property (SWFWMD)	Α	\$419,659	196.8	SWFWMD	\$209,829	\$27,733	\$460,994	3/11/1996
Upper Little Manatee River	Fred Pippin & Assoc. (SWFWMD)	Α	\$85,000	9.8	SWFWMD	\$42,500	\$38,627	\$38,627	8/6/1997
Upper Little Manatee River	Boris Stanley (SWFWMD)	Α	\$136,700	58.0	SWFWMD	\$68,100	\$104,560	\$104,560	5/2/2003
Upper Little Manatee River	Cecil Buzbee\Bassinger	Α	\$104,500	43.0			\$5,575	\$105,000	2/5/1993
Upper Little Manatee River	Smith	А	\$1,200	0.4			\$1,400	\$1,400	5/7/2006
Upper Little Manatee River (FKA Saffold Site)	Helen M. Saffold Estate (SWFWMD)	Α	\$679,360	308.8	SWFWMD	\$339,680	\$122,884	\$925,815	5/9/1997
Upper Little Manatee River (FKA Saffold Site)	A. E. Staley Corp. (SWFWMD)	А	\$24,569	39.0	SWFWMD	\$12,235	\$140,784	\$143,136	5/1/1997
Upper Little Manatee River (FKA Saffold Site)	State of Florida Department of Corrections (SWFWMD)	А	\$800,000	367.0	SWFWMD	\$400,000	\$951,397	\$951,397	10/12/1995
Nature Park)	Estate	В	\$1,846,783	106.7	FCT	\$923,391	\$1,346,704	\$1,346,704	7/30/1993
Wolf Branch	Frandorson Prop Corr Family & Cafik	В	\$1,778,963	1079.5			\$351,137	\$2,248,502	8/1/1993
Wolf Branch	Catherine Church & Patricia Sellas	В	\$9,460	47.3		_	\$10,000	\$5,283	2/18/1999

TOTAL ACQUIRED			\$308,125,892	63,343.8	\$90,354,071	\$77,968,466	\$296,465,103	
Contract Pending								
Upper Little Manatee River	Cecil Buzbee Farms, Inc.	В	\$1,640,000	79.0				

TOTAL ACQUIRED AND PENDING \$309,765,892 63,422.8 \$90,354,071 \$77,968,466 \$296,465,103

#### NOTES:

- > Purchase price and joint funding amounts do not include transactional costs.
- > The ( ) under parcel name owner indicates properties titled with other agencies.
- > Acquisition divided to show multi agency participation. See report for more detail.

#### **JOINT FUNDING AGENCY:**

CARL - Conservation and Recreation Lands

DEP - Department of Environmental Protection

FCT - Florida Communities Trust

FFWCC/HC - Florida Fish & Wildlife Conservation Commission/Hillsborough County

GW&T - Greenways & Trails

HAA - Hillsborough Aviation Authority

PIA - Parks Inholdings and Additions, State of Florida

SWFWMD - Southwest Florida Water Management District

COT - City of Tampa/funding aboved appraised value

PW-Public Works (Preservation Mitigation)

FDOT-Florida Department of Transportation (Preservation Mitigation)

# APPENDIX E AMENDMENTS TO SITE RANKING AND ACQUISITION POLICY

# ELAPP Nomination and Site Ranking Process (Revised 09/24/2018)

### **Site Nomination**

The Jan K. Platt Environmental Lands Acquisition and Protection Program (ELAPP) has been highly successful in preserving over 62,000 acres of natural lands over the past thirty-one years. As our County continues to grow in population and development increases, it is necessary to develop a modern approach to preservation that focuses on preserving the most important ecological corridors and buffers. Ensuring that the existing preserved lands continue to function ecologically and increase their sustainability are critical to the success of the program that has been supported by County citizens through the approval of three different referendums.

During 2019, the program will have one last round of public nominations. As part of the review process, staff will also provide recommendations for any additions or changes to existing ELAPP sites. All changes will be presented to the ELAPP Site Selection Team as part of the 2019 annual report.

The final nomination process will start with the approval of the 2018 annual report by the BOCC in January 2019 and then extend for approximately 60 days (from January 2019 to March 31, 2019). Future nominations will be considered on a case-by-case basis and will require presentation to the ELAPP General Committee at the March meeting. As part of the presentation, County staff and\or the nominator will need to present information regarding how the proposed nomination will achieve the objectives of the ELAPP Strategic Plan, how well it could meet the ranking criteria of the program, and why it was not previously nominated to the program. The ELAPP General Committee may recommend, by majority vote, that the site(s) proceed for a full assessment by the Site Assessment Team. The Site Assessment Team will submit the Full Site Assessment report back to the ELAPP General Committee at the October meeting. The ELAPP General Committee will rank the site at the October meeting and recommend that it be added as "approved" as part of that year's annual report.

# **Ranking Criteria**

With the exception of sites deemed "special," all existing "approved" sites within the ELAPP Strategic Plan, and any new sites, will be evaluated and scored on the following eight criteria. All criteria will be scored from one (1) to ten (10). The maximum score for any particular site is eighty (80). It is understood that all ranking criterion will take into consideration public interest and related comments.

- 1. Land containing native, relatively unaltered flora and fauna, including wetlands, uplands and transitional systems, representing a natural habitat unique to or scarce within the State of Florida or Hillsboro ugh County.
- 2 Land that provides or could provide, with or without restoration, habitat important to the support or protection of state or federally listed species.
- 3. Land containing intact xeric habitat or soils suitable for restoration of xeric habitat.

- 4. Land which plays a vital role in the enhancement and protection of water quality and quantity, including ground water resources, or which provides protection for fish and wildlife habitat, but which cannot be adequately protected through local, state, and federal regulatory programs.
- 5. Land that provides valuable access, urban/rural land links, protection zones, or additions to existing environmentally sensitive lands or which forms part of a natural greenway system which functions as a habitat corridor associated with such lands, and which is essential for protection and management of those environmentally sensitive lands.
- 6 Land that protects existing preservation lands and would provide a significant benefit to the long-term management and ecological function and ecological function of the preserved lands.
- 7. Ease of acquisition.
- 8. Cost, size, and manageability of site.

### Site Ranking

Existing "approved" sites or portions of existing "approved" sites, as well as the 2019 nominations, will be reranked to align with the objectives of the strategic plan into the following Classifications (all sites in each Classification are treated equally regardless of score):

**Special**: Properties proposed for preservation that either have (a) an existing public use or (b) have a large enough size to provide an environmental landscape. Due to the significance of these properties to the citizens, staff will seek guidance/direction from the County Administrator's office regarding negotiations beyond appraised value.

**Essential**: The five\* highest-ranked sites/parcels based on new ranking methodology. Due to the significance of these properties to the program, staff will seek guidance/direction from the County Administrator's office regarding negotiations beyond appraised value. On an annual basis, as space is available, the next highest-ranked site would move up. Sites would be listed based upon their score.

**Important**: The next ten\* highest-ranked sites/parcels based on new ranking methodology. Negotiations will be limited to the highest appraised value. On an annual basis, as space is available, the next highest-ranked site would move up. Sites would be listed based upon their score.

**Desirable**: Other sites that are included in the program's strategic plan. These sites that can be considered if they can be acquired at or below average appraised value, have joint funding, or provide an additional public benefit. On an annual basis, as space is available, the next highest-ranked site would move up. Sites would be listed based upon their score.

Acquired Substantially Acquired: Sites where either: (1) the entire site has been preserved or (2) the core parcel has been preserved and portions of the approved site are not preserved. Negotiations for parcels within a Substantially Acquired site that have not been preserved will be limited to the highest appraised value unless the parcel meets the following criteria:

1) at least three sides of the parcel have land preserved through ELAPP or preserved through another state agency,

- 2) staff has made a diligent effort to acquire within appraised value, and
- 3) staff can show that the parcel provides significant benefit to the management and ecological function of the adjoining preservation lands.

If the parcel meets this criterion, staff will seek guidance/direction from the County Administrator's office regarding negotiations beyond appraised value.

Agricultural Buffers: Same as prior classification with negotiations limited to the highest appraised value.

**Provisional Suspended**: Sites or parcels that are not actively being considered because (1) the owner has indicated that they do not want the property in the ELAPP Program, but would be eligible for negotiations at any time the owner authorizes being considered, or (2) essential or important sites where an offer has been presented but negotiations were not successful.

Sites/parcels in this classification will have their prior ranking designation reestablished if (1) owner has indicated that they are willing to be considered by ELAPP or the owners have indicated that they are willing to resume negotiations and have provided transaction terms that staff feels warrant further consideration, (2) there has been no substantive change in the property since it was ranked as a Provisional Suspended, and (3) there is space in their ranking classification.

**Suspended**: Sites that are no longer eligible for consideration in the program because they have been developed or otherwise altered, have been preserved through another program, or are owned by another governmental agency.

**Re-Ranking:** The ELAPP Site Selection Team will meet to review the ranking of all "approved" sites to determine if any site warrants re-ranking due to (1) available space in "Essential" or "Important" ranking. This will occur if either (1) requested by the BOCC as part of the process to issue additional bonds, or (2) Every five years if there is funding available for acquisitions.

**NOTE**: Any currently approved sites that are not included in the ELAPP strategic plan will no longer be eligible for preservation.

\* These numbers will be reviewed periodically and, if necessary, adjusted by the General Committee.

# **Negotiations**

The due diligence and appraisal process will remain the same other than the addition of the following:

**No Use of Eminent Domain:** The County will not use eminent domain to acquire properties for preservation through ELAPP.

(While the annual report states that ELAPP is a voluntary program and will not use eminent domain to acquire property for preservation, there is no formal policy that prohibits eminent domain.)

# APPENDIX F PARTIAL TEXT OF ELAPP AUDIT BY COUNTY INTERNAL AUDITOR



# Board of County Commissioners County Internal Auditor's Office

JAN K. PLATT ENVIRONMENTAL LANDS ACQUISITION AND PROTECTION PROGRAM
AND
CONSERVATION & ENVIRONMENTAL LANDS MANAGEMENT
ENVIRONMENTAL LANDS MANAGEMENT SECTION – PART 1

Report # 18-02 June 20, 2018



TO:

**Board of County Commissioners** 

FROM:

Peggy Caskey, County Internal Auditor

DATE:

June 20, 2018

SUBJECT:

Jan K. Platt Environmental Land Acquisition and Protection Program and Conservation & Environmental Lands Management - Environmental Lands

Management Section – Part 1, Audit Report #18-02

The Audit Team performed an audit of the above referenced Jan K. Platt Environmental Lands Acquisition and Protection Program and Conservation & Environmental Lands Management - Environmental Lands Management Section. Response to the Audit Team's recommendations was received from the Director of the Conservation and Environmental Lands Management (CELM) Department. Management's response follows each audit comment and recommendation.

The purpose of this Report is to provide management independent, objective analysis, recommendations, counsel, and information concerning the activities reviewed. As such, this Report is not an appraisal or rating of management.

Although the Audit Team exercised due professional care in the performance of this audit, this should not be construed to mean that unreported noncompliance or irregularities do not exist. The deterrence of fraud and/or employee abuse is the responsibility of management. Audit procedures alone, even when carried out with professional care, do not guarantee that fraud or abuse will be detected.

I appreciate the cooperation and professional courtesies extended to the Audit Team. Conservation & Environmental Lands Management gave the Audit Team full, free, and unrestricted access to all applicable activities, records, property, and personnel necessary to accomplish the stated objective of this audit engagement. Personnel also provided necessary assistance for the Audit Team to effectively perform the audit in an efficient manner.

Sincerely,

Peggy Caskey, CIA, CISA, CFE County Internal Auditor

CC:

Dexter Barge, Assistant County Administrator

Christine Beck, County Attorney

Greg Horwedel, Deputy County Administrator

Mike Merrill, County Administrator

John (Forest) Turbiville, Director, Conservation and Environmental Lands Management

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#### **EXECUTIVE SUMMARY**

The Jan K. Platt Environmental Land Acquisition and Protection Program (ELAPP) life cycle has three main areas of activities: site acquisition, site restoration, and ongoing site maintenance. The Audit Team reviewed processes and controls in the site acquisition and ongoing site maintenance activities.

The site acquisition activities reviewed by the Audit Team were in compliance with applicable Jan K. Platt, ELAPP Administrative Procedures.

For all of the management plans reviewed, that required the State's approval, the approval was obtained. The Conservation & Environmental Lands Management - Environmental Lands Management Section (Section) had a required management plan on file for 100% of the sites tested. Of these plans on file, 62% were updated timely.

The ongoing site maintenance activity does not have a well-defined work order management system or record-keeping practices which can lead to a higher potential for errors and higher costs due to inefficiencies. The Board of County Commissioners (BOCC) has an inter-local agreement with the University of South Florida to assist management with enhancing record-keeping practices.

In part 2 of this project, it is anticipated that, the County Internal Auditor will oversee a contract with Barth Associates to assist the Section with establishing specific, measurable outcomes for conservation land acquisition, restoration, and maintenance.

#### **OVERALL OPINION**

Although certain controls and processes for the daily ongoing site maintenance activities are not yet well formalized, defined and documented, there appears to be an existence of some overall control awareness. The recommendations in this Report are designed to further strengthen and mature the control structure from an informal level to a repeatable level (from 1 to a 2 out of a possible 5).

The exit conference was held on April 10, 2018.

Other minor concerns not included in this Report were communicated to management and/or corrected during fieldwork.

#### **AUDITED BY**

Peggy Caskey, CIA, CISA, CFE, County Internal Auditor Melinda Jenzarli, CIA, CISA, CFE, CPA, MBA, Lead Internal Auditor Ricardo Cepin, CPA, CFE, former Senior Internal Auditor (participated on the Audit Team from May 1, 2017, to March 15, 2018)



Board of County Commissioners

Ken Hagan Pat Kemp Lesley "Les" Miller Jr. Sandra Murman Kimberly Overman Mariella Smith Stacy R. White

County Internal Auditor Peggy Caskey

County Administrator
Michael S. Merrill

County Attorney
Christine Beck

County Internal Auditor 601 E. Kennedy Blvd., 16th Floor P.O. Box 1110 Tampa, FL 33601 Phone: (813) 274-6795 **TO:** Board of County Commissioners

**FROM:** Peggy Caskey, County Internal Auditor

DATE: December 5, 2018

SUBJECT: Supplement to Audit Report #IA-18-06 – Jan K. Platt Environmental Lands

Protection Program (ELAP Program) Cost Estimates

Dear Board Members,

I was asked to assist management with identifying the resources necessary to keep the ELAP Program running. To accomplish this goal, the County Internal Auditor's Office performed a two-part project:

- ♣ Part 1 was performed by the County Internal Auditor's Audit Team, Report #IA-18-02, issued on June 20, 2018; and
- → Part 2 was performed by Barth Associates/project managed by the County Internal Auditor, Report #IA-18-06, issued on December 5, 2018.

In Part 1, the Audit Team reviewed processes and controls for the site acquisition and ongoing site maintenance activities. Due to a lack of sufficient data and record-keeping controls, the Audit Team was unable to determine the resources necessary to maintain the ELAP Program. To identify the resources necessary to maintain the ELAP Program, The County Internal Auditor contracted with Barth Associates to assist management with establishing specific, measurable outcomes for conservation land acquisition, restoration, and ongoing maintenance activities. It is anticipated that these tools will take time to develop but once established, they will provide sufficient maintenance resource activity records and corresponding financial data.

Pulling together analysis and estimates provided by Barth Associates and Conservation & Environmental Lands Management Department's data in the 2017 Master Plan, if the County maintains the ELAP Program at the current inventory level of 63,367 acres, the estimated capital restoration and management costs will be approximately \$27.7 million; with annual reoccurring maintenance costs of approximately \$3.1 million. If the County increases the inventory to 92,367 acres (estimated acquisition costs of \$319 million for the additional 29,000 priority acres), the estimated capital restoration and management costs will increase to approximately \$40.4 million; with annual reoccurring maintenance costs of approximately \$4.5 million. See page 2 for details.

# ELAP PROGRAM COST ESTIMATE

#### Prepared by the County Internal Auditor's Office

Supplement to Audit Report #18-06

There are three key financial elements to consider when determining the resources necessary to keep the ELAP Program running: acquisition, restoration, and ongoing maintenance activities.

# **Acquisition Costs**

Per the 2017 Master Plan, page 44, the County can anticipate paying on average between \$10,000 and \$12,000 per acquired acre. Per the Performance Metrics Analysis, page 15, in Report #18-06, "The expectation is that the remaining \$141 million of ELAP Program funds (\$15 million is currently available; an additional \$126 million is approved through the 2008 ELAP Program referendum, but not yet budgeted by the BOCC) will fund the purchase of approximately 14,000 of these 29,000 acres." (Through fee simple acquisition and conservation easements.) To acquire all 29,000 acres, the estimated cost will be \$319 million.

	Priority /	Acreage	Average Cost		Acreage Cost	15,000 Priority	Estimated Cost For These 29,000 Acres
63,367	14,000	15,000	\$11,000	These acres have already been purchased.	\$154,000,000	\$165,000,000	\$319,000,000

# Capital Restoration and Management Costs

Per the 2017 Master Plan, page 126, the County can anticipate paying between \$19,097,453 and \$36,295,013 for preserve funding and staffing needs. This averages to \$437 per acre (includes habitat restoration, exotic plant removal, and facility improvements). If the County increases the inventory to 92,367 acres, the estimated capital restoration and management costs will increase to approximately \$40.4 million.

			Cost Measure	e residente de la	Additional	Additional	
(2017)	Addi	lional	- Estimated	(2017) Current	14,000 Priority	15,000 Priority	Estimated Cost
Current	Priority	Acreage	Average Cost	Acreage Cost	Acreage Cost	Acreage Cost	For These
Acreage	(~ 29,00	0 Acres)	Per Acre	Estimates	Estimates	Estimates	92,367 Acres
63,367	14,000	15,000	\$437	\$27,691,379	\$6,118,000	\$6,555,000	\$40,364,379

# **Annual Recurring Maintenance Costs**

Per the 2017 Master Plan, page 128, the County can anticipate paying approximately \$48.82 per acre for annual reoccurring maintenance (includes equipment, supplies and personnel costs). If the County increases the inventory to 92,367 acres, the estimated annual reoccurring maintenance costs will increase to approximately \$4.5 million.

24.6			Cost Measure		Additional	Additional	
(2017)	Additi	onal	- Estimated	(2017) Current	14,000 Priority	15,000 Priority	<b>Estimated Cost</b>
Current	Priority A	creage	Average Cost	Acreage Cost	Acreage Cost	Acreage Cost	For These
Acreage	(~ 29,000	Acres)	Per Acre	Estimates	Estimates	Estimates	92,367 Acres
63,367	14,000	15,000	\$48.82	\$3.093.577	\$683,480	\$732,300	\$4.509.357



Hillsborough County Board of County Commissioners

# Jan K. Platt Environmental Lands Acquisition and Protection Program (ELAP Program) Performance Metrics Analysis



December 5, 2018







#### **ACKNOWLEDGEMENTS**

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#### **EXECUTIVE SUMMARY**

Approximately 63,400 of Hillsborough County's +/- 80,000 acres of conservation and environmental lands are considered "preserves." These lands were acquired through the Jan K. Platt Environmental Lands Acquisition and Protection (ELAP) Program for natural resource protection because of their unique natural features, ability to buffer river and stream floodplains, the presence of rare species, location in a wildlife corridor, and/or other similar selection criteria.

Hillsborough County contracted with Barth Associates to conduct this Performance Metrics Analysis to establish measurable outcomes for conservation land acquisition, restoration and maintenance; and to define metrics to track performance towards the desired outcomes. This study also aspires to answer three questions:

- 1) What streamlined metrics can be used to measure the performance of Hillsborough County's ELAP Program, including measurable outcomes for desired future conditions, indicators of success, and monitoring protocols for each site?
- 2) Will the future ELAP Program established by Hillsborough County, including the acquisition of approximately 14,000 additional acres proposed with the remaining \$141 million funds in the ELAP Program, provide a resilient, sustainable resource that can be effectively managed in perpetuity?
- 3) How does Hillsborough County's ELAP Program compare with other Florida counties' acquisition programs, including consideration of the percentage of "developable lands," i.e. those natural areas not protected by other State or Federal conservation agencies, and/or environmental regulations?

#### **Streamlined Performance Metrics**

In response to the first question, the Planning Team, comprised of Drs. Barth and Exum, external subject experts; and Hillsborough County Conservation and Environmental Lands Management (CELM) Department staff including Turbiville, Dickerson, Wilson and Bradshaw, created new performance metrics including desired future conditions, indicators of success, and monitoring protocols. The metrics are based on legislative and regulatory mandates for ELAP Program lands including State grants, Hillsborough County ordinances, and Conservation and Environmental Lands Management (CELM) Department Strategic Plan objectives and performance measures. These mandates are all consistent regarding the purpose for acquiring environmental lands, and Hillsborough County's responsibilities for resource management, recreation access, and stewardship.

- Desired Future Conditions describe the desired objectives and outcomes from acquisition, restoration, and management activities, based on the legislative and regulatory mandates. Desired future conditions reflect the expected condition of the preserves when conservation objectives are met.
- Indicators of Success are measurable outcomes that can be used to measure progress
  towards the desired future conditions. indicators of success can be used to measure
  progress for individual preserves, and/or the entire ELAP Program. Well-defined
  indicators of success provide the ability to compare current conditions with those that are
  desired, and to intensify or adjust efforts to achieve the objectives.
- Monitoring Protocols are the activities required to assess how well each preserve is accomplishing the desired future conditions and indicators of success, leading to corrective actions as needed.



The desired future conditions and indicators of success were integrated into a template for annual work plans for each of the ELAP Program sites. The performance results from each preserve work plan can be aggregated each year to create an annual ELAP Program-wide "dashboard" that measures annual performance and progress towards desired outcomes and can be used to direct needed adjustments for the following year. For example, accomplishment of the desired system-wide, annual prescribed fire performance objectives will require an increase from 3,700 acres to 9,142 acres burned each year in order to meet public safety and ecological objectives for all ELAP Program lands.

#### Sustainability of the Future ELAP Program Protection Scenario

The future ELAP Program protection scenario as shown on the ELAP Program Priority Acquisition map (Figure 5), including the acquisition of an additional 14,000+/- acres of environmental lands, has the potential to provide a resilient, sustainable resource that can be effectively managed in perpetuity. However, acquisition alone will not be sufficient to ensure sustainability. While it was determined that fee simple land acquisition remains the most effective means of protecting Hillsborough County's environmental lands, the County should take other actions as well. To ensure that ELAP Program lands will be sustainable and resilient in the future, recommendations include:

- Instill a sense of urgency to utilize additional County funding for land acquisition as approved by voters in the 2008 ELAP Program Referendum, including fee simple acquisition and conservation easements (14.9% of the ELAP Program lands initially approved for acquisition have already been developed);
- Continue the emphasis on obtaining external funding from State and Federal natural resource partners to supplement Hillsborough County's land acquisition efforts;
- Focus on connecting existing ELAP Program preserves to maintain landscape integrity, prevent habitat fragmentation, and ensure long-term manageability and health of natural ecosystems;
- Adopt the proposed desired future conditions, indicators of success, monitoring protocol and ELAP Program dashboard to ensure management actions will be effective in continuing to sustain Hillsborough County's natural resources;
- Implement annual work plans for all ELAP Program preserves to direct day-to-day management activities needed to accomplish desired future conditions, including management actions, annual budgets, and staff allocation;
- Utilize indicators of success to measure progress towards desired future conditions. In particular, adhere to the prescribed fire return intervals and invasive exotic plant reduction goals outlined in Appendix 2, and enhance funding accordingly to meet these objectives;
- Continue funding and staffing for the Conservation & Environmental Lands Management Department to implement the management actions defined in approved management plans, particularly ecological burning and exotic species control;
- Implement and enforce Hillsborough County's policies and regulations that supplement the efforts of the ELAP Program;
- Resist proposed modifications to the Comprehensive Plan or future land use changes that would compromise the integrity and connectivity of the ELAP Program lands;
- Work with municipalities and adjacent counties on a consistent approach to regional comprehensive plan and future land use objectives compatible with the ELAP Program; and



 Prioritize future acquisitions based on a comprehensive strategy for evaluating the resources to be protected, including a vulnerability assessment based on various futuristic assumptions.

#### Comparison against other county Environmental Lands Protection Programs

Hillsborough County has had remarkable success with acquisition of natural lands using funding established by voter-approved referenda, leveraged with external funding. Hillsborough County is, by far, the most successful county in terms of the acreage acquired compared with other local government acquisition programs, particularly those of the 10 most populous counties in Florida.

However, unlike many other counties in Florida, Hillsborough County's conservation efforts have not been supplemented by expansive land acquisition by Federal and/or State government resources. Therefore, Hillsborough County's preserves are particularly vulnerable to incompatible land uses, fragmentation and development. Since there are no expectations that the State or Federal government will purchase lands at a rate any different than what has transpired in the last three decades, Hillsborough County should assume that the sustainability and resilience of its ELAP Program lands will be achieved primarily through the County taking the lead on acquisition efforts. Any joint participation by other government agencies will occur on a case-by-case basis and be dependent upon available and, oftentimes, limited acquisition funding.

#### Resources Necessary to Sustain the ELAP Program

The March 2017 Conservation and Environmental Lands Management Department Master Plan assesses the resources necessary to operate the ELAP Program. Specifically, Chapter 5 of the Master Plan, the Operational Needs Assessment, includes challenges and recommendations for organizational structure, budget, fees and charges, maintenance, programs and services, site security, and technology. The performance metrics and tools developed in this Performance Metrics Analysis report – including the desired future conditions, indicators of success, monitoring protocols, annual work plans, and an annual dashboard – will provide the basis for an ongoing assessment of operational needs to meet the goals of the ELAP Program. Based on the process identified in this report, Conservation and Environmental Lands Management Department senior staff will assess the gap between existing conditions and desired future conditions for each preserve, and, using the annual work plan, determine staff and resources needed to meet short- and long-term objectives.



# APPENDIX "G" ELAPP ORDINANCES

# FOR FIRST REFERENDUM

AGB/XPB 1/6/87

ORDINANCE NO. 87 - 1

Jan 10/2

Draft: la

AN ORDINANCE RELATED TO TAXES FOR ENVIRONMENTALLY SENSITIVE LANDS, BEACHES AND BEACH AGGESS, PARKS AND RECREATIONAL LANDS: DETERMINING TO LEVY, SUBJECT TO THE REFERENDUM HEREIM AUTHORIZED, HILLSBOROUGH COUNTY AD VALOREM TAXES NOT TO EXCEED 1/4 MILL FOR A PERIOD NOT TO EXCEED FOUR YEARS; PROVIDING FOR THE EXPENDITURE OF SAID AD VALOREM TAX REVENUES; PROVIDING FOR THE PLEDGE OF SAID REVENUES; PROVIDING FOR THE PLEDGE OF SAID LOT QUESTION TO AUTHORIZE SAID LEVY ON MARCH 3, 1987; PROVIDING FOR SEVERABILITY; PROVIDING FOR AN EFFECTIVE DATE.

WHEREAS, it is in the public interest to save those environmentally sensitive lands, beaches and beach access, parks and recreational lands located in Hillsborough County which are presently endangered; and

WHEREAS, the Board of County Commissioners of Hillsborough County has determined it to be in the best interest of the citizens of the County to develop a local program to save its environmentally sensitive lands, beaches and beach access, parks and recreational lands through local acquisitions or acquisitions in conjunction with State programs; and

WHEREAS, additional funds are necessary to acquire land within Hillsborough County for the above-referenced purposes; and

of County Commissioners to implement and impose by this Ordinance, if approved by a majority vote of the qualified electors of the County voting in a March 3, 1987 referendum, the levy of an additional ad valorem tax not to exceed .25 mill (1/4 mill) for a period not to exceed four years.

NOW, THEREFORE, BE IT DROWINED BY THE EGARD OF COUNTY CON-

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Subject to the approval of a majority of those qualified electors of Hillsborough County voting in the referendum hereinafter provided for, there is hereby levied and imposed an ad valorem tax, not to exceed .25 mill (1/4 mill), for the purpose of acquiring, preserving and protecting endangered and environmentally sensitive lands, beaches and beach access, parks and recreational lands. All territory within the incorporated and unincorporated areas of Hillsborough County, Florida, shall be embraced by the provisions of this Ordinance. The lands which are acquired under this Ordinance shall be held and maintained by the County in perpetuity for the people of Hillsborough County.

#### SECTION 2 Expenditures

The proceeds of the tax authorized in Section 1 of this Ordinance, as well as any interest or penalties thereon, shall be expended only to provide revenues for acquisition, preservation and protection of endangered and environmentally sensitive lands, beaches and beach access, parks and recreational lands as set forth in Section 1 of this Ordinance.

#### SECTION 3. Pledge

All of the proceeds derived by the tax hereby levied and imposed may, to the extent permitted by law, be pledged by the Board of County Commissioners to secure and liquidate bonds. Issued by the County for the purposes set forth in this Ordinance.

#### SECTION 4. Referendum

(a) The proposed Hillsborough County levy of ad valorem taxes shall be presented to the Hillsborough County electorate by placing the question of whether a .25 mill (1/4 mill) annual levy shall be authorized for a period not to exceed four (4) years at a referendum election held in conjunction with the March 3, 1987 City of Tampa municipal election.

5.

AD YALOREM TAX TO FINANCE ACQUISITION, PRESERVATION AND PROTECTION OF ENDANGERED AND ENVIRONMENTALLY SENSITIVE LANDS.

Shall the Hillsborough County, Florida, Board of County Commissioners be authorized to levy up to .75 mill (1/4 mill) ad valorem tax annually, for a period not to exceed four (4) years, pursuant to Hillsborough County Ordinance No. 87-7

These funds are to be expended only for the purpose of acquiring, preserving and protecting endangered and environmentally sensitive lands, beaches and beach access, parks, and recreational lands.

YES (For Approval)
HO (For Rejection)

# SECTION 5. Authorization

.21

The Board of County Commissioners, officers, agents and employees of the County are hereby authorized and directed to do all acts and things which may be required of them in order to carry out the provisions of this ordinance.

# SECTION 6. Severability.

Commissioners of Hillsborough County, Florida, that if any section, subsection, sentence, clause or provision of this pedinance be held invalid, it shall in no way affect the validity of the remaining portions of this ordinance.

#### SECTION 7. Effective Date

(2) The levy of ad valorem tax proposed by this Ordinance shall become effective when and only if approved by a "Yes" vete by a majority of those voting on the question posed at the March 3, 1987 referendum. If a majority of those voting do not vote "Yes" to the question posed, the proposed levy shall her be authorised and shall be of no force and effect.

(b) Into Irdinance shall be effective upon receipt of official acknowledgement that it has been duly filed, but be of no further effect if the proposed levy is not approved by medority of those voting at the March 3, 1987 referendum. STATE OF FLORIDA COUNTY OF HILLSBOROUGH ) 1. RICHARD AKE, Clerk of the Circuit Court and Ex Officio Clerk of the Board of County Commissioners of Hillsborough Coun-8 ty. Florida, do hereby certify that the above and foregoing is a true and correct copy of an Ordinance adopted by the Board at its 9 regular meeting of January 7 record in Minute Book 128 sborough County, Florida. , 1987, as the same appears of 10 of the Public Records of Hill-11 WITHESS my hand and official seal this 12 13 RICHARD AKE CLERK 14 15 16 e11335wn 17 18 19 20 Legal Sufficiency. 21 22 26 2.8: 29

AM ORDINANCE AMENDING HILLS-GROUGH COUNTY ORDINANCE NUMBER 87-1, TO PROVIDE FOR THE ABILITY OF THE COUNTY TO CONVEY PROPERTY TO OTHER PUBLIC AGENCIES; PROVIDING FOR APPLICATION TO ALL PROPERTY ACQUIRED TO DATE OR TO BE ACQUIRED BY FUNDING PROVIDED BY ORDINANCE 87-1; PROVIDING AN EFFECTIVE DATE.

WHEREAS, the Board of County Commissioners of Hillsborough County, Florida, duly enacted Hillsborough County Ordinance 87-1 on January 7, 1987; that the Ordinance was approved by the voters by a referendum held on March 3, 1987; that the referendum was advisory and not required by Florida Law; and

WHEREAS, Ordinance 87-1 was enacted to provide funding for a local program to save its environmentally sensitive lands, beach and beach access, parks and recreational lands through local acquisitions or acquisitions in conjunction with state programs; and

WHEREAS, all lands acquired under Ordinance 87-1 are required to be held and maintained by the County in perpetuity for the people of Hillsborough County to assure that the property is not sold to a private entity for development at some future date; and

WHEREAS, state efforts such as the Conservation and Recreational Lands (CARL) Program, the Save Our Rivers Program, and the additional funding available through Preservation 2000 have been established with similar objectives as the County's proservation effort; that in order to participate with these programs it is necessary to convey the property to a public agency; that the state programs are not willing to hold title jointly; that "bargain purchases" by the state require conveyance; and

WHEREAS, the voters of Hillsborough County overwhelmingly approved the referendum referenced in Hillsborough County Ordinance number 90-19 for the continuation of the program through the issuance of up to \$100 million in bonds; and

WHEREAS, Ordinance 90-19 provides for the requirements for the conveyance of lands to public agencies; and

WHEREAS, in an effort to carry out the datermination set forth in Ordinance 87-1 that the County acquire properties in

conjunction with state programs, the Board of County Commissioners of Hillsborough County, Florida finds that it is in the best interest of the citizens of Hillsborough County to amend Ordinance 87-1 to correspond with the requirements of conveyance as stated in Ordinance 90-19.

NOW THEREFORE, BE IT ORDAINED BY THE BOARD OF COUNTY COMMISSIONERS OF HILLSBOROUGH COUNTY, FLORIDA THIS 6th DAY OF

SECTION 1. Section 1 of Hillshorough County Ordinance No. 87-1 is amended to read:

, 1991:

Subject to the approval of a majority of those qualified electors of Hillsborough County voting in the referendum hereinafter provided for, there is hereby levied and imposed an ad valorem tax, not to exceed .25 mill (1/4 mill), for the purpose of acquiring, preserving and protecting endangered and environmentally sensitive lands, beaches and beach access, parks and recreational lands. All territory within the incorporated and unincorporated areas of Hillsborough County shall be embraced by the provisions of this Ordinance. Any property acquired pursuant to this Ordinance may be conveyed, in whole or part, to other public agencies for preservation or recreation purposes, provided that:

- (a) Such conveyance is done pursuant to a written agreement between the County and the public agency which will provide that any use of the property by such agency or any other subsequent public agency owner must be consistent with preserving, protecting, managing or restoring the property, subject to the County having the right of first refusal if such other public agency proposes to dispose of such property.
- (b) Any proceeds received by the County from such conveyance shall be expended only to provide revenues for acquisition, preservation and protection of endangered and environmentally sensitive lands, beaches and beach access, and parks and recreation lands.
  - (c) Any property acquired pursuant to this

Ordinance which is not conveyed to another public agency shall be held by Hillsborough County for the purposes specified in Section 1(b) of this amendment.

SECTION 2. This amendment shall apply to all property acquired to date or to be acquired by funding provided by Ordinance 87-1.

SECTION 3. This Ordinance shall become effective upon approval.

STATE OF FLORIDA )
COUNTY OF HILLSBOROUGH )

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I, RICHARD L. AKE, Clerk of the Circuit Court and EX-Officio Clerk of the Board of County Commissioners of Hillsborough County, Florida, do hereby certify that the above and foregoing is a true copy of the Ordinance adopted by the Board in its regular meeting of February 6, 1991 as the same appears of record in Minuta Book 177 of the Public Records of Hillsborough County, Florida.

> RICHARD L. AKE CLERK OF THE CIRCUIT COURT

BY: Ordeth The Acchala

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APPROVED BY COUNTY ATTORNEY

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Approved As To Form And
Legsl Sufficiency.

#### ORDINANCE NO. 93-15

AN ORDINANCE HILLSBOROUGH AMENDING ORDINANCE NO. 87-1, AS AMENDED BY ORDINANCE WHICH PROVIDED FOR TAXES ENVIRONMENTALLY SENSITIVE LANDS, BEACHES AND BEACH ACCESS, PARKS AND RECREATIONAL LANDS, SUBJECT TO REFERENDUM THEREIN AUTHORIZED; PROVIDING FOR THE ABILITY TO CONVEY PROPERTY RIGHTS THAT WILL NOT IMPACT THE PRESERVATION THE PROPERTY, THE PROPERTY ASSOCIATED WITH SETTLEMENT OF ACTUAL POTENTIAL EMINENT DOMAIN AFFIRMING THE PUBLIC PURPOSE OF THE PROPERTIES ACQUIRED THROUGH FUNDING FROM THIS ORDINANCE; PROVIDING FOR SEVERABILITY; PROVIDING EFFECTIVE DATE.

WHEREAS, the Board of County Commissioners of Hillsborough County, Florida duly enacted Hillsborough County Ordinance 87-1 on January 7, 1987 (the "Ordinance"); and,

WHEREAS, the Ordinance, as amended, provided for a referendum on the question of whether Hillsborough County should provide funding for the purpose of acquiring, preserving, protecting, managing and restoring environmentally sensitive lands, beaches and beach access, and parks and recreational lands (the "Property"); and,

WHEREAS, the Ordinance was overwhelmingly approved by the voters on March 3, 1987; and,

WHEREAS, the Ordinance, as amended, requires that all Property acquired under the Ordinance remain in County ownership, for the purposes identified in the Ordinance, unless conveyed to another governmental entity for preservation purposes; and,

WHEREAS, the number of Properties identified in the Environmental Lands Acquisition and Protection Program ("ELAPP")

exceeds current funding; and,

WHEREAS, there are property rights associated with the acquisition of certain Property which do not need to be retained by the County to accomplish the preservation of the Property; and.

WHEREAS, the future sale of these property rights could provide additional funding for ELAP?'s acquisition and management; and,

WHEREAS, portions of the Properties acquired through the Ordinance may be needed by other public or quasi-public entities, including utility companies, which have the power of emiment domain to accomplish their service to the public ("Public Entity"); and,

WHEREAS, in order to more effectively serve the needs of the public, the County needs to have the ability to negotiate and accept a settlement of actual or potential emiment domain litigation from a Public Entity provided that the intent of the Ordinance is preserved; and,

WHEREAS, funds are expended in accordance with the Ordinance in order to preserve Property for the benefit of the general public and the protection of these lands is in the best interest of the citizens of Hillsborough County; and,

WHEREAS, in order to help assure that these Properties are preserved, the Board of County Commissioners wishes to affirm, through this Ordinance, that these Properties have a highest public purpose; and,

WHEREAS, the Board of County Commissioners of Hillsborough County, Florida finds that it is in the best interest of the citizens of Hillsborough County to amend the Ordinance to permit the sale of property rights not essential to the preservation of

the Property acquired through ELAPP, have the ability to settle actual or potential eminent domain litigation with a Public Entity having the power of eminent domain provided that the intent of the Ordinance is preserved, and affirm that the preservation of these Properties is a highest public purpose.

NOW THEREFORE, BE IT ORDAINED BY THE BOARD OF COUNTY

COMMISSIONERS OF HILLSBOROUGH COUNTY, FLORIDA THIS 14TH DAY OF

JULY , 1993:

SECTION 1: The following sections are hereby added to Hillsborough County Ordinance 87-1:

#### SECTION 8. SALE OF PROPERTY RIGHTS

Any Property Rights, as defined herein, that are associated with land acquired for preservation through this Ordinance that are not necessary for the preservation of the Property may be sold provided that:

- a. Staff has advised that it is not necessary for the County to retain the Property Rights in order to preserve the Property.
- b. A legally permissible procedure to transfer the Property Rights from the Property acquired for preservation is followed.
- c. The Board of County Commissioners authorizes the sale, transfer, or exchange of the Property Rights by one of the following methods:
  - (1) If the Property Rights are identified prior to the County acquiring title to the Property, and are specifically identified in materials presented to the Board of County Commissioners, said Property

Rights may be sold, exchanged, or transferred to a private party or public agency at the time the Property is acquired, provided that this designation is approved by the Board of County Commissioners as part of the approval of the purchase of the Property. The County may reserve, restrict and/or condition the use of the Property Rights.

- (2) If the Property Rights are identified after the Property is acquired by the County or if the Property Rights become legally transferable after the Property has been acquired, the Board of County Commissioners shall hold a public hearing to identify and consider the transfer, sale, or exchange of the Property Rights to a private party or public agency. The County may reserve, restrict and/or condition the use of the Property Rights.
- d. Any proceeds received from the transfer, sale, or exchange of Property Rights shall only be used for the purposes specified in Section 2 of this Ordinance, or to retire bonds issued pursuant to this Ordinance as directed by the Board at the time the transfer, sale, or exchange is approved.

For the purposes of this section the term "Property Rights" shall include, but is not limited to, density credits, water use permits, or similar water related permits or approvals, and capacity fees associated with water, wastewater, or other utility service prepaid fees.

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# SECTION 9. SETTLEMENT OF ACTUAL OR POTENTIAL EMINENT DOMAIN LITIGATION WITH A PUBLIC AGENCY OR OUASI-PUBLIC ENTITY

The Board of County Commissioners is authorized to negotiate and accept the settlement of actual or potential eminent domain litigation from the Public Entity that has been granted the power of eminent domain to accomplish a project or service for the public and transfer the requested property interest provided that:

- (1) The Public Entity provides evidence that the use of the requested property interest is essential to the project or service and the Public Entity can show that there is no feasible alternative to utilize other property.
- (2) The Public Entity will sufficiently address concerns of the Board of County Commissioners and incorporate, to the Board of County Commissioners' satisfaction, into the design, engineering, and construction for its project or service, the preservation and management of natural habitats in a manner that minimizes the impact that the project or service may have on the Property and will address any other environmental issues as required by the County.
  - (3) Any proceeds received from the conveyance of the fee simple or other interest in the Property as part of the settlement of actual or potential eminent domain litigation shall only be used for the purposes specified in Section 2 of this

Ordinance, or to retire bonds issued pursuant to this Ordinance as directed by the Board of County Commissioners at the time the conveyance is approved.

### SECTION 10 AFFIRMATION OF PUBLIC PURPOSE

The voters of Hillsborough County have approved by referendum the assessment described in this Ordinance to provide funding for the acquisition and management of environmentally sensitive lands. The expenditure of these funds is for the purpose of achieving preservation of lands for the benefit of the public. In recognition of the benefits to the public of preserving these lands, the Board of County Commissioners of Hillsborough County hereby affirms that the acquisition of property for preservation through ELAPP as funded by this Ordinance is a highest public purpose for those properties and that the Board of County Commissioners is responsible for assuring that the properties acquired for preservation will be protected.

SECTION 2: This amendment shall apply to all Property acquired by funding provided by Ordinance 87-1, as amended.

SECTION 3: If any section, sentence, clause, part or provision of this ordinance amendment is held to be invalid by a court of competent jurisdiction, the remainder of this ordinance amendment shall not be affected thereby, but shall remain in full force and effect.

SECTION 4: This Ordinance shall become effective upon receipt of official acknowledgement from the Department of State that said Ordinance has been filed.

STATE OF FLORIDA )

COUNTY OF HILLSBOROUGH )

APPROVED BY COUNTY ATTORNEY

Approved As To Form And Legal Sufficiency. RICHARD AKE CLERK OF CIRCUIT COURT

By: Tenuty Clerk

FOR
SECOND REFERENDUM

#### GROINANCE NO. 90-19

AN ORDINANCE PROVIDING FOR THE ISSUANCE OF GENERAL OBLIGATION BONDS, IN AN AGGREGATE PRIN-CIPAL AMOUNT NOT TO EXCEED \$100 MILLION DOLLARS, FOR THE PURPOSE OF ACQUIRING, PRESERVING, PRO-TECTING, MANAGING AND RESTORING ENVIRONMENTALLY SENSITIVE LANDS, BEACHES AND BEACH ACCESS AND RECREATIONAL LANDS, SUBJECT TO APPROVAL AT THE REFERENDUM HEREIN AUTHORIZED; PROVIDING FOR THE LEVY OF AD VALOREM TAXES NOT TO EXCEED A QUARTER OF A MILL IN ANY ONE YEAR FOR A PERIOD NOT TO EXCEED 20 YEARS FROM THE FIRST LEVY TO RETIRE ANY SUCH BONDS ISSUED: PROVIDING FOR THE EXPENDITURE OF THE PROCEEDS FROM THE SALE OF SUCH BONDS; PROVIDING FOR THE CONVEYANCE OF ANY LANDS ACQUIRED TO OTHER PUBLIC AGENCIES UNDER CERTAIN SPECIFIED CONDITIONS: PROVIDING FOR THE HOLDING OF A REFERENDUM ON SEPTEMBER 4, 1990, AND A BALLOT QUESTION TO BE SUBMITTED TO THE ELECTORATE TO AUTHORIZE THE ISSUANCE OF SUCH BONDS AND A TAX LEVY NOT TO EXCEED A QUARTER OF A MILL IN ANY ONE YEAR TO RETIRE SUCH BONDS; PROVIDING FOR SEVERABILITY: PROVIDING AN EFFEC-TIVE DATE.

WHEREAS, Hillsborough County Ordinance No. 87-1 provided for the levy of an ad valorem tax not to exceed .25 mill for a period not to exceed four years for the purpose of acquiring environmentally sensitive lands within Hillsborough County, and said ordinance was approved at a referendum by a majority vote of the electorate; and

WHEREAS, the Board of County Commissioners has determined that it would be in the best interest of the Citizens of the County to continue a program for the preservation of such environmentally sensitive lands, beaches and beach access, and parks and recreational lands through local acquisitions, or acquisitions in connection with State programs through other public agencies, and

WHEREAS, in order to continue such a program it is necessary to provide a source of funds sufficient to make such acquisitions, and to provide for site management and restoration of lands acquired, and

whereas, since the number of tracts of land which are worthy of preservation and their anticipated costs are in excess of any

other available funding source, it is necessary that such funds be made available through the issuance of bonds for such purposes; and

WHEREAS, it is the intent of the Hillsborough County Board of County Commissioners to issue, if approved by a majority woter of the qualified electors of the County voting in a September 4, 1990 referendum, general obligation bonds in an aggregate principal amount not to exceed \$100 Million Dollars that would be retired by the levy of ad valorem taxes not to exceed .25 mill in any one year for a period not to exceed 20 years from the first levy, to designate a portion of such funding for site restoration and management, and to permit the conveyance of such lands acquired to other public agencies for the purpose of preservation, provided that the proceeds from any such conveyance be used only to acquire additional land or to retire bonds.

NOW, THEREFORE, BE IT CREATNED BY THE BOARD OF COUNTY COM-MISSIGNERS OF HILLSBOROUGH COUNTY, FLORIDA:

#### SECTION 1. Authorization of Bonds.

Subject to the approval of a majority of those qualified electors of Hillsborough County voting in the referendum hereinafter provided for, general obligation bonds of Hillsborough County are authorized to be issued in one or more series in an aggregate principal amount not to exceed one Hundred Million Dollars (\$100,000,000) to acquire, preserve, protect, manage and restore environmentally sensitive lands, beaches and beach access, and parks and recreational lands.

#### SECTION 2. Authorization of Millage.

Such general obligation bonds shall be payable from ad valorem taxes levied on all taxable property in Hillsborough County at a rate not exceeding .25 mill in any one year for a period not to exceed 20 years from the first levy. Such bonds shall bear interest at such rate or rates not exceeding the maximum rate permitted by law at the time of the sale of the bonds, the actual rate to be determined upon the sale of the bonds to

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the bidder whose bid produces the lowest net interest cost to the County.

#### SECTION 3. Expenditure of Bond Proceeds.

The proceeds received from the sale of such general obligation bonds shall be expended to acquire, preserve, protect, manage and restore environmentally sensitive lands, beaches and beach access, and parks and recreational lands. Expenditures for site management shall not exceed two percent (2%) of the bond proceeds or additional funding received from other public agencies. "Site management" includes site security, exotic plant control, maintenance of natural systems, and any activities incidental to such purposes. Expenditures for site restoration shall not exceed three percent (3%) of the purchase price of such site, and shall not be transferable to another site. Any funds designated for restoration but not expended shall be used for acquisition of additional lands or to retire bonds. Properties purchased through this ordinance may be used for recreational purposes provided that such uses will not disturb or degrade the environmental quality of the site.

### SECTION 4. Conveyances of Lands Acquired to Other Public

Any property acquired pursuant to this ordinance may be conveyed, in whole or in part, to other public agencies for preservation or recreation purposes, provided that:

- (a) Such conveyance is done pursuant to a written agreement between the County and the public agency which will provide that any use of the property by such agency or any other subsequent public agency owner must be consistent with preserving, protecting, managing or restoring the property, subject to the County having the right of first refusal if such other public agencies propose to dispose of such property.
- (b) Any proceeds received by the County from such conveyance shall only be used for the purposes specified in

Section 3. of this ordinance, or to retire any bonds issued pursuant to this ordinance.

Any property acquired pursuant to this ordinance which is not conveyed to another public agency shall be held by Hills-borough County for the purposes specified in Section 1. of this Ordinance.

### SECTION 5. Referendum and Ballot Question.

- (a) An election of qualified electors residing in the County is hereby called to be held on September 4, 1990, to determine if the County shall issue General Obligation Bonds in an amount not to exceed \$100 million, principal amount, for the purpose of acquiring, preserving, protecting, managing and restoring approximately sensitive lands, beaches and beach access, and parks and recreational lands. All qualified electors residing in the County shall be entitled and permitted to vote in such bond election. The places and hours of voting and the inspectors and clerks for the bond election shall be the same as for the grimary election to be held in the County on the same date.
- (b) The form of ballot shall be in substantially the following form:

SLOO MILLION FOR PURCHASE OF ENVIRONMENTALLY SENSITIVE LAND

Shall Hillsborough County, Florida, issue not exceeding \$100 million of General Obligation Bonds bearing interest at not exceeding the maximum legal rate at the time of issuance, payable from a twenty year ad valorem tax at a rate not exceeding .25 mill per year, for the purpose of acquiring, preserving, protecting, managing, and restoring anytronmentally sensitive lands, beaches and beach access, parks and recreational lands, as provided in Ordinance #90-19.

	For Bonds	 r	
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#### SECTION 6. Severability.

If any section, sentence, clause, part or provision of this ordinance is held to be invalid by a count of competent jurisdiction, the remainder of this ordinance shall not be affected thereby, but shall remain in full force and effect.

#### SECTION 7. Effective Date.

- (a) This ordinance shall be effective upon receipt of official acknowledgment from the Department of State that said ordinance has been filed.
- (b) The authority to issue general obligation bonds and to levy ad valorem taxes to retire such bonds as proposed in this ordinance shall become effective when, and only if, approved by a majority of those voting on the question posed at the September 4, 1990 referendum. If a majority of those voting on the question posed do not vota "for bonds," the proposed bonds and tax levy shall not be authorized, and this ordinance shall be of no force and effect.

STATE OF FLORIDA
COUNTY OF HILLSBOROUGH

I, RICHARD AKE, Clerk of the Circuit Court and Ex Difficion Clerk of the Board of County Commissioners of Hillsborough, County, Florida, do hereby certify that the above and foregoing is a true and correct copy of an ordinance adopted by the Board at its regular meeting of <a href="June 20">June 20</a>, 1990 as the same appears of record in Minute Book <a href="159">159</a> of the Public Records of Hillsborough County, Florida.

WITNESS my hand and official seal this 25th day of June , 1990.

RICHARD AKE, CLERK

By: Mile his Bishing

APPROVED BY COUNTY ATTORNEY

Assistant County Attorney

### ORDINANCE NO. 90-31E

AN ORDINANCE AMENDING HILLSBOROUGH COUNTY OR-DINANCE NO. 90-19, WHICH PROVIDED FOR THE IS-SUANCE OF GENERAL OBLIGATION BONDS, IN AN AGGRE-GATE PRINCIPAL AMOUNT NOT TO EXCEED \$100 MILLION DOLLARS, FOR THE PURPOSE OF ACQUIRING, PRESERV-ING, PROTECTING, MANAGING AND RESTORING ENVIRON-MENTALLY SENSITIVE LANDS, BEACHES AND BEACH AC-CESS, PARKS AND RECREATIONAL LANDS, SUBJECT TO APPROVAL AT A REFERENDUM THEREIN AUTHORIZED: PRO-VIDING FOR CHANGING THE REFERENDUM DATE FROM SEP-TEMBER 4, 1990 TO OCTOBER 2, 1990; PROVIDING FOR SEVERABILITY; PROVIDING AN EFFECTIVE DATE.

WHEREAS, the Board of County Commissioners of Hillsborough County, Florida, duly enacted Hillsborough County Ordinance 90-19 on June 20, 1990; and

WHEREAS, that ordinance called for a referendum on September 4, 1990 on the question of whether Hillsborough County should issue general obligation bonds not to exceed \$100 million for the purpose of acquiring, preserving, protecting, managing and restoring environmentally sensitive lands, beaches and beach access, and parks and recreational lands; and

WHEREAS, due to a misunderstanding, the notice of such referendum election as required by law was not published within the time required; and

WHEREAS, it is in keeping with the will of the people as made known to the Board of County Commissioners to reschedule such referendum election to the earliest possible date; and

WHEREAS; the inability to hold the referendum as originally scheduled has raised significant public concern; and

WHEREAS, substantial sums have been expended by various citizen groups in anticipation of this issue being presented to the electorate in an expeditious manner; and

WHEREAS, the continuing development of Hillsborough County creates an urgency with respect to the preservation of our remaining environmentally sensitive lands; and

WHEREAS, the ballot for the November general election is crowded and will not afford this issue the prominence which the

Board of County Commissioners and the public intended it to have when it was originally scheduled for September 4, 1990, and

WHEREAS, the Board of County Commissioners of Hillsborough County, Florida, finds that it is in the best interest of the citizens of Hillsborough County to present this issue to the electorate at the next available election date, which is October 2, 1990; and

whereas, a position on the October 2, 1990 primary election ballot is in keeping with the Board's intent and with the urgency of protecting environmentally sensitive lands; and

WHEREAS, in light of the foregoing, the Board has declared by a four-fifths vote of its membership that an emergency exists with regard to rescheduling a date for the referendum election, valving the Notice requirements, and that the immediate enactment of this ordinance is necessary:

SECTION 1. The fifth whereas clause of Hillsborough County
Ordinance No. 90-19 is amended to read:

WHIREAS, it is the intent of the Hillsborough County Board of County Commissioners to issue, if approved by a majority vote of the qualified electors of the County voting in an September + October 2, 1990 referendum, general obligation bonds in an aggregate principal amount not to exceed \$100 Million Dollars that would be retired by the levy of ad valorem taxes not to exceed .25 mill in any one year for a period not to exceed 20 years from the first levy, to designate a portion of such funding for site restoration and management, and to permit the conveyance of such lands acquired to other public agencies for the purpose of preservation, provided that the proceeds from any such conveyance be used only to acquire additional land or to retire

SECTION Z. Paragraphs 5(a) and (b) of Hillsborough County Ordinance No. 90-19 are amended to read:

- County is hereby called to be held on Sepsember 4 October 2, 1990, to determine if the County shall issue General Obligation .Bonds in an amount not to exceed \$100 million, principal amount, for the purpose of acquiring, preserving, protecting, managing and restoring environmentally sensitive lands, beaches and beach access, and parks and recreational lands. All qualified electors residing in the County shall be entitled and permitted to vote in such bond election. The places and hours of voting and the inspectors and clerks for the bond election shall be the same as for the primary election to be held in the County on the same date.
- (b) The form of ballot shall be in substantially the following form:

ISSUANCE OF BONDS NOT TO EXCEED \$100 MILLION FOR PURCHASE OF ENVIRONMENTALLY SENSITIVE LAND

Shall Killsborough County, Florida, issue not exceeding \$100 million of General Obligation Bonds bearing interest at not exceeding the maximum legal rate at the time of issuance, payable from a twenty year ad valorem tax at a rate not exceeding .25 mill per year, for the purpose of acquiring, preserving, protecting, managing, and restoring environmentally sensitive lands, beaches and beach access, parks and recreational lands, as provided in Ordinance \$90-19, as amended.

For Bonds

Against Bonds

SECTION 3. Paragraph 7(b) of Hillsborough County Ordinance No. 90-19 is amended to read:

<sup>(</sup>b) The authority to issue general obligation bonds and to levy ad valorem taxes to retire such bonds as proposed in this ordinance shall become effective when, and only if, approved by a majority of those voting on the question posed at the September + October 2, 1990 referendum. If a majority of those voting on the question posed do not vote "for bonds," the proposed bonds and

tax levy shall not be authorized, and this ordinance shall be of no force and effect.

SECTION 4. If large section, sentence, clause, part or provision of this ordinance is held to be invalid by a count of competent jurisdiction, the remainder of this ordinance shall not be affected thereby, but shall remain in full force and effect.

SECTION 5. This ordinance shall become effective when a copy has been accepted by the postal authorities of the Government of the United States for special delivery, by registered mail to the Department of State.

STATE OF FLORIDA )
COUNTY OF HILLSBOROUGH )

I, RICHARD AKE, Clerk of the Circuit Court and Ex Officio Clerk of the Board of County Commissioners of Hillsborough County, Florida, do Hereby certify that the above and foregoing is a true and correct copy of an ordinance adopted by the Board of County Commissioners of Hillsborough County, Florida at its regular meeting of August 28 1990, as the same appears of record in Minute Book 171 of the Public Records of Hillsborough County, Florida

RICHARD AKE, CLERK

By Juill 7n. Aicheld
Deputy Clerk

APPROVED BY COUNTY ATTORNEY

By: John Man Man Attorney
Assistant County Attorney

AN ORDINANCE AMENDING HILLSBOROUGH COUNTY ORDINANCE NO. 90-19, WHICH PROVIDED FOR THE ISSUANCE OF GENERAL OBLIGATION BONDS, IN AN AGGREGATE PRINCIPAL AMOUNT NOT TO EXCEED \$100 MILLION
DOLLARS, FOR THE PURPOSE OF ACQUIRING, PRESERVING, PROTECTING, MANAGING AND RESTORING ENVIRONMENTALLY SENSITIVE LANDS, BEACHES AND BEACH ACCESS, PARKS AND RECREATIONAL LANDS, SUBJECT TO
APPROVAL AT A REFERENDUM THEREIN AUTHORIZED; PROVIDING FOR CHANGING THE REFERENDUM DATE FROM SEPTEMBER 4, 1990 TO OCTOBER 2, 1990; PROVIDING FOR
SEVERABILITY; PROVIDING AN EFFECTIVE DATE.

WHEREAS, the Board of County Commissioners of Hillsborough County, Florida, duly enacted Hillsborough County Ordinance 90-19 on June 20, 1990; and

WHEREAS, that ordinance called for a referendum on September

4, 1990 on the question of whether Hillsborough County should

issue general obligation bonds not to exceed \$100 million for the
purpose of acquiring, preserving, protecting, managing and
restoring environmentally sensitive lands, beaches and beach

access, and parks and recreational lands; and

WHEREAS, due to a misunderstanding, the notice of such referendum election as required by law was not published within the time required; and

WHEREAS, it is in keeping with the will of the people as made known to the Board of County Commissioners to reschedule such referendum election to the earliest possible date; and

WHEREAS, the inability to hold the referendum as originally scheduled has raised significant public concern; and

WHIREAS, substantial sums have been expended by various citizen groups in anticipation of this issue being presented to the electorate in an expeditious manner; and

WHEREAS, the continuing development of Hillsborough County creates an urgency with respect to the preservation of our remaining environmentally sensitive lands; and

WHEREAS, the ballot for the November general election is crowded and will not afford this issue the prominence which the

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Board of County Commissioners and the public intended it to have when it was originally scheduled for September 4, 1990; and

WHEREAS, the Board of County Commissioners of Hillsborough County, Florida, finds that it is in the best interest of the citizens of Hillsborough County to present this issue to the electorate at the next available election date, which is October 2, 1990; and

WHEREAS, a position on the October 2, 1990 primary election ballot is in keeping with the Board's intent and with the urgency of protecting environmentally sensitive lands.

NOW, THEREFORE, BE IT ORDAINED BY THE BOARD OF COUNTY

COMMISSIONERS OF HILLSBOROUGH COUNTY, FLORIDA, THIS 19th DAY

OF September , 1990:

SECTION 1. The fifth whereas clause of Hillsborough County Ordinance No. 90-19 is smended to read:

WHEREAS, it is the intent of the Killsborough County
Board of County Commissioners to issue, if approved by a majority
vote of the qualified electors of the County voting in an
September + October 2, 1990 referendum, general obligation bonds
in an aggregate principal amount not to exceed \$100 Million
Dollars that would be retired by the lavy of ad valcram taxes not
to exceed .25 mill in any one year for a period not to exceed 20
years from the first lavy, to designate a portion of such funding
for site restoration and management, and to permit the conveyance
of such lands acquired to other public agencies for the purpose
of preservation, provided that the proceeds from any such
conveyance be used only to acquire additional land or to retire
bonds.

SECTION 2. Paragraphs 5(a) and (b) of Hillsborough County Ordinance No. 90-19 are amended to read:

(a) An election of qualified electors residing in the County is hereby called to be held on September + October 2, 1990, to determine if the County shall issue General Obligation Bonds in an amount not to exceed \$100 million, principal amount, for the purpose of acquiring, preserving, protecting, managing, and restoring environmentally sensitive lands, beaches and beach

residing in the County shall be entitled and permitted to vote in such bond election. The places and hours of voting and the inspectors and clarks for the bond election shall be the same as for the primary election to be held in the County on the same date.

(b) The form of ballot shall be in substantially the following form:

ISSUANCE OF BONDS NOT TO EXCEED \$100
MILLION FOR PURCHASE OF ENVIRONMENTALLY
SENSITIVE LAND

Shall Hillsborough County, Florida, issue not exceeding \$100 million of General Obligation Bonds bearing interest at not exceeding the maximum legal rate at the time of issuance, payable from a twenty year ad valorem tax at a rate not exceeding .25 mill per year, for the purpose of acquiring, preserving, protecting, managing, and restoring environmentally sensitive lands, beaches and beach access, parks and recreational lands, as provided in Ordinance #90-19, as amended.

\_\_\_\_ For Bonds

SECTION 3. Paragraph 7(b) of Hillsborough County Ordinance
No. 90-19 is amended to read:

(b) The authority to issue general obligation bonds and to levy ad valorem taxes to retire such bonds as proposed in this ordinance shall become effective when, and only if, approved by a majority of those voting on the question posed at the September i October 2, 1990 referendum. If a majority of those voting on the question posed do not vote "for bonds," the proposed bonds and tax levy shall not be authorized, and this ordinance shall be of no force and effect.

SECTION 4. If any section, sentence, clause, part or provision of this ordinance is held to be invalid by a court of competent jurisdiction, the remainder of this ordinance shall not be affected thereby, but shall remain in full force and effect.

\_\_\_\_\_ Against Bonds

SECTION 5. This ordinance shall become effective upon receipt of official acknowledgment from the Secretary of State that said ordinance has been filed.

STATE OF FLORIDA

COUNTY OF HILLSBOROUGH

I, RICHARD ARE, Clerk of the Circuit Court and Ex Officio Clerk of the Board of County Commissioners of Hillsborough County, Florida, do hereby certify that the above and foregoing is a true and correct copy of an ordinance adopted by the Board of County Commissioners of Hillsborough County, Florida at its regular meeting of September 19, 1990, as the same appears of record in Minute Book 172 of the Public Records of Hillsborough County, Florida.

RICHARD AKE, CLERK

By Ocdith M. Michaelan

Deputy Clerk

APPROVED BY COUNTY ATTORNEY

By: Assistant County Attorney

### ORDINANCE NO. 93-16

AN ORDINANCE AMENDING HILLSBOROUGH ORDINANCE NO. 90-19, AS AMENDED BY ORDINANCES 90-31E AND 90-33, WHICH PROVIDED FOR THE ISSUANCE OF GENERAL OBLIGATION BONDS, IN AN AGGREGATE PRINCIPAL AMOUNT NOT TO EXCEED \$100 MILLION DOLLARS, FOR THE PURPOSE OF ACQUIRING, PRESERVING, PROTECTING, MANAGING AND RESTORING ENVIRONMENTALLY SENSITIVE LANDS BEACHES AND BEACH ACCESS, PARKS AND RECREATIONAL LANDS, SUBJECT TO APPROVAL AT A REFERENDUM THEREIN AUTHORIZED; PROVIDING FOR THE ABILITY COUNTY TO SELL PROPERTY IDENTIFIED ACQUISITION OF CONVENIENCE THE ABILITY CONVEY PROPERTY RIGHTS THAT WILL NOT IMPACT THE PRESERVATION OF THE PROPERTY, THE ABILITY TO CONVEY PROPERTY ASSOCIATED WITE SETTLEMENT POTENTIAL EMINENT PROCEEDINGS, AFFIRMING THE PUBLIC PURPOSE OF THE PROPERTIES ACQUIRED THROUGH FUNDING FROM THIS ORDINANCE; PROVIDING FOR SEVERABILITY; PROVIDING AN EFFECTIVE DATE.

WHEREAS, the Board of County Commissioners of Hillsborough County, Florida duly enacted Hillsborough County Ordinance 90-19 on June 20, 1990 (the "Ordinance"); and,

WHEREAS, the Ordinance, as amended, provided for a referendum on the question of whether Hillsborough County should issue general obligation bonds not to exceed \$100 million for the purpose of acquiring, preserving, protecting, managing and restoring environmentally sensitive lands, beaches and beach access, and parks and recreational lands (the "Property"); and,

whereas, the Ordinance was overwhelmingly approved by the voters on October 2, 1990; and,

WHEREAS; the Ordinance requires that all Property acquired under the Ordinance remain in County ownership, for the purposes identified in the Ordinance, unless conveyed to another

governmental entity for preservation purposes; and,

WHEREAS, the number of Properties identified in the Environmental Lands Acquisition and Protection Program ("ELAPP") exceeds current funding; and,

WHEREAS, ELAPP has identified Properties in which the acquisition of only a portion of the Property under one ownership was essential to the preservation effort; and,

WHEREAS, if the County is restricted from the sale of properties not essential to the preservation effort, which are acquired in conjunction with an acquisition of those areas which are necessary to accomplish preservation, ELAPP will not be able to perform as effectively; and,

WHEREAS, there are property rights associated with the acquisition of certain Property which do not need to be retained by the County to accomplish the preservation of the Property; and,

WHEREAS, the future sale of these property rights could provide additional funding for ELAPP's acquisition and management; and.

WHEREAS, portions of the Properties acquired through the Ordinance may be needed by other public or quasi-public entities, including utility companies, which have the power of eminent domain to accomplish their service to the public ("Public Entity"); and,

WHEREAS, in order to more effectively serve the needs of the public, the County needs to have the ability to negotiate and accept a settlement of actual or potential eminent domain litigation from a Public Entity provided that the intent of the Ordinance is preserved; and,

WHEREAS, funds are expended in accordance with the Ordinance

in order to preserve Property for the benefit of the general public and the protection of these lands is in the best interest of the citizens of Hillsborough County; and,

WHEREAS, in order to help assure that these Properties are preserved, the Board of County Commissioners wishes to affirm, through this Ordinance, that these Properties have a highest public purpose; and,

WHEREAS, the Board of County Commissioners of Hillsborough County, Florida finds that it is in the best interest of the citizens of Hillsborough County to amend the Ordinance to permit the sale of certain properties specifically identified for future sale that are not essential to accomplishing preservation objectives, permit the sale of property rights not essential to the preservation of the Property acquired through ELAPP, have the ability to settle actual or potential eminent domain litigation with a Public Entity having the power of eminent domain provided that the intent of the Ordinance is preserved, and affirm that the preservation of these Properties is a highest public purpose.

NOW THEREFORE, BE IT ORDAINED BY THE BOARD OF COUNTY

COMMISSIONERS OF HILLSBOROUGH COUNTY, FLORIDA THIS 14TH DAY OF

JULY , 1993:

SECTION 1: Section 4 of Hillsborough County Ordinance 90-19 is amended to read:

SECTION 4. Conveyances of Lands Acquired to other

Public Agencies and the Sale of

Properties Not Essential to the

Preservation Effort.

- a. Any Property acquired pursuant to this ordinance may be conveyed, in whole or in part, to other public agencies for preservation or recreational purposes, provided that:
  - Such conveyance is done pursuant to a written agreement between the County and the public agency which will provide that any use of the Property by such agency or any other subsequent public agency owner must be consistent with preserving, protecting, managing or restoring the Property, subject to the County having the right of first refusal if such other public agencies propose to dispose of such Property.
  - 2) Any proceeds received by the County from such conveyance shall only be used for the purposes specified in Section 3. of this Ordinance, or to retire any bonds issued pursuant to this Ordinance.
- b. Portions of Properties acquired pursuant to this Ordinance may be sold to a private party or a public agency (including Hillsborough County or associated agency) for purposes other than preservation provided that:
  - (1) A portion of Property held under one ownership has been identified for preservation in accordance with the purposes of this Ordinance.
  - (2) It is not possible to acquire only that portion of the Property identified for preservation due to at least one of the following:

- (a) The owner(s) have indicated that they are not willing or able to sell only the portion of the Property targeted for preservation.
- (b) Staff has advised that it is not practical or possible to acquire only a portion of the Property due to the Property's configuration, nature of the ownership, size or access of the Property not necessary for preservation, or other real estate related factors.
- (c) Staff recommends that it is not in the best interest of the County to separate the portion of the Property not essential for preservation at the time of acquisition.
- Prior to the County acquiring title Property, the area that is to be considered for future sale to a private party or public agency for purposes other than preservation is specifically Identified in materials presented to the Board of County Commissioners an "Acquisition as Convenience", and that this designation requires the express approval of the Board of County Commissioners as part of the approval of the The County, with the purchase of the Property. review and comment of the ELAPP General Committee, or other appropriate Committee as determined by the Board of County Commissioners, may reserve or restrict the use of the property being sold and may convey fee simple or any other interest in said

property as it deems appropriate.

(4) Any proceeds received from the conveyance of the fee simple or other property interest in an "Acquisition of Convenience" shall only be used for the purposes specified in Section 3 of this Ordinance, or to retire bonds issued pursuant to this Ordinance as directed by the Board at the time the sale is approved.

Any Property acquired pursuant to this Ordinance which is not conveyed to another public agency for preservation in accordance with Subsection a, or has not been designated as an "Acquisition of Convenience" in accordance with Subsection b. of this Ordinance, shall be held by Hillsborough County for the purposes specified in Section 3 of this Ordinance.

SECTION 2: The following sections are hereby added to Hillsborough County Ordinance 90-19:

### SECTION 8. SALE OF PROPERTY RIGHTS

Any Property Rights, as defined herein, that are associated with land acquired for preservation through this Ordinance that are not necessary for the preservation of the Property may be sold provided that:

- a. Staff has advised that it is not necessary for the County to retain the property Rights in order to preserve the Property.
- b. A legally permissible procedure to transfer the Property Rights from the Property acquired for preservation is followed.
- The Board of County Commissioners authorizes the sale,

transfer, or exchange of the Property Rights by one of the following methods:

- (1) If the Property Rights are identified prior to the County acquiring title to the Property, and are specifically identified in materials presented to the Board of County Commissioners, said Property Rights may be sold, exchanged, or transferred to a private party or public agency at the time the Property is acquired, provided that this designation is approved by the Board of County Commissioners as part of the approval of the purchase of the Property. The County may reserve, restrict and/or condition the use of the Property Rights.
- (2) If the Property Rights are identified after the Property is acquired by the County or if the Property Rights become legally transferable after the Property has been acquired, the Board of County Commissioners shall hold a public hearing to identify and consider the transfer, sale, or exchange of the Property Rights to a private party or public agency. The County may reserve, restrict and/or condition the use of the Property Rights.
- d. Any proceeds received from the transfer, sale, or exchange of Property Rights shall only be used for the purposes specified in Section 3 of this Ordinance, or to retire bonds issued pursuant to this Ordinance as directed by the Board at the time the transfer, sale, or

exchange is approved.

For the purposes of this section the term "Property Rights" shall include, but is not limited to, density credits, water use permits, or similar water related permits or approvals, and capacity fees associated with water, wastewater, or other utility service prepaid fees.

# SECTION 9. SETTLEMENT OF ACTUAL OR POTENTIAL EMINENT DOMAIN LITIGATION WITH A PUBLIC AGENCY OR QUASI-PUBLIC ENTITY

The Board of County Commissioners is authorized to negotiate and accept the settlement of actual or potential eminent domain litigation from the Public Entity that has been granted the power of eminent domain to accomplish a project or service for the public and transfer the requested property interest provided that:

- (1) The Public Entity provides evidence that the use of the requested property interest is essential to the project or service and the Public Entity can show that there is no feasible alternative to utilize other property.
- (2) The Public Entity will sufficiently address concerns of the Board of County Commissioners and incorporate, to the Board of County Commissioners' satisfaction, into the design, engineering, and construction for its project or service, the preservation and management of natural habitats in a manner that minimizes the impact that the project or service may have on the Property and will address any other environmental issues as required

by the County.

- (3) Any proceeds received from the conveyance of the fee simple or other interest in the Property as part of the settlement of actual or potential eminent domain litigation shall only be used for the purposes specified in Section 3 of this Ordinance, or to retire bonds issued pursuant to this Ordinance as directed by the Board of County Commissioners at the time the conveyance is approved.
- (4) Any interest in Property conveyed in conjunction with this Section will not be required to be designated an as "Acquisition of Convenience" as described in Section 4 of this Ordinance.

### SECTION 10. AFFERMATION OF PUBLIC PURPOSE

The voters of Hillsborough County have approved by referendum the assessment described in this Ordinance to provide funding for the acquisition and management of environmentally sensitive lands. The expenditure of these funds is for the purpose of achieving preservation of lands for the benefit of the public. In recognition of the benefits to the public of preserving these lands, the Board of County Commissioners of Hillsborough County hereby affirms that the acquisition of Property for preservation through ELAPP as funded by this Ordinance is a highest public purpose for those Properties and that the Board of County Commissioners is responsible for assuring that the Properties acquired for preservation will be protected.

SECTION 3: This amendment shall apply retroactively to Property acquired to date and to all property to be acquired by funding provided by Ordinance 90-19, as amended

SECTION 4: If any section, sentence, clause, part or provision of this ordinance amendment is held to be invalid by a court of competent jurisdiction, the remainder of this ordinance amendment shall not be affected thereby, but shall remain in full force and effect.

SECTION 5: This Ordinance shall become effective upon receipt of official acknowledgement from the Department of State that said Ordinance has been filed.

STATE OF FLORIDA COUNTY OF HILLSBOROUGH

I, RICHARD AKE, Clerk of the Circuit Court and Ex-Officio Clerk of the Board of County Commissioners of Hillsborough County Florida, do hereby certify that the above and foregoing is a true copy of an Ordinance adopted by the Board in its regular meeting of July 14, 1993 as the same appears of record in Minute Book 206 of the Public Records of Hillsborough County Florida. Witness my hand and official seal this 16th day of July

**EQVED BY COUNTY ATTORNEY** Approved As To Form And Legal Sufficiency.

RICHARD AKE

CLERK OF CIRCUIT COURT

# ELAPP ORDINANCE FOR THIRD REFERENDUM

### ORDINANCE NO. <u>08-16</u>

AN ORDINANCE PROVIDING FOR THE ISSUANCE OF GENERAL OBLIGATION BONDS NOT TO EXCEED \$200 MILLION DOLLARS, AGGREGATE PRINCIPAL AMOUNT (EXCLUDING REFUNDING BONDS AND PREVIOUSLY AUTHORIZED INDEBTEDNESS), AND MATURING IN NOT MORE THAN THIRTY YEARS FROM ISSUANCE, FOR THE PURPOSE OF FINANCING CAPITAL PROJECTS RELATED TO THE ACQUISITION, PRESERVATION, PROTECTION, MANAGEMENT AND RESTORATION OF ENVIRONMENTALLY SENSITIVE LANDS, SUBJECT TO APPROVAL AT THE REFERENDUM HEREIN AUTHORIZED; PROVIDING FOR THE LEVY OF AD VALOREM TAXES, WITHOUT LIMITATION, TO PAY THE PRINCIPAL OF AND INTEREST ON ANY SUCH BONDS ISSUED: PROVIDING FOR THE EXPENDITURE OF THE PROCEEDS FROM THE SALE OF SUCH BONDS; PROVIDING FOR THE CONVEYANCE OF ANY LANDS ACQUIRED TO OTHER PUBLIC AGENCIES UNDER CERTAIN SPECIFIED CONDITIONS: PROVIDING FOR THE ABILITY OF THE COUNTY TO SELL PROPERTY IDENTIFIED AS AN ACQUISITION OF CONVENIENCE, THE ABILITY TO CONVEY PROPERTY RIGHTS THAT WILL NOT IMPACT THE PRESERVATION OF THE PROPERTY, AND THE ABILITY TO CONVEY PROPERTY ASSOCIATED WITH SETTLEMENT OF ACTUAL OR POTENTIAL EMINENT DOMAIN PROCEEDINGS; PROVIDING FOR THE HOLDING OF A REFERENDUM ON NOVEMBER 4, 2008, AND A BALLOT QUESTION TO BE SUBMITTED TO THE ELECTORATE TO AUTHORIZE THE ISSUANCE OF GENERAL OBLIGATION BONDS AND AN UNLIMITED TAX LEVY TO PAY THE PRINCIPAL OF AND INTEREST ON SUCH BONDS; PROVIDING FOR SEVERABILITY; PROVIDING AN EFFECTIVE DATE

WHEREAS, Hillsborough County Ordinance No. 87-1, as amended by Ordinance Nos. 91-2 and 93-15, known as the Environmental Lands Acquisition and Protection Program (ELAPP) Ordinance, provided for the levy of an ad valorem tax not to exceed .25 mills in any one year for a period not to exceed four years, for the purpose of acquiring environmentally sensitive lands within Hillsborough County, which Ordinance was approved at a referendum by a

majority vote of the electorate on March 3, 1987, said referendum being advisory in nature and not required by Florida law; and

WHEREAS, ELAPP was extended in 1990 through the enactment of Hillsborough County Ordinance No. 90-19, as amended by Ordinance Nos. 90-31E, 90-33, and 93-16, which provided for the issuance of general obligation bonds not to exceed \$100 Million Dollars for the purpose of acquiring, preserving, protecting, managing and restoring environmentally sensitive lands, payable from ad valorem taxes levied on all taxable property in Hillsborough County at a rate not to exceed .25 mills in any one year for a period not to exceed 20 years from the first levy, as approved at a referendum by a majority vote of the electorate on October 2, 1990; and

WHEREAS, the Board of County Commissioners has determined that it would be in the best interests of the citizens of Hillsborough County to continue ELAPP through the acquisition and preservation of environmentally sensitive lands through local acquisitions, or acquisitions in connection with state programs administered by other public agencies; and

WHEREAS, in order to continue ELAPP it is necessary to provide a source of funds sufficient to make such acquisitions, and to provide for the preservation thereof through site management and restoration of lands acquired; and

WHEREAS, since the number of tracts of land which are worthy of preservation and acquisition and the anticipated costs thereof are in excess of any other available funding source, it is necessary that such funds be made available through the issuance of bonds for such purposes; and

WHEREAS, it is the intent of the Hillsborough County Board of County Commissioners to issue, if approved by a majority vote of the qualified electors of the County voting in a November 4, 2008 referendum, general obligation bonds not to exceed \$200 Million Dollars.

aggregate principal amount, maturing in not more than thirty years from issuance, that would be payable through the levy of ad valorem taxes, without limitation; and

WHEREAS, it is the further intent of the Hillsborough County Board of County Commissioners to provide for the conveyance of any lands acquired to other public agencies under certain specified conditions, to provide for the ability of the County to sell portions of the acquired lands identified as an Acquisition of Convenience as defined herein, to provide for the ability of the County to convey certain Property Rights that will not impact the preservation of the acquired lands, and to provide for the ability of the County to convey the acquired lands in connection with the settlement of actual or potential eminent domain proceedings.

NOW, THEREFORE, BE IT ORDAINED BY THE BOARD OF COUNTY

COMMISSIONERS OF HILLSBOROUGH COUNTY, FLORIDA, THIS 16th DAY

OF \_\_\_\_\_\_\_\_, 2008:

### SECTION 1. Authority for this Ordinance

This Ordinance is enacted pursuant to the Constitution and laws of the State of Florida, including Sections 100.201-100.351, Florida Statutes, Chapter 125, Florida Statutes, the Home Rule Charter of Hillsborough County and other applicable provisions of law. The program addressed by this Ordinance shall continue to be known as the Environmental Lands Acquisition and Protection Program (ELAPP).

### SECTION 2. Findings

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The Board of County Commissioners hereby finds and determines that the recitals set forth herein are true and correct and adopts the same as its findings and determinations.

### SECTION 3. Authorization of Bonds

Subject to the approval of a majority of those qualified electors of Hillsborough County voting in the referendum hereinafter provided for, general obligation bonds of Hillsborough County are authorized to be issued in one or more series not to exceed Two Hundred Million Dollars (\$200,000,000), aggregate principal amount (excluding refunding bonds and previously authorized indebtedness), and maturing in not more than thirty years from issuance, to finance capital projects relating to the acquisition, preservation, protection, management and restoration of environmentally sensitive lands which protect wildlife habitat, natural areas, drinking water sources, and the water quality of rivers, lakes and bays.

### SECTION 4. Repayment of Bonds

Such general obligation bonds shall be payable from ad valorem taxes levied on all taxable property in Hillsborough County, without limitation, and shall mature in not more than thirty years from issuance. Such bonds shall bear interest at such rate or rates not exceeding the maximum rate permitted by law at the time of the sale of the bonds.

### SECTION 5. Expenditure of Bond Proceeds

The proceeds received from the sale of such general obligation bonds shall be expended to finance capital projects relating to the acquisition, preservation, protection, management and restoration of environmentally sensitive lands which protect wildlife habitat, natural areas, drinking water sources, and the water quality of rivers, lakes and bays. Properties purchased through this Ordinance may be used for recreational purposes provided that such uses will not disturb or degrade the environmental quality of the site.

### SECTION 6. ELAPP General Committee

A general committee of citizens with an interest in acquiring and preserving environmentally sensitive lands, known as the ELAPP General Committee, has been established

for the purpose of assisting County staff and the Board of County Commissioners with the administration of ELAPP through the development of policies, procedures and recommendations relating to site assessment, site review, site selection, site acquisition and site management. The Board of County Commissioners hereby ratifies and approves the establishment of the ELAPP General Committee, which shall be authorized to adopt such administrative policies, procedures and recommendations as are required by this Ordinance or which guide and assist the administration of ELAPP consistent with the purposes and intent of this Ordinance, except for matters having to do with the administration, management and issuance of debt contemplated by this Ordinance. Any such administrative policies, procedures and recommendations shall be reviewed and approved by the Board of County Commissioners prior to implementation.

### SECTION 7. Conveyances of Lands Acquired to Other Public Agencies and the Sale of Properties Not Essential to the Preservation Effort

- a. Any property acquired pursuant to this Ordinance may be conveyed, in whole or in part, to other public agencies for preservation or recreational purposes, provided that:
  - (1) Such conveyance is done pursuant to a written agreement between the County and the public agency which will provide that any use of the property by such agency or any other subsequent public agency owner must be consistent with preserving, protecting, managing or restoring the property, subject to the County having the right of first refusal if such other public agencies propose to dispose of such property.
  - (2) Any proceeds received by the County from such conveyance shall only be used for the purposes specified in Section 3 of this Ordinance, or to retire any bonds issued pursuant to this Ordinance.

- b. Portions of properties acquired pursuant to this Ordinance may be sold to a private party or a public agency (including Hillsborough County or associated agency) for purposes other than preservation provided that:
  - A portion of the property held under one ownership has been identified for preservation in accordance with the purposes of this Ordinance.
  - (2) It is not possible to acquire only that portion of the property identified for preservation due to at least one of the following:
    - (i) The owner(s) have indicated that they are not willing or able to sell only the portion of the property targeted for preservation.
    - (ii) Staff has advised that it is not practical or possible to acquire only a portion of the property due to the property's configuration, nature of the ownership, size or access of the property not necessary for preservation, or other real estate related factors.
    - (iii) Staff recommends that it is not in the best interest of the County to separate the portion of the property not essential for preservation at the time of acquisition.
  - (3) Prior to the County acquiring title to the property, the area that is to be considered for future sale to a private party or public agency for purposes other than preservation is specifically identified in materials presented to the Board of County Commissioners as an "Acquisition of Convenience," and that this designation requires the express approval of the Board of County Commissioners as part of the approval of the purchase of the property. The County, with the review and comment of the ELAPP General Committee, or other appropriate committee as determined by the Board of County

Commissioners, may reserve or restrict the use of the property being sold and may convey fee simple or any other interest in said property as it deems appropriate.

- (4) Any proceeds received from the conveyance of the fee simple or other property interest in an Acquisition of Convenience shall only be used for the purposes specified in Section 3 of this Ordinance, or to retire bonds issued pursuant to this Ordinance as directed by the Board of County Commissioners at the time the sale is approved.
- c. Prior to the conveyance of any property acquired pursuant to this Ordinance, the County shall receive an opinion of its bond counsel that the conveyance and the proposed use of the proceeds of such conveyance, if any, will not adversely affect the exclusion from gross income of interest on the bonds for federal income tax purposes.
- d. Any property acquired pursuant to this Ordinance which is not conveyed to another public agency for preservation in accordance with subsection a. of this Section 7 or has not been designated as an Acquisition of Convenience in accordance with subsection b. of this Section 7, shall be held by Hillsborough County for the purposes specified in Section 3 of this Ordinance.

### SECTION 8. Sale of Property Rights

Any Property Rights, as defined herein, that are associated with land acquired for preservation through this Ordinance that are not necessary for the preservation of the property may be sold provided that:

a. Staff has advised that it is not necessary for the County to retain the Property Rights in order to preserve the property.

- b. A legally permissible procedure to transfer the Property Rights from the property acquired for preservation is followed.
- c. The Board of County Commissioners authorizes the sale, transfer, or exchange of the Property Rights by one of the following methods:
  - (1) If the Property Rights are identified prior to the County acquiring title to the property, and are specifically identified in materials presented to the Board of County Commissioners, said Property Rights may be sold, exchanged, or transferred to a private party or public agency at the time the property is acquired, provided that this designation is approved by the Board of County Commissioners as part of the approval of the purchase of the property. The County may reserve, restrict and/or condition the use of the Property Rights.
  - (2) If the Property Rights are identified after the property is acquired by the County or if the Property Rights become legally transferable after the property has been acquired, the Board of County Commissioners shall hold a public hearing to identify and consider the transfer, sale, or exchange of the Property Rights to a private party or public agency. The County may reserve, restrict and/or condition the use of the Property Rights.
- d. Any proceeds received from the transfer, sale, or exchange of Property Rights shall only be used for the purposes specified in Section 3 of this Ordinance, or to retire bonds issued pursuant to this Ordinance as directed by the Board of County Commissioners at the time the transfer, sale, or exchange is approved.
- e. Prior to the conveyance of any Property Rights, the County shall receive an opinion of its bond counsel that the conveyance and the proposed use of the proceeds of such

conveyance, if any, will not adversely affect the exclusion from gross income of interest on the bonds for federal income tax purposes.

f. For the purposes of this Section, the term "Property Rights" shall include, but is not limited to, density credits, water use permits, or similar water related permits or approvals, and impact fees associated with water, wastewater, or other utility service prepaid fees.

### SECTION 9. Settlement of Actual or Potential Eminent Domain Litigation with a Public Agency or Quasi-Public Entity

The Board of County Commissioners is authorized to negotiate and accept the settlement of actual or potential eminent domain litigation from a Public Entity, as defined herein, that has been granted the power of eminent domain to accomplish a project or service for the public and transfer the requested property interest provided that the following conditions have been satisfied. For purposes of this Section, the term "Public Entity" shall refer to other public or quasi-public entities, including utility companies, which have the power of eminent domain to accomplish their service to the public.

- a. The Public Entity provides evidence that the use of the requested property interest is essential to the project or service and the Public Entity can show that there is no feasible alternative to utilize other property.
- b. The Public Entity will sufficiently address concerns of the Board of County Commissioners and incorporate, to the Board of County Commissioners' satisfaction, into the design, engineering, and construction for its project or service, the preservation and management of natural habitats in a manner that minimizes the impact that the project or service may have on the property and will address any other environmental issues as required by the County.

- c. Any proceeds received from the conveyance of the fee simple or other interest in the property as part of the settlement of actual or potential eminent domain litigation shall only be used for the purposes specified in Section 3 of this Ordinance, or to retire bonds issued pursuant to this Ordinance as directed by the Board of County Commissioners at the time the conveyance is approved.
- d. Any interest in property conveyed in conjunction with this Section will not be required to be designated as an Acquisition of Convenience as described in Section 7 of this Ordinance.

### SECTION 10. Referendum, Ballot Question and Notice of Bond Referendum

- a. An election of qualified electors residing in the County is hereby called to be held on November 4, 2008, to determine if the County shall issue general obligation bonds in an aggregate principal amount not to exceed \$200 Million Dollars for the purpose of financing and/or refinancing capital projects related to the acquisition, preservation, protection, management and restoration of environmentally sensitive lands which protect wildlife habitat, natural areas, drinking water sources, and the water quality of rivers, lakes and bays. All qualified electors residing in the County shall be entitled and permitted to vote in such bond election. The places and hours of voting and the inspectors and clerks for the bond election shall be the same as for the general election to be held in the County on the same date.
  - b. The form of ballot shall be in substantially the following form:

TO CONTINUE FINANCING ENVIRONMENTAL LANDS ACQUISITION AND PROTECTION PROGRAM (ELAPP) TO PRESERVE ENVIRONMENTALLY SENSITIVE LANDS

Shall Hillsborough County continue ELAPP to acquire and preserve environmentally sensitive lands which protect wildlife habitat, natural areas, drinking water sources, and water quality of rivers, lakes and bays, by issuing general obligation bonds, in one or more series, at interest rates not exceeding the legal maximum, maturing in not more than 30 years from issuance, not exceeding \$200 Million aggregate principal amount, payable from ad valorem taxes, without limitation, to finance related capital projects?

Yes - For Bonds
No - Against Bonds

c. Notice of the bond referendum shall be published in a newspaper of general circulation in the County, at least twice, once in the fifth week and once in the third week prior to the week in which the bond referendum is held, the date of first publication in said newspaper to be at least thirty (30) days before said bond referendum, in the manner provided in Section 100.342, Florida Statutes.

### SECTION 11. Severability

If any section, sentence, clause, part or provision of this Ordinance is held to be invalid by a court of competent jurisdiction, the remainder of this Ordinance shall not be affected thereby, but shall remain in full force and effect.

### SECTION 12. Effective Date

a. This Ordinance shall take effect upon being filed with the Florida Department of State.

b. The authority to issue general obligation bonds and to levy ad valorem taxes to retire such bonds as proposed in this Ordinance shall become effective when, and only if, approved by a majority of those voting on the question posed at the November 4, 2008 referendum. If a majority of those voting on the question posed do not vote "Yes - For Bonds," the proposed bonds and tax levy shall not be authorized, and this Ordinance shall be of no further force and effect.

STATE OF FLORIDA					
COUNTY OF HILLSBOROUGH	j)				

	I,	Pat	Frank	, Clerk of the Circuit Court and Ex-Officio Clerk of the
Board	of	County	Commissioners	of Hillsborough County, Florida, do hereby certify that the
above	ano	l forego	ing is a true an	d correct copy of an Ordinance adopted by the Board at its
regula	rm	eting of	July 16,	2008 , as the same appears of record in Minute
Book _	3	86	of the Publ	ic Records of Hillsborough County, Florida.

Witness my hand and official seal this 17 day of July, 2008.

Approved as to form and legal sufficiency

Susan J. Fernandez, Managing Attorney

PAT FRANK
CLERK OF THE CIRCUIT COURT

Deputy Clerk

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# APPENDIX "H" TAMPA TRIBUNE EDITORIALS

### A government program that works

Hillsborough County's agreement to buy some woous around a little take near Lutz is another illustration of the value and efficiency of its land-buying program.

Commissioners recently voted to spend \$1.9 million to buy 161 acres, which includes Flynn Lake and surrounding uplands. The wooded parcel is a rarity in a rapidly developing area.

The money will come from the county's Environmental Lands Acquisition and Protection Program, a special quarter-mill property tax originally approved by voters in 1987 and extended in a referendum in 1990. The tax was then used to back a \$100 million bond issue.

The program enjoys tremendous public support — with good reason. It saves important natural resources for public enjoyment yet is extremely cautious with tax dollars. Citizens essentially run the program.

A volunteer group oversees the guiding policies. In turn, two citizen advisory panels determine which lands are bought and at what price.

Here's how the process works: Anyone can propose a site for acquisition. A citizen advisory panel evaluates the site. Members have environmental or land-use expertise.

The site-selection panel then ranks lands proposed for acquisition. This list must be approved by the Parks Board, which consists of citizens appointed by county commissioners, and finally the commissioners themselves.

After all this, county officials pursue acquisition. But any deal must be approved by a second citizen advisory panel, whose members have a background in real estate or business. Only after these volunteers sign off on the deal does it go before the commissioners for final approval.

These safeguards ensure the land is indeed valuable and is fairly priced. The citizen panels have proved to be extremely demanding. Little wonder that the commission has ap-

proved every acquisition submitted by APP. Consider Flynn Lake. Residents around the

tract began pushing it to ELAPP back in 1987. But the owners initially were reluctant to sell and their \$5 million price was formidable.

County officials dropped plans to buy it but maintained contact with the owners, who eventually decided a county park would be the bestuse for the land.

An equitable deal was negotiated. And soon the county will take possession of beautiful woodlands and a lake at less than half the original asking price. The tract includes such endangered creatures as gopher tortoises and fox squirrels. Citizens will be able to hike, fish or picnic on the land.

THE BARGAIN the county realized on Flynn Lake is not unusual. ELAPP managed, for instance, to acquire wilderness near the Little Manatee River where 1,300 dwellings were stated for construction for one-third of its appraised value.

And making good deals even better, ELAPP often is able to receive matching funds from the state's conservation programs. So far, ELAPP has brought in more than \$16 million in state matching funds.

Overall FLAPP has spent about \$65 million and acquired about 20,000 acres — lands that range from mangrove forests to oak hammocks. A few sourpusses worry that this will take too much land off the tax rolls. But ELAPP's total acquisitions have taken only one-third of 1 percent of taxable land off the rolls. At the same time, the preservation of these lands invariably increases the value of surrounding properties. People like to live near places they know will be forever wild.

One rarely hears a good word about government anymore. But ELAPP is an example of just how well government can work when citizens are allowed to run the show.

### THE TAMPA TRIBUNE

8-21-95

Published by The Tribune Company 202 South Parker Street Tampa, Florida 33606-2395

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### ELAPP not real threat to farmland

Of all Hillsborough County's programs, its citizen advisory panel made up of members with effort to buy environmentally endangered lands is-one of the best. The reason? It is run by citizens for the benefit of citizens.

The Environmental Lands Acquisition and Protection Program, or ELAPP, is a special quarter-mill property tax that was overwhelmingly approved by voters in 1987 and extended in'a referendum in 1990. The tax was used to back a \$100 million bond issue. The goal: to save some of Hillsborough's rapidly vanishing wilderness.

Now a few people are criticizing ELAPP for buying agricultural land. They say landowners with wilderness areas are forcing the county also to buy adjacent cropland. This takes land out of production and off the tax rolls. Don' Sleight of Deseret Farms told the Tribune's Cindy Rupert, "The owner has every right to sell, but this program is devastating to our community."

NONSENSE. OF THE 25,000 acres ELAPP has acquired since 1987, only 3,500 were in farmland. Most of this farmland posed a threat to adjacent wilderness. It makes no sense for the county to buy pristine land and not buy - if the price is right - farms that might harm its property. The county is faced with either battling landowners over the use of pesticides, fertilizer-laden runoff and other practices or simply buying the entire parcel and making sure the public's investment is protect-

Further, the farmland the county has bought represents just 1 percent of the 360,000 acres of agricultural land in Hillsborough. Most of the land bought under ELAPP was pasture, not cropland. Even so, the total is less than 20 percent of the farmland that has been taken out of production in the past decade. Most of that land was used for development. Why aren't the farmers complaining about that? Too, 10,000 acres of wildlife habitat has been transformed into agricultural land in the last decade.

It's not as if the public did not have a tremendous say in how ELAPP operates. Indeed, citizens essentially call all the shots.

A volunteer group oversees ELAPP's guiding policies. In turn, two citizen advisory panels determine which lands are bought and at what price.

Anyone can propose a site for acquisition, A

environmental or land-use expertise evaluates the site.

This group then ranks lands proposed for purchase. The list must be approved by the Parks Board, which consists of citizens appointed by county commissioners, and finally by the commissioners themselves.

After this is done, county officials pursue acquisition. But any deal must be approved by a second citizen advisory panel, whose members have a background in real estate or business. Only after these volunteers sign off on the deal does it go before the commissioners for final approval.

Is it any wonder the program has been scandal-free and remains overwhelmingly popular. Residents daily see Hillsborough's landscape being paved over and understand the importance of preserving at least some of its ecological riches for future generations.

There is also economic value to conserving woodlands. Ask those developers who try to build subdivisions next to ELAPP land, knowing people want to live near natural land.

This is not to say the county should not give more attention to farmers, whose needs are often neglected. The county would do well to develop a policy to encourage the preservation of agriculture. The American Farmland Trust, a nonprofit group that works to preserve farmland and promote environmentally responsible farming, suggests a number of ways to help nurture agriculture - whose economic impact is second only to tourism in Florida. These include additional tax breaks, allowing farmers to sell development rights but continue farming, and exempting farmers from unnecessary codes and regulations.

AS FOR ELAPP, though, the program is no danger to farmers. In fact, in some cases the county does lease acquired farmland to growers. Contract stipulations can ensure that farming practices would not harm the wilderness parcels.

If growers don't like the county's buying and preserving wild lands, they should say so - not try to make a bogeyman out of one of the bestrun land-buying programs in the state. Residents should remember that runaway development and land speculation, not ELAPP, are the real threats to farming's future in Hillsborough.

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EDWIN A. ROBERTS, JR., Editorial Page Editor IOE GUIDRY, Deputy Editorial Page Editor

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JIM HORTON, Circulation Director MICHAEL KILGORE, Promotion Director TED STASNEY, Research Director GREG STEWART, Production Director

WHN TRUFFA, Information Services Director

### **EDITORIALS**

# Hillsborough should bolster popular, successful land-buying program

The Environmental Lands Acquisition and Protection Program — ELAPP — is one of Hillsborough County's most successful and popular programs. The reason for its success is simple. It's run by citizens.

But the county administration may handicap this community effort to buy and preserve wilderness tracts before they are paved over by development.

ADMINISTRATOR DAN KLEMAN'S budget would cut the property tax rate for ELAPP from .18 mills to .15 mills. For the owner of a \$75,000 house with \$25,000 homestead exemption, the current millage represents an annual tax bill of about \$9. The reduction would drop that to about \$8.

The administration reasons that the current trend of increasing property values would allow the county to continue to pay off bonds issued for ELAPP with the lower millage.

But the decrease would significantly reduce the amount of money available to buy land — at a time when land prices are increasing — and would make it unlikely that ELAPP would ever meet the conservation goals that were approved by voters.

Commissioners who like to depict themselves as being against anything remotely resembling a tax may want to think twice before going along with a recommendation that defies the public will.

Hillsborough voters have twice, by huge margins, endorsed ELAPP and the plan to raise \$100 million for land purchases over 20 years. Voters approved the collection of up to a quarter-mill in property taxes. The commission has refused to levy the full quarter-mill, which would cost the owner of a \$75,000 homestead about \$12 a year.

ELAPP has saved thousands of acres throughout the county, from Port Tampa to New Tampa, from the Little Manatee River to the Hillsborough River.

These lands are opened to the public and provide numerous opportunities for fishing, hiking, picnicking, canoeing, biking, bird watching and other outdoor pursuits. The refuges also ensure the survival of wildlife in what is quickly becoming an urban county.

But equally important, the purchases save tax dollars. Some lands help avert flooding by

serving as water retention areas; others recharge the aquifer, replenishing the region's water supply. Further, buying the environmentally valuable land is more effective than seeking to protect it through regulation.

Indeed, ELAPP is popular with landowners and invariably increases the value of surrounding properties.

A volunteer group oversees the program's guiding policies. A citizens advisory panel selects which lands should be purchased. Another volunteer panel, made up of citizens with real estate expertise, determines how much should be paid for the parcels. ELAPP has been remarkably successful at obtaining valuable land at good prices.

The program has been free of scandal, even though it has spent about \$62 million. To stretch dollars even further, ELAPP director Kurt Grimley aggressively seeks partnerships with state programs that share land acquisition costs.

ELAPP WOULD NOT suddenly collapse if commissioners go along with the proposed reduction. But it would be severely weakened. A few major purchases would pretty much wipe out ELAPP's bank account, leaving little for future purchases. The program's bonding ability would be crippled. The county would lose the ability to move quickly to buy major tracts before they are developed. And the reduction would eliminate any chance ELAPP would ever achieve the \$100 million in acquisitions that voters endorsed.

. The citizen committee that oversees EIAPP recommends that rather than reducing the millage, commissioners provide the full quarter-mill, which would cost most homeowners little more than \$1 a month.

Commissioner Jan Platt is one of the program's founders, but she is also known for her extreme caution with taxpayers' money.

She says: "It makes no financial sense to continue to delay levying the 25 [mills] because every year the value of land increases. In my opinion, we ought to move now to levy the full amount and purchase the lands that ultimately will cost much more if we delay."

Platt is absolutely right. ELAPP is efficient, economical and important. Voters have made it clear what they want. Commissioners should comply.

## EDITORIALS

### Diminished but still strong ELAPP

The booming real estate market is making it more difficult for Hillsborough County to buy conservation land. Higher land prices are cutting the financial reach of the Environmental Lands Acquisition and Protection Program, or ELAPP.

But even this situation underscores the wisdom of the land-buying program, which voters overwhelmingly approved by referendum in 1987 and again in 1990.

The program uses a small property tax levy (up to a quarter-mill) to buy and preserve environmentally important lands. The 1990 referendum allowed the county to issue bonds up to \$100 million during the next 20 years. The county has sold more than \$60 million of these IOUs.

A major argument of the program's supporters was that issuing the bonds would allow the county to buy important tracts quickly before rising real estate prices made it very costly or unaffordable.

Events have proved them correct. The county has bought 35,000 acres, and many of them came at bargain prices. There were times when ELAPP was able to buy prime uplands for \$3,000 an acre or less — unthinkable for developable land now.

The ELAPP effort also has done a fine job in making sure dollars were well spent. A citizens group composed of environmental experts helps select sites that are targeted for purchase. Another citizens group with business and real estate experts makes sure the price is right.

The process is even popular with developers, who know that building near conservation lands makes their projects far more appealing.

ELAPP has saved natural lands throughout the county, from woodlands along the Hillsborough River to mangrove coastline on Tampa Bay. Yet there is much more to be saved. When county officials first considered adopting a land-buying program, it conducted a survey that found there were at least 70,000 acres worthy of preservation.

Some of those have been lost to development, but many wonderful natural treasures remain.

ELAPP officials are correct to consider other ways to save Hillsborough's rapidly vanishing wilderness, including, in some circumstances, buying development rights from landowners. The county also seeks to obtain matching funds from the state.

Despite its diminished purchasing power, ELAPP is still going strong. It has proved itself a remarkably wise and successful program, one that is serving the people of Hillsborough exceedingly well.

### A Property Tax Worth Celebrating

t's not often the anniversary of a tax is worth celebrating, but Hillsborough's ELAPP program is a rare exception.

It's been 20 years since county residents voted to adopt the Environmental Lands Acquisition and Protection Program, and it's proved a smart move for the environment and taxpayers.

The program uses a small property tax levy (up to a quarter-mill) to buy and preserve environmentally important lands. At the full quarter-mill, that's about \$50 a year for a \$225,000 house with a homestead exemption. It's currently levied at .2219 mills, which costs the owner of a \$225,000 house about \$44 a year.

The program has preserved more than 43,600 acres.

ELAPP maximizes its purchasing powers by partnering with state acquisition programs, which have contributed about 40 percent of the \$186 million spent on Hillsborough lands.

ELAPP protects wildlife habitat and ensures that future residents can enjoy Hillsborough's natural beauty. The effort also helps the county better manage growth, allowing it to preserve wilderness without violating landowners' rights.

Waters sources are protected and pollution prevented. Further, the need for costly roads and other services is averted when development can be kept out of the hinterlands.

ELAPP also heavily involves the public A general committee made up of volunteers determines its guiding policies. A group of citizens with environmental expertise selects the sites that are targeted for acquisition. A panel of business and real estate experts makes sure the prices are appropriate.

Voters first endorsed the program in 1987 and in 1990 overwhelmingly passed another referendum that authorized the county to issue bonds of up to \$100 million the next 20 years.

But the program runs out in 2011. Another referendum will be needed to continue the acquisitions.

Property taxes may be a dirty word in Florida now, but Hillsborough residents are getting their money's worth and then some from ELAPP. It deserves continued support.

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### OGA NEWS News from your community

# **Voters Make Land Preservation Priority**

Electorate approves an extension of the ELAPP program.

By YVETTE C. HAMMETT yhammett@tampatrib.com

TAMPA - Hillsborough County residents said it with their votes. Environmental lands are important to them and they want them protected.

Seventy-nine percent of the county's voting electorate approved an extension of the Environmental Lands Acquisition and Protection Program Nov. 4, infusing it with up to \$200 million in bonds that can be used to purchase land over the next few decades.

"This is a phenomenal victory and it's a clear wake-up call to every elected official in the county that the public here truly cares about the environment," said former County Commissioner Jan Platt, who pushed for the original ELAPP program in the late 1980s.

Platt and former Gov. Bob Martinez co-chaired Preserve Hillsborough, the committee set up to get the initiative approved.

Voters here followed a national trend that garnered a record amount of funding for similar programs. Nationwide, voters approved \$7.3 billion to preserve land, according to The Trust for Public Land, which keeps a database on such issues at www.landvote

Florida, as a state, did its part. Sixty-eight percent of voters approved a constitutional amendment proposed by the Florida Wildlife Federation that gives a tax break to landowners who set aside property for conservation.

"The fact that our voters



Tribune file photo by ROBERT BURKE

Florida voters approved a constitutional amendment that gives a tax break to landowners who set aside property for conservation.

would vote to extend a tax at this time in our economy speaks volumes," Platt said of the ELAPP initiative.

Martinez said he couldn't be more pleased.

"It was super," he said. "ELAPP got the highest percentage of votes of anything on the ballot."

The ELAPP tax is 25 cents from every \$1,000 of assessed property value. For the owner of a \$225,000 house with a \$50,000 homestead exemption, that's about \$44 a year.

Martinez, who as governor created the Preservation 2000 program in the 1990s to protect sensitive lands all over Florida, also called the Hillsborough vote a clear message from the people. "Clearly, it is something about which the county and the country are very passionate."

For Preserve Hillsborough publicity chairwoman Jan Smith, the victory is sweet.

"I was nervous going in, because this county has

changed dramatically since the last time ELAPP was on the ballot in 1990." Smith said. "It's now clear the public understands, absolutely, that they need to preserve natural areas for the future."

"Floridians, as a community, are saying 'we don't want to pave Florida over," said Ann Paul, regional coordinator for Audubon of Florida. "Our whole community pulled together for clean air, clean water, open space and wildlife."

Floridians have approved 80 percent of local land conservation funding measures since 1996, according to the Trust for Public Lands.

Nationally, 71 percent of the conservation ballot initiatives passed Tuesday, the biggest of which was the Minnesota Clean Water, Land and Legacy constitutional amendment accounting for \$5.5 billion. It is the single largest conservation ballot measure in history.

Reporter Yvette C. Hammett can be reached at (813) 865-1566.